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36	Chairman Phil Mendelson	Councilmember Brianne K. Nadeau
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11	Councilmember Mary M. Cheh	Councilmember Trayon White, Sr.
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19	Councilmember Brooke Pinto	Councilmember Robert C. White, Jr.
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29		A PROPOSED RESOLUTION
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33	IN THE COU	NCIL OF THE DISTRICT OF COLUMBIA
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38 39 40	infant formula market.	ergency with respect to the need to prohibit price gouging in the
41	BE IT ENACTED BY TH	E COUNCIL OF THE DISTRICT OF COLUMBIA, That this
42	resolution may be cited as the "Infant Formula Consumer Protection Emergency Declaration	
43	Resolution of 2022".	
44	Sec. 2. (a) On February 17	, 2022, Abbott Nutrition ("Abbott"), the largest manufacturer of

infant formula in the United States, initiated a voluntary recall of several lines of powdered formula after the Food and Drug Administration ("FDA") detected deadly bacteria inside the company's Sturgis, Michigan production plant. On February 28, 2022, Abbot expanded its recall.

- (b) Even before the Abbott recall, District families were struggling to find infant formula. The FDA attributed these initial shortages to supply chain challenges, and the recall has greatly exacerbated them. Many District parents now have to devote hours each day to attempting to locate infant formula, sometimes to no avail.
- (c) Bad actors have taken advantage of parents' desperation to greatly increase prices, sometimes purchasing formula from stores to sell online or elsewhere for twice as much as it costs in stores, if not more. That is why, on May 12, 2022, President Biden called on state attorneys general to "crack down on any price gouging or unfair market practices related to sales of infant formula."
- (d) Price gouging, however, is by no means limited to the secondary market. The pace at which formula prices in stores have increased has outpaced similar increases in the prices of other goods, and there are not reliable online alternatives to purchasing in-store. Even residents with access to paid delivery services like Amazon Prime are finding that reasonably priced online options are either out of stock or likely to arrive several weeks after the date of purchase.
- (e) Few economists oppose price gouging protections that are limited in scope and duration and designed to combat a steep rise in prices for an essential good due to a supply shock. And there is little doubt that infant formula is an essential good. According to the Centers for Disease Control and Prevention, at least one third of District infants are not breastfed. Additionally, breastfeeding often requires the use of expensive equipment like pumps, and many people do not produce enough milk to nourish their children. What's more, medical conditions such as phenylketonuria require certain infants to rely on specialty formulas, without which they can experience brain damage,

intellectual disabilities, seizure, or death. It is the case for everyone that formula cannot be safely diluted or replaced by homemade alternatives. It is the case for some that no alternatives exist.

- (f) Infant formula, then, is an essential good that must be made affordable and accessible to District families. Without legislative action to restrict increases in the price of formula, a short-term supply shock will lead to long-term harm. And without a meaningful enforcement mechanism, any legislative action is likely to be ineffective at deterring the price gouging in the infant formula market that is inconsistent with the District's public policy.
- (g) Accordingly, it is necessary to locate short-term price gouging protections within legislation enabling a government entity to engage in civil enforcement litigation with the potential to impose significant penalties with a correspondingly significant deterrent effect. The appropriate location for those protections is the Consumer Protection Procedures Act, which empowers the Office of the Attorney General, an institution experienced in bringing price gouging enforcement actions, to recover penalties of up to \$5,000 per initial violation and up to \$10,000 per subsequent engagement in unfair or deceptive trade practices.
- Sec. 3. The Council of the District of Columbia determines that the circumstances enumerated in section 2 constitute emergency circumstances making it necessary to prohibit price gouging in the infant formula market.
 - Sec. 4. This resolution shall take effect immediately.