#### GOVERNMENT OF THE DISTRICT OF COLUMBIA

OFFICE OF EMPLOYEE APPEALS



REPLY TO: 955 L'Enfant Plaza, S.W. Suite 2500 Washington, DC 20024 (202)727-0004 FAX (202)727-5631

February 8, 2023

The Honorable Anita Bonds
Council of the District of Columbia
Chairperson, Committee on Executive Administration and Labor
John A. Wilson Building
1350 Pennsylvania Avenue, N.W. Suite 404
Washington D.C. 20004

ATTN: Kevin Chavous Office of At-Large Councilmember Anita Bonds

Dear Councilmember Bonds:

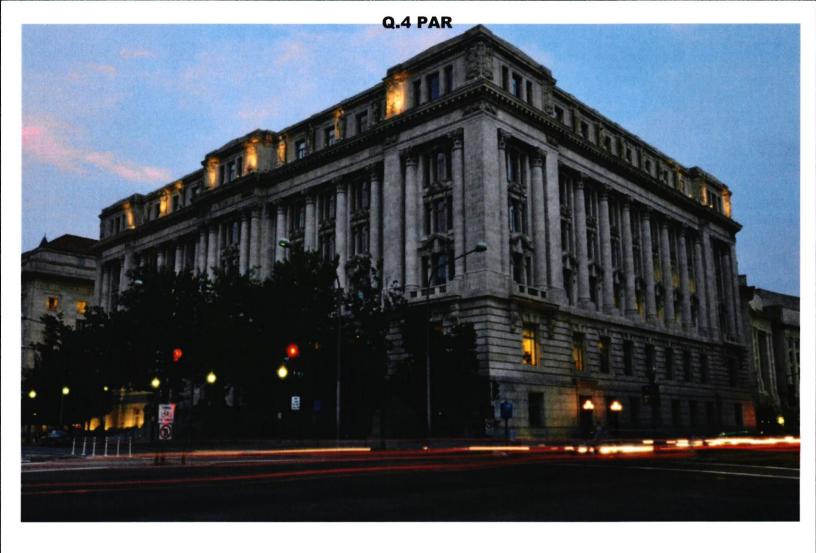
Enclosed are the Office of Employee Appeals' answers to the Performance Oversight Hearing for Fiscal Year 2022 and 2023-to-date. Please contact me directly should you have any additional questions before our scheduled hearing on February 15, 2023.

Sincerely,

SHEILA G. BARFIELD, Esq.

**Executive Director** 

# ATTACHMENT #1



#### Office of Employee Appeals

FY 2022 Performance and Accountability Report

January 15, 2023

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#### 1 Office of Employee Appeals

Mission: The Office of Employee Appeals (OEA) is an independent agency with a mission is to adjudicate employee appeals and rendering impartial decisions with sound legal reasoning in a timely manner.

Services: In accordance with DC Official Code I-606.03, the Office of Employee Appeals adjudicates the several types of personnel actions. (a) An employee may appeal a final agency decision affecting a performance rating which results in removal of the employee (pursuant to subchapter XIII-A of this chapter), an adverse action for cause that results in removal, reduction in force (pursuant to subchapter XXIV of this chapter), reduction in grade, placement on enforced leave, or suspension for 10 days or more (pursuant to subchapter XVI-A of this chapter) to the Office upon the record and pursuant to other rules and regulations which the Office may issue.

#### 2 2022 Accomplishments

Accomplishment	Impact on Agency	Impact on Residents
Improved efficiency of agency operations	OEA has begun notifying agencies within two business days that an employee has filed a petition for appeal with OEA. By shortening the length of time within which agencies receive this notification, OEA has been able to gather all the necessary documents in a timelier manner thereby allowing an appeal to be assigned to an Administrative Judge more quickly.	This accomplishment had no effect on DC residents.
Legally sound decisions	OEA's Administrative Judges and Board continued to issue decisions which successfully withstood judicial scrutiny. This accomplishment reassures the public and legal community that OEA's decisions can be relied upon and cited as legal authority.	This accomplishment positively impacted the residents of DC by reassuring them that OEA's decisions can withstand judicial scrutiny.

#### 3 2022 Objectives

Strategic Objective	Number of Measures	Number of Operations
Render impartial, legally sound decisions in a timely manner.	8	4
Streamline the adjudication process.	2	1
Maintain a system to allow the public to have access to all decisions rendered by the OEA.	2	1

#### 4 2022 Operations

Operation Title	Operation Description	Type of Operation
Render impartial, legally sound	d decisions in a timely manner.	
Petitions for Appeal	Intake Coordinator reviews Petition for Appeal, determines the type of appeal and assigns to Administrative Judge.	Daily Service
Petitions for Review	Office of the General Counsel reviews Petitions for Review, drafts the Opinion and Order and meets with the Board to present the appeal and issue the decision.	Daily Service
Initial Decisions	Administrative Judges process Petitions for Appeal which culminate in the issuance of an Initial Decision.	Daily Service
Appeals and Adjudication	Operations that occur within the appeals and adjudication process	Daily Service
Streamline the adjudication p	rocess.	
Mediation and Settlement	The goal of the mediation program is to help the parties, through the negotiation process, reach a settlement that is agreeable to both of them.	Key Project
Maintain a system to allow the	e public to have access to all decisions rendered by the C	DEA.
Website	Decisions are uploaded to the agency's website so that the public is able to view the decisions and research the decisions.	Daily Service

#### 5 2022 Strategic Initiatives

In FY 2022, Office of Employee Appeals had 0 Strategic Initiatives and completed NaN%.

Description	Completion Update	Explanation
•	to Date	for
		Incomplete
		Initiative
	Description	542 MARKET - ALCOHOLO MARKET M

#### 6 2022 Key Performance Indicators and Workload Measures

#### Key Performance Indicators

र् <sup>एटर्ड्</sup> Render impartial, legally sound decision	Oirectionalif		<sup>64</sup> 2027	Fr JOD Large	ed Jaggard	ed Jan 202	FY JOZZ O3	r 2022 OA	KY 2022	425 JOJ Kri Ker.	Explanation of Unnet Mer.
Number of Opinions and Orders Issued	Up is Better	18	18	18	4	2	6		13	Unmet	There were thirteen petitions filed this fiscal year. The Board issued all of the decisions that were pending on its docket. The only reason that the Board did not reach its target is because there were not at least eighteen cases pending on the Board's docket this year.
Time Required to Complete	Down is	New in	New in	120	Annual	Annual	Annual	Annual	236	:*:	,
Adjudications Time Required to Resolve Petitions for Review	Better Down is Better	2022 8	2022 3	9	Measure Annual Measure	Measure Annual Measure	Measure Annual Measure	Measure Annual Measure	3	Met	
Percent of OEA decisions upheld by D.C. Superior Court and the D.C. Court of Appeals	Up is Better	97.3%	Not Available	100%	Annual Measure	Annual Measure	Annual Measure	Annual Measure	100%	Met	

uploaded to website

Q.4 PAR

#### Key Performance Indicators (continued)

4estire	Oirectionalis	H 2020	KY 2021	FY 2022 Target	K 2022 01	K12022 02	FY 2022 03	FY 2022 OA	F1 2022	Was JOJ Kel West	Explanation of Unines Ken
Number of Initial Decisions Issued	Up is Better	98	70	100	10	37	20	23	90	Unmet	During the second half of this fiscal year one of OEA's Administrative Judges resigned full-time employment with the agency and became a part-time judge for the remainder of the fiscal year. As a result, no more appeals were assigned to this judge during the second half of the fiscal year. Moreover, one of OEA's Senior Administrative Judges did not issue as many decisions as the other Senior Administrative Judges. For these reasons, OEA was not
		13.00/							12 (20)		able to meet its target.
Percent of cases reversing agency	Neutral	13.8%	Not	≅	Annual	Annual	Annual	Annual	12.62%	oπ.	
decisions  Percent of agency answers timely	Up is	New in	Available New in	100%	Measure No data	Measure Waiting on	Measure Waiting on	Measure 83.3%	83.3%		
filed	Better	2022	2022	100/0	available	Data Data	Data Data	30.070	05.5/0	104	
Percent of decisions published	Up is	New in	New in	100%	100%	114.3%	Waiting on	100%	106.8%	-	
within the D.C. Register	Better	2022	2022				Data				
Streamline the adjudication process.											
Percent of appeals involved in	Neutral	69.3%	Not		Waiting on	Waiting on	Waiting on	71.4%	71.4%	:	
mediation process	12.20	12 121	Available		Data	Data	Data	170,0200	7. 01200		
Percent of appeals resolved	Neutral	47.4%	Not	5	Waiting on	Waiting on	Waiting on	14.3%	14.3%	(5)	
through mediation			Available		Data	Data	Data				
Maintain a system to allow the public				by the OEA.							
Percent of Initial Decisions	Neutral	100%	Not	•	100%	100%	100%	100%	100%	•	

Available

%001	
%001	
%001	
%001	
%001	
Not	Available
%00	
9	
Neutral 10	

#### Workload Measures

Kessue	r <sup>1</sup> 2020	ed 2021	FY Jast O.	F1202202	K12023	FY 2022 CA	4202
Appeals and Adjudication							
Number of evidentiary hearings conducted	New in 2022	New in 2022	4	1	4	3	12
Number of Board meetings conducted Number of safety-sensitive designation appeals filed	New in 2022 New in 2022	New in 2022 New in 2022	2 0	0	0	0	4 0
Mediation and Settlement							
Number of attorney fee appeals mediated	0	0	0	0	Waiting on Data	0	0
Number of mediations declined by the	New in 2022	New in 2022	No data available	4	Waiting on Data	4	8
agency  Number of mediations declined by the employee	New in 2022	New in 2022	No data available	0	Waiting on Data	0	0

# ATTACHMENT #2

#### Q.5 Perf Plan

#### Office of Employee Appeals FY2023

Agency Office of Employee Appeals

Agency Code CH0

Fiscal Year 2023

Mission The Office of Employee Appeals (OEA) is an independent agency with a mission is to adjudicate employee appeals and rendering impartial decisions with sound legal reasoning in a timely manner.

#### Strategic Objectives

	Objective Number	Strategic Objective
_		

- 1 Render impartial, legally sound decisions in a timely manner.
- 2 Streamline the adjudication process.
- 3 Maintain a system to allow the public to have access to all decisions rendered by the OEA.

#### Key Performance Indicators (KPIs)

Measure	Directionality	FY 2020 Actual	FY 2021 Actual	FY 2022 Target	FY2022 Actual	FY 2023 Target
1 - Render impartial, legally sound decis	ions in a timely n	nanner. (8	Measure	records)		
Number of Opinions and Orders Issued	Up is Better	18	18	18	13	18
Time Required to Resolve Petitions for Review	Down is Better	8	3	9	71	9
Percent of OEA decisions upheld by D.C. Superior Court and the D.C. Court of Appeals	Up is Better	97.3%	100%	100%	100%	100%
Number of Initial Decisions Issued	Up is Better	98	70	100	90	100
Percent of cases reversing agency decisions	Neutral	13.8%	18.2%	No Target Set	12.6%	30%
Percent of agency answers timely filed	Up is Better	New in 2022	New in 2022	New in 2022	New in 2022	100%
Percent of decisions published within the D.C. Register	Up is Better	New in 2022	New in 2022	New in 2022	New in 2022	100%
Time Required to Complete Adjudications	Down is Better	New in 2022	New in 2022	New in 2022	New in 2022	120
2 - Streamline the adjudication process.	(2 Measure reco	rds)				
Percent of appeals involved in mediation process	Neutral	69.3%	87.2%	No Target Set	71.4%	18%
Percent of appeals resolved through mediation	Neutral	47.4%	4.9%	No Target Set	14.3%	9%
3 - Maintain a system to allow the public records)	to have access to	all decisi	ons rende	red by the	OEA. (2 M	easure
Percent of Initial Decisions uploaded to website	Neutral	100%	100%	100%	100%	100%
Percent of Opinions and Orders uploaded to website	Neutral	100%	100%	100%	100%	100%

#### Operations

Operations Title	Operations Description	Type of Operations
1 - Render im	partial, legally sound decisions in a timely manner. (4 Activity records)	
Petitions for Appeal	Intake Coordinator reviews Petition for Appeal, determines the type of appeal and assigns to Administrative Judge.	Daily Service
Petitions for Review	Office of the General Counsel reviews Petitions for Review, drafts the Opinion and Order and meets with the Board to present the appeal and issue the decision.	Daily Service
Initial Decisions	Administrative Judges process Petitions for Appeal which culminate in the issuance of an Initial Decision.	Daily Service
Appeals and Adjudication	Operations that occur within the appeals and adjudication process	Daily Service
2 - Streamlin	e the adjudication process. (1 Activity)	
Mediation and Settlement	The goal of the mediation program is to help the parties, through the negotiation process, reach a settlement that is agreeable to both of them.	Key Project

#### Q.5 Perf Plan

Operations Title **Operations Description** 

Type of Operations

**Daily Service** 

3 - Maintain a system to allow the public to have access to all decisions rendered by the OEA. (1 Activity)

Decisions are uploaded to the agency's website so that the public is able to view the decisions and research the decisions. Website

#### Workload Measures (WMs)

Measure	FY 2020 Actual	FY 2021 Actual	FY2022 Actual
1 - Appeals and Adjudication (3 Measure	records)		
Number of evidentiary hearings conducted	Not Available	Not Available	12
Number of Board meetings conducted	Not Available	Not Available	4
Number of safety-sensitive designation appeals filed	Not Available	Not Available	0
2 - Mediation and Settlement (3 Measure	records)		
Number of mediations declined by the agency	Not Available	Not Available	8
Number of mediations declined by the employee	Not Available	Not Available	0
Number of attorney fee appeals mediated	0	0	0

# **ATTACHMENT #3**

#### CHO - Office of Employee Appeals (FY 2023 -Budget ALL LOCAL FUNDS)

Program	Program (Parent Level 1) Description	Cost Center	Cost Center (Parent Level 1) Description	Sum of Initial Budget	Sum of Revised Budget	Sum of Expenditure	Sum of Available Budget
100022	CONTRACTING AND PROCUREMENT	50280	EXECUTIVE DIRECTOR'S OFFICE	\$116,631.73	\$116,631.73	\$26,404.40	\$82,741.55
100028	CUSTOMER SERVICE	50280	EXECUTIVE DIRECTOR'S OFFICE	\$61,448.64	\$61,448.64	\$18,071.34	\$43,377.30
100151	EXECUTIVE ADMINISTRATION	50281	EXECUTIVE DIRECTOR'S OFFICE	\$684,341.86	\$684,341.86	\$147,488.59	\$536,853.27
100154	PERFORMANCE AND STRATEGIC MANAGEMENT	50280	EXECUTIVE DIRECTOR'S OFFICE	\$276,728.05	\$276,728.05	\$87,056.61	\$189,671.44
100071	INFORMATION TECHNOLOGY SERVICES	50280	EXECUTIVE DIRECTOR'S OFFICE	\$68,602.95	\$68,602.95	\$20,150.18	\$48,452.77
500198	ADJUDICATION PROCESS	50281	EXECUTIVE DIRECTOR'S OFFICE	\$1,012,674.19	\$1,012,674.19	\$207,012.81	\$805,661.38
500200	MEDIATION	50281	EXECUTIVE DIRECTOR'S OFFICE	\$89,283.36	\$89,283.36	\$18,870.04	\$70,413.32
500199	APPEALS	50281	EXECUTIVE DIRECTOR'S OFFICE	\$1,000.00	\$1,000.00	\$360.00	\$640.00
			Totals	\$2,310,710.78	\$2,310,710.78	\$525,413.97	\$1,777,811.03

#### CHO - Office of Employee Appeals (FY 2022 - Budget By Ac

Object Category	CSG
1010 - PERSONNEL	
1015 - TRAINING & EMPLOY	EE DEVELOPMENT
1020 - CONTRACTING &	PROCUREMENT
NON-PERSONNEL SERVICES	0020-NON-PERSONNEL SERVICES
	0040-NON-PERSONNEL SERVICES
	0041-NON-PERSONNEL SERVICES
NON-PERSONNEL SERVICES	
1020 - CONTRACTING &	PROCUREMENT
1030 - PROPERTY MANA	AGEMENT
1040 - INFORMATION T	ECHNOLOGY
PERSONNEL SERVICES	0011-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
<b>1040 - INFORMATION T</b>	ECHNOLOGY
1085 - CUSTOMER SERV	TCE
PERSONNEL SERVICES	0011-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
1085 - CUSTOMER SERV	ICE
1090 - PERFORMANCE N	MANAGEMENT
PERSONNEL SERVICES	0011-PERSONNEL SERVICES
	0012-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
1090 - PERFORMANCE M	MANAGEMENT
1100 - OFFICE OF EMPL	OYEE APPEALS
PERSONNEL SERVICES	0011-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
1100 - OFFICE OF EMPL	OYEE APPEALS
2001 - ADJUDICATION I	PROCESS
PERSONNEL SERVICES	0011-PERSONNEL SERVICES
	0012-PERSONNEL SERVICES

	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	•
2001 - ADJUDICATIO	N PROCESS
2002 - APPEALS	
	0031-NON-PERSONNEL SERVICES
	0070-NON-PERSONNEL SERVICES
NON-PERSONNEL SERVICES	
2002 - APPEALS	
2003 - MEDIATION	
PERSONNEL SERVICES	0012-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	

#### tivity) ALL LOCAL FUNDS

Comptroller Source Group Title	Approved Budget
SUPPLIES AND MATERIALS	\$6,500
OTHER SERVICES AND CHARGES	\$55,038
CONTRACTUAL SERVICES - OTHER	\$30,000
	\$91,538
	\$91,538
REGULAR PAY - CONT FULL TIME ADDITIONAL GROSS PAY	\$54,323
FRINGE BENEFITS	Ć11 2F4
FRINGE BENEFITS	\$11,354 <b>\$65,677</b>
	\$65,677
REGULAR PAY - CONT FULL TIME	\$50,120
ADDITIONAL GROSS PAY	\$30,120
FRINGE BENEFITS	\$10,475
000000000000000000000000000000000000000	\$60,595
	\$60,595
REGULAR PAY - CONT FULL TIME	\$187,095
REGULAR PAY - OTHER	\$38,141
ADDITIONAL GROSS PAY	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
FRINGE BENEFITS	\$47,074
	\$272,311
	\$272,311
DECILIAD DAY - CONT ELLI TIME	\$500 too
REGULAR PAY - CONT FULL TIME ADDITIONAL GROSS PAY	\$602,487
FRINGE BENEFITS	\$125,920
I KINGE DENELTIS	\$123,920 \$ <b>728,406</b>
	\$728,406
REGULAR PAY - CONT FULL TIME	\$751,090
REGULAR PAY - OTHER	\$35,231
	\$33,231

ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$162,558
	\$948,880
	\$948,880
TELECOMMUNICATIONS	1
EQUIPMENT & EQUIPMENT RENTAL	\$26,093
	\$26,093
	\$26,093
REGULAR PAY - OTHER	\$35,231
ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$5,581
	\$40,811
	\$40,811
	\$2,234,311

Revised Budget	Expenditures	Funds Remaining
		4
\$6,500	\$4,430	\$2,070
\$55,038	\$36,146	\$18,893
\$30,000	\$30,000	\$0
\$91,538	\$70,576	\$20,963
\$91,538	\$70,576	\$20,963
\$54,323	\$62,487	(\$8,164)
\$2,028	\$2,258	(\$231)
\$11,354	\$20,670	(\$9,317)
\$67,704	\$85,416	(\$17,712)
\$67,704	\$85,416	(\$17,712)
\$50,120	\$52,111	(\$1,991)
\$1,816	\$1,816	\$0
\$10,475	\$19,314	(\$8,839)
\$62,411	\$73,241	(\$10,830)
\$62,411	\$73,241	(\$10,830)
\$247,095	\$281,887	(\$34,792)
\$38,141	\$0	\$38,141
\$9,709	\$9,709	\$0
\$47,074	\$52,869	(\$5,794)
\$342,020	\$344,465	(\$2,445)
\$342,020	\$344,465	(\$2,445)
\$602,487	\$526,263	\$76,224
\$21,971	\$41,191	(\$19,221)
\$125,920	\$114,772	\$11,147
\$750,377	\$682,227	\$68,150
\$750,377	\$682,227	\$68,150
\$751,090	\$726,505	\$24,585
\$60,886	\$109,338	(\$48,451)

\$50,618	\$30,175
\$134,207	\$162,558
\$1,020,668	\$1,004,710
\$1,020,668	\$1,004,710
\$2,096	\$0
\$24,685	\$26,093
\$26,781	\$26,093
\$26,781	\$26,093
\$69,612	\$35,231
\$2,419	\$2,419
\$5,454	\$5,581
\$77,484	\$43,230
\$77,484	\$43,230
¢2 380 858	\$2,388,084
	\$134,207 \$1,020,668 \$1,020,668 \$2,096 \$24,685 \$26,781 \$26,781 \$69,612 \$2,419 \$5,454 \$77,484

Variance Explanation	
Agency spent less on services and supplies to offset PS challer	nges
Salary increases and one-time payments	
Salary increases and one-time payments	
Salary increases and one-time payments	

FTE realignment

Salary increases and one-time payments
Unbudgeted telecom expenses
Salary increases and one-time payments

#### CH0 - Office of Employee Appeals (FY2022 Budget by Program)

011-PERSONNEL SERVICES 012-PERSONNEL SERVICES 013-PERSONNEL SERVICES 014-PERSONNEL SERVICES 020-NON-PERSONNEL SERVICES 040-NON-PERSONNEL SERVICES 041-NON-PERSONNEL SERVICES	REGULAR PAY - CONT FULL TIME REGULAR PAY - OTHER ADDITIONAL GROSS PAY FRINGE BENEFITS  SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES CONTRACTUAL SERVICES - OTHER
0012-PERSONNEL SERVICES 0013-PERSONNEL SERVICES 0014-PERSONNEL SERVICES 0020-NON-PERSONNEL SERVICES 0040-NON-PERSONNEL SERVICES 0041-NON-PERSONNEL SERVICES	REGULAR PAY - OTHER ADDITIONAL GROSS PAY FRINGE BENEFITS  SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES
0012-PERSONNEL SERVICES 0013-PERSONNEL SERVICES 0014-PERSONNEL SERVICES 0020-NON-PERSONNEL SERVICES 0040-NON-PERSONNEL SERVICES 0041-NON-PERSONNEL SERVICES	REGULAR PAY - OTHER ADDITIONAL GROSS PAY FRINGE BENEFITS  SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES
0013-PERSONNEL SERVICES 0014-PERSONNEL SERVICES 0020-NON-PERSONNEL SERVICES 0040-NON-PERSONNEL SERVICES 0041-NON-PERSONNEL SERVICES	ADDITIONAL GROSS PAY FRINGE BENEFITS  SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES
1014-PERSONNEL SERVICES 1020-NON-PERSONNEL SERVICES 1040-NON-PERSONNEL SERVICES 1041-NON-PERSONNEL SERVICES	SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES
020-NON-PERSONNEL SERVICES 040-NON-PERSONNEL SERVICES 041-NON-PERSONNEL SERVICES	SUPPLIES AND MATERIALS OTHER SERVICES AND CHARGES
040-NON-PERSONNEL SERVICES 041-NON-PERSONNEL SERVICES	OTHER SERVICES AND CHARGES
040-NON-PERSONNEL SERVICES 041-NON-PERSONNEL SERVICES	OTHER SERVICES AND CHARGES
041-NON-PERSONNEL SERVICES	
	CONTRACTUAL SERVICES - OTHER
The state of the s	
EMENT PROGRAM	
011-PERSONNEL SERVICES	REGULAR PAY - CONT FULL TIME
012-PERSONNEL SERVICES	REGULAR PAY - OTHER
013-PERSONNEL SERVICES	ADDITIONAL GROSS PAY
014-PERSONNEL SERVICES	FRINGE BENEFITS
031-NON-PERSONNEL SERVICES	TELECOMMUNICATIONS
070-NON-PERSONNEL SERVICES	<b>EQUIPMENT &amp; EQUIPMENT RENTAI</b>
E ADDEALS TOTAL	
00000	D12-PERSONNEL SERVICES D13-PERSONNEL SERVICES D14-PERSONNEL SERVICES D31-NON-PERSONNEL SERVICES

Approved Budget	Revised Budget	Expenditures	Funds Remaining
\$894,025	\$954,025	\$922,748	\$31,277
\$38,141	\$38,141	\$0	\$38,141
	\$35,523	\$54,975	(\$19,451)
\$194,823	\$194,823	\$207,625	(\$12,803)
\$1,126,989	\$1,222,512	\$1,185,348	\$37,164
\$6,500	\$6,500	\$4,430	\$2,070
\$55,038	\$55,038	\$36,146	\$18,893
\$30,000	\$30,000	\$30,000	\$0
\$91,538	\$91,538	\$70,576	\$20,963
\$1,218,527	\$1,314,051	\$1,255,924	\$58,126
			10.4.505
\$751,090	\$751,090	\$726,505	\$24,585
	\$96,117	\$178,949	\$24,585 (\$82,832)
\$751,090	\$96,117 \$32,594	\$178,949 \$53,037	(\$82,832) (\$20,443)
\$751,090	\$96,117	\$178,949	(\$82,832)
\$751,090 \$70,462	\$96,117 \$32,594	\$178,949 \$53,037	(\$82,832) (\$20,443)
\$751,090 \$70,462 \$168,139	\$96,117 \$32,594 \$168,139	\$178,949 \$53,037 \$139,661	(\$82,832) (\$20,443) \$28,478
\$751,090 \$70,462 \$168,139	\$96,117 \$32,594 \$168,139 <b>\$1,047,941</b>	\$178,949 \$53,037 \$139,661 <b>\$1,098,152</b>	(\$82,832) (\$20,443) \$28,478 <b>(\$50,211)</b>
\$751,090 \$70,462 \$168,139 <b>\$989,691</b>	\$96,117 \$32,594 \$168,139 <b>\$1,047,941</b> \$0	\$178,949 \$53,037 \$139,661 <b>\$1,098,152</b> \$2,096	(\$82,832) (\$20,443) \$28,478 <b>(\$50,211)</b> (\$2,096)
\$751,090 \$70,462 \$168,139 <b>\$989,691</b> \$26,093	\$96,117 \$32,594 \$168,139 <b>\$1,047,941</b> \$0 \$26,093	\$178,949 \$53,037 \$139,661 <b>\$1,098,152</b> \$2,096 \$24,685	(\$82,832) (\$20,443) \$28,478 <b>(\$50,211)</b> (\$2,096) \$1,408



Vacancy and NPS savings offset by salary increases and one-time payments

PS underfunding including salary increases and one-time payments

## **ATTACHMENT #4**

# Q.9 MOU (OEA)

# OEA INTERAGENCY MOUS, FY2022 AND FY2023, INCLUDING ANTICIPATED MOUS (Q9)

***		19,472.00	OEA Case Management System	10/01/2021 - 09/30/2022	Local	11020	CONTRACTING & PROCUREMENT			OCTO	OEA
(Final) Date Date that funds of signature were transferred on letter of to the buyer intent agency	(Final) Date of signature on letter of intent	Total MOU (Final) Date Date that funds amount (S), of signature were transferred including any on letter of to the buyer modifications intent agency	Description of MOU services, including name of project or initiative	Service period (dates)	Original funding source (i.e. local, federal, SPR)	Buyer Activity code	Buyer Activity name	Seller Program code	Seller Seller agency Program name name	Seller agency name	Buyer agency name

OFFICE OF THE CHIEF TECHNOLOGY OFFICER GOVERNMENT OF THE DISTRICT OF COLUMBIA	MOU Executive Brief OCTO Division	
OCTO Deputy/Executive:	Program Manager:	
Carol Harrison	Mark McDermott	
Agency:	Dollar Amount:	
DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS (OEA)	\$35,297.92	
Date Submitted:	eMOU#:	
Oct 6 2021 3:15PM	TO0CH0-2022-01659	
This MOU represents services provided by OCTO to the Office currently in production OEA CaseTrack application, which was Development & Operations program in Fiscal Year 2019. Phase	Project Description:  This MOU represents services provided by OCTO to the Office of Employee Appeals to support the currently in production OEA CaseTrack application, which was developed by OCTO's Applications Development & Operations program in Fiscal Year 2019. Phase 2 development, which focused on reporting features and functionality, were completed in Fiscal Year 2022.	
Risks:  Challenges:		
Urgency: X Norma	al Rush Expedite	





#### MEMORANDUM OF UNDERSTANDING

BETWEEN

#### DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS

AND

### DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER

#### FOR FISCAL YEAR 2022

**MOU Number: TO0CH0-2022-01659** 

#### I. INTRODUCTION

This Memorandum of Understanding ("MOU") is entered into between the DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS ("OEA or "Buyer Agency") and the DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER ("OCTO" or "Seller Agency"), collectively referred to herein as the "Parties" and individually as "Party."

#### II. LEGAL AUTHORITY FOR MOU

D.C. Official Code § 1-301.01(k).

#### III. OVERVIEW OF PROGRAM GOALS AND OBJECTIVES

This MOU covers production application support for the OEA CaseTrack application ("Application") for Fiscal Year 2022.

#### IV. SCOPE OF SERVICES

Pursuant to the applicable authorities and in the furtherance of the shared goals of the Parties to carry out the purposes of this MOU expeditiously and economically, the Parties hereby agree as follows:

#### A. RESPONSIBILITIES OF SELLER AGENCY

The Seller Agency shall provide a total of 160 hours of:

- (1) Application management and maintenance;
- (2) Monthly Application patching to address know vulnerabilities;
- (3) Technical support;
- (4) Minor enhancements to the Application which:
  - (a) fall within the scope of development;

- (b) do not require underlying architecture;
- (5) Provide monthly status on expenses related to the funds provided in this MOU

#### B. RESPONSIBILITIES OF BUYER AGENCY

The Buyer Agency shall:

- (1) Provide a Point of Contact (POC) for OEA;
- (2) Verify from the OEA side that the Application is operating without issue after each patching cycle;
- (3) Provide the funding identified under the heading, "Payment," below.

#### V. DURATION OF MOU

The duration of this MOU shall be for **Fiscal Year 2022**, shall begin on the last date of execution by the Parties, and shall expire on **Sep 30, 2022**, unless terminated in writing by the Parties prior to expiration pursuant to Section VII of this MOU.

#### VI. FUNDING PROVISIONS

#### A. COST OF SERVICES

The total cost for goods and/or services under this MOU shall not exceed \$35,297.92 for Fiscal Year 2022. Funding for goods and/or services shall not exceed the actual cost of the goods and/or services provided, and is based on 15% of the total cost of services to develop the Application (\$229,769.12) as support costs.

#### **B. PAYMENT**

- (1) Payment for the goods and/or services shall be made through an Intra-District advance by the Buyer Agency to the Seller Agency based on the total amount of this MOU (\$35,297.92).
- a. Advances to the Seller Agency for the services to be performed and/or goods to be provided shall not exceed the actual costs of the goods or services or the amount of this MOU.
- b. The Seller Agency shall receive the advance and bill the Buyer Agency through the Intra-District process only for those goods and/or services actually provided pursuant to the terms of this MOU.
- (2) Upon request of the Buyer Agency, the Seller Agency shall provide the Buyer Agency with a listing of itemized services.
- (3) The Seller Agency shall:
- a. Notify the Buyer Agency within forty-five (45) days prior to the close of the fiscal year if it has reason to believe that all of the advance will not be billed during the current fiscal year; and
  - b. Return any excess advance to the Buyer Agency by September 30 of the current fiscal year.
- (4) In the event of termination of this MOU, payment to the Seller Agency shall be held in abeyance until all required fiscal reconciliation, but not later than September 30 of the then current fiscal year.

#### C. ANTI-DEFICIENCY CONSIDERATIONS

The Parties acknowledge and agree that nothing in this MOU creates a financial obligation in anticipation of an appropriation, and that all provisions of this MOU, or any subsequent agreement entered into by the Parties pursuant to this MOU, are and shall remain subject to the provisions of (i) the federal Anti-Deficiency Act, 31 U.S.C. §§ 1341, 1342, 1349, 1351, (ii) the District of Columbia Anti-Deficiency Act, D.C. Official Code §§ 47-355.01-355.08, (iii) D.C. Official Code § 47-105, and (iv) D.C. Official Code § 1-204.46, as the foregoing statutes may be amended from time to time, regardless of whether a particular obligation has been expressly so conditioned.

#### VII. TERMINATION

Either Party may terminate this MOU in whole or in part by giving thirty (30) calendar days advance written notice to the other Party.

#### VIII. NOTICES

The following individuals are the contact points for each Party:

#### **OEA**

Hemraj, Hemchand (OEA) gabrielle.smith-barrow@dc.gov 955 L'enfant Plaza, SW, Suite 2500 Washington, D.C., 20024

Phone: (202) 727-5895

Email: hemchand.hemraj@dc.gov

#### **OCTO**

Mark McDermott Interim Program Manager - Applications Development and Operations 200 I Street, SE, 5th Floor Washington, D.C. 20003 Phone: 202.727.5959

#### IX. MODIFICATIONS

This MOU may be modified only upon written agreement of the Parties. Modifications shall be dated and signed by the authorized representatives of the Parties.

#### X. CONSISTENT WITH LAW

Email: mark.mcdermott@dc.gov

The Parties shall comply with all applicable federal and District laws, rules and regulations whether now in effect or hereafter enacted or promulgated.

#### XI. COMPLIANCE AND MONITORING

The Seller Agency will be subject to scheduled and unscheduled monitoring reviews to ensure compliance with all applicable requirements.

#### XII. RECORDS AND REPORTS

The Seller Agency shall maintain records and receipts for the expenditure of all funds provided pursuant to this MOU for a period of no less than three (3) years from the date of expiration or termination of this MOU

and, upon the Buyer Agency's request or the request of other officials of the District of Columbia, make these documents available for inspection by duly authorized representatives of the Buyer Agency or other officials of the District of Columbia as may be specified in their respective sole discretion.

#### XIII. PROCUREMENT PRACTICES REFORM ACT

If a District of Columbia agency or instrumentality plans to utilize the goods and/or services of an agent, contractor, consultant or other third party to provide any of the goods and/or services under this MOU, then the agency or instrumentality shall abide by the provisions of the District of Columbia Procurement Practices Reform Act of 2010 (D.C. Official Code § 2-351.01, et seq.) to procure the goods or services.

#### XIV. RESOLUTION OF DISPUTES

The Parties' Directors or designees shall resolve all adjustments and disputes arising from services performed under this MOU. The decision of the Parties' Directors related to any disputes referred shall be final. In the event that the Parties are unable to resolve a financial issue, the matter shall be referred to the D.C. Office of the Chief Financial Officer, Office of Financial Operations and Systems.

#### XV. CONFIDENTIAL INFORMATION

The Parties to this MOU will use, restrict, safeguard and dispose of all information related to services provided by this MOU in accordance with all relevant federal and District statutes, regulations, and policies. Information received by either Party in the performance of responsibilities associated with the performance of this MOU shall remain the property of the Buyer Agency.

IN WITNESS WHEREOF, the Parties hereto h	nave executed this MO	J as follows:
DISTRICT OF COLUMBIA OFFICE OF EMPLO	OYEE APPEALS, Distri	ict of Columbia
Sheila G. Barfield	Date:	12/3/2021
Executive Director Sheila G. Barfield		
Office of the Chief Technology Officer, District of	Columbia	
Lindsey V. Parker	Date:	12/16/2021

Chief Technology Officer

Lindsey V. Parker

## INTRA-DISTRICT STANDARD REQUEST FORM

Government of District of Columbia

MOU

TO0CH0-2022-01659

Date of

12/03/2021

Number:

MOU:

**Buyer Information** 

Agency

**OEA** 

Agency

CH<sub>0</sub>

Name: Name of

Paul Blake

Code:

Address: 955 L'enfant Plaza, SW, Suite 2500

Contact:

Telephone #:

(202) 727-5895

Fax #:

Paul Blake

Date:

02/18/2022

Signature

**Seller Information** 

Agency

**OCTO** 

Agency

TO0

Name:

Name of

philpeng

Code:

Address: 200 I ST, SE WASHINGTON, DC

Contact:

20003

Telephone #:

Fax #:

philpeng

Date:

02/18/2022

Signature

Service Information and Funding Codes

GOOD/

Web Maintenance

SERVICE:

B	u	V	e	r
	-	.7	-	-

AGY	YR	ORG	FUND	INDEX	PCA	OBJ	AOBJ	GRANT	PROJ	AG1	AG2	AG3	AMOUNT
СН0	22	NA	0100	10000	11020	0409	0409	NA	NA	NA	NA	NA	\$15,000.00
Seller													
AGY	YR	ORG	FUND	INDEX	PCA	OBJ	AOBJ	GRANT	PROJ	AG1	AG2	AG3	AMOUNT
TO0	22	2000	1363	2EACH	20011	4600	4600	N/A	20EA CH/02	N/A	N/A	N/A	\$15,000.00

## eMOU Approval History TO0CH0-2022-01659

2/6/2023 1:32:39 PM

Step Name	Name	Status Name	Status Date	Comments
OCTO Program Manager Review	Stephen Miller (OCTO)	Approved	11/17/2021 2:21:14 PM	approving as PM - and forwarding to legal - will review again during executive approval
OCTO General Counsel Review	Todd Smith (OCTO)	Approved	11/17/2021 5:42:47 PM	
OCTO Executives Review	Carol Harrison (OCTO)	Approved	11/19/2021 11:11:45 AM	
Buyer Agency Final Review of MOU	Hemraj, Hemchand (OEA) (OEA)	Approved	12/3/2021 3:25:51 PM	
MOU Signature - Buyer Agency	Sheila Barfield (OEA)	Signed	12/3/2021 6:07:03 PM	
MOU Signature - OCTO	Lindsey Parker (OCTO)	Signed	12/16/2021 1:58:44 PM	

		QIS MICCI	
MOU Author Review	Juan Easley (OCTO)	Approved	12/22/2021 10:38:41 AM
IDSR Form Signature - Buyer Agency	Paul Blake, AFO (OCFO)	Signed	2/18/2022 9:24:20 PM
IDSR Form Signature - OCTO	Phil Peng, AFO (OCFO)	Signed	3/11/2022 7:48:42 AM

OFFICE OF THE CHIEF TECHNOLOGY OFFICER GOVERNMENT OF THE DISTRICT OF COLUMBIA  * * *	MOU Executive Brief OCTO Division
OCTO Deputy/Executive:	Program Manager:
Carol Harrison	Mark McDermott
Agency:	Dollar Amount:
DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS (OEA)	\$22,000.00
Date Submitted:	eMOU#:
Oct 11 2022 3:35PM	TO0CH0-2023-01853
Project Description: This MOU covers production application support for the OEA C Fiscal Year 2023.	CaseTrack application ("Application") for
Risks:	
Challenges:	
Urgency: X Norma	al Rush Expedite





## MEMORANDUM OF UNDERSTANDING

**BETWEEN** 

## DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS

AND

# DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER

## FOR FISCAL YEAR 2023

**MOU Number: TO0CH0-2023-01853** 

#### I. INTRODUCTION

This Memorandum of Understanding ("MOU") is entered into between the DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS ("Buyer Agency") and the Office of the Chief Technology Officer ("Seller Agency"), each of which is individually referred to in this MOU as a "Party" and both of which together are collectively referred to in this MOU as the "Parties."

#### II. LEGAL AUTHORITY FOR MOU

D.C. Official Code § 1-301.01(k).

## III. OVERVIEW OF PROGRAM GOALS AND OBJECTIVES

This MOU represents services provided by OCTO to the Office of Employee Appeals to support the currently in production OEA CaseTrack application, which was developed by OCTO's Applications Development & Operations program in Fiscal Year 2019. Phase 2 development, which focused on reporting features and functionality, were completed in Fiscal Year 2022.

## IV. SCOPE OF SERVICES

Pursuant to the applicable authorities and in furtherance of the shared goals of the Parties, the Parties agree as follows:

## A. RESPONSIBILITIES OF SELLER AGENCY

The Seller Agency shall provide a total of 160 hours of:

- 1. Application management and maintenance;
- 2. Monthly Application patching to address know vulnerabilities;
- 3. Technical support;
- 4. Provide monthly status on expenses related to the funds provided in this MOU;
- 5. Minor enhancements to the Application which:
  - 1. do not require underlying architecture change.

## B. RESPONSIBILITIES OF BUYER AGENCY

The Buyer Agency shall:

- 1. Provide a Point of Contact (POC) for OEA;
- 2. Verify from the OEA side that the Application is operating without issue after each patching cycle;
- 3. Provide the funding identified under the heading, "Payment," below.

#### V. DURATION OF THIS MOU

## A. PERIOD

The period of this MOU shall be from Oct 01, 2022 (the "effective date") through Sep 30, 2023, unless early terminated pursuant to Section XI of this MOU.

#### **B. EXTENSION**

The Parties may extend the period of this MOU by exercising a maximum of four (4) twelve-month option period(s). Option periods may consist of a fiscal year, a fraction thereof, or multiple successive fractions of a fiscal year. Buyer Agency shall provide Seller Agency with written notice of its intent to exercise an option period at least sixty (60) days before the expiration of the initial or extended term of this MOU. The exercise of an option period is subject to the availability of funds at the time it is exercised.

#### VI. FUNDING PROVISIONS

#### A. COST OF SERVICES

The total cost to the Buyer Agency for the goods and/or services provided under this MOU shall not exceed \$22,000.00 for Fiscal Year 2023. The total cost of the goods and/or services is based on the Seller Agency's estimate of the actual cost of the goods and/or services that will be provided under this MOU.

## **B. PAYMENT**

- 1. Within thirty (30) days after this MOU is fully executed, the Buyer Agency shall create an Interagency Project and fund it through an Award in the amount set forth in Section VI.A of this MOU. The Interagency Project shall be established in a manner that allows the Seller Agency to directly charge the Project for the costs the Seller Agency incurs in providing goods and/or services under this MOU.
- 2. The Seller Agency shall charge the Interagency Project only for the actual cost of goods and/or services provided under this MOU.
- 3. For each charge against the Interagency Project, including personnel costs documented in Peoplesoft, the Seller Agency shall attach, to the Project, documentation that supports the charge, including invoices as applicable.

## C. ANTI-DEFICIENCY CONSIDERATIONS

The Parties acknowledge and agree that nothing in this MOU creates a financial obligation in anticipation of an appropriation and that all provisions of this MOU are and shall remain subject to the provisions of (i) the federal Anti-Deficiency Act, 31 U.S.C. §§ 1341, 1342, 1349, 1351, (ii) the District of Columbia Anti-

deficiency Act, D.C. Official Code §§ 47-355.01-355.08, (iii) D.C. Official Code § 47-105, and (iv) D.C. Official Code § 1-204.46, as the foregoing statues may be amended from time to time, regardless of whether a particular obligation has been expressly so conditioned.

#### VII. AMENDMENTS

This MOU may be amended only by the written agreement of the Parties. Amendments shall be dated and signed by authorized representatives of the Parties.

## VIII. CONSISTENT WITH LAW

The Parties shall comply with all applicable laws, rules, and regulations whether now in effect of hereafter enacted or promulgated.

#### IX. COMPLIANCE AND MONITORING

The Seller Agency will be subject to scheduled and unscheduled monitoring reviews to ensure compliance with all applicable requirements of this MOU.

## X. RECORDS AND REPORTS

- A. The Buyer Agency and Seller Agency shall maintain records and receipts for the expenditure of all funds provided pursuant to this MOU for a period of no less than three (3) years after the date of expiration or termination of this MOU.
- B. Both the Buyer Agency and Seller Agency shall have access to all records in the Interagency Project established pursuant to section VI.B. of this MOU.

## XI. TERMINATION

- A. Either Party may terminate this MOU in whole or in part by giving thirty (30) calendar days advance written notice to the other Party.
- B. In the event of termination of this MOU, the Buyer Agency and Seller Agency shall reconcile any amounts due to the Seller Agency under this MOU. The Buyer Agency shall not remove funding from the Interagency Project established pursuant to section VI.B. of this MOU until the Seller Agency has drawn down the amounts due, except to the extent that the funding in the Interagency Project exceeds the amounts due to the Seller Agency.

## XII. NOTICES

The following individuals are the contact points for each Party:

#### **OEA**

Hemraj, Hemchand (OEA)

955 L'enfant Plaza, SW, Suite 2500 Washington, D.C., 20024

Phone: (202) 727-5895

Email: hemchand.hemraj@dc.gov

**OCTO** 

Mark McDermott

200 I ST SE, 5th Floor Washington, D.C. 20003 Phone: (202) 727 5959

Email:mark.mcdermott@dc.gov

## XIII. RESOLUTION OF DISPUTES

All disputes arising under this MOU shall be referred to the Hemraj, Hemchand (OEA) and the Mark McDermott for resolution. If these individuals are unable to resolve such a dispute, the dispute shall be referred to the directors of **DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS** and **OCTO** for resolution.

## XIV. CONFIDENTIAL INFORMATION

The Parties shall use, restrict, safeguard, and dispose of all information related to good and/or services provided under this MOU in accordance with all relevant federal and District statutes, regulations, and policies.

IN WITNESS WHEREOF, the Parties hereto	have executed this MO	U as follows:
DISTRICT OF COLUMBIA OFFICE OF EMPI	LOYEE APPEALS, Distr	ict of Columbia
Sheila G. Barfield	Date:	11/4/2022
Executive Director Sheila G. Barfield		
Office of the Chief Technology Officer, District o	f Columbia	
Lindsey V. Parker	Date:	12/2/2022

Chief Technology Officer

Lindsey V. Parker

## INTRA-DISTRICT STANDARD REQUEST FORM

Government of District of Columbia

MOU Number: TO0CH0-2023-01853

Date of MOU:

10/18/2022

**Buyer Information** 

Agency

**OEA** 

Agency

CH<sub>0</sub>

Name:

Name of

Paul K. Blake

Code:

Address: 955 L'enfant Plaza, SW, Suite 2500

Contact:

Telephone #:

(202) 727-5895

Fax #:

Paul K. Blake

Date:

12/02/2022

Signature

**Seller Information** 

Agency

**OCTO** 

Agency

TO0

Name:

Name of

Code:

Address: 200 I ST, SE WASHINGTON, DC

Contact:

20003

Telephone #:

Date:

Fax #:

Signature

Service Information and Funding Codes

GOOD/

SERVICE:

**Buyer** 

**AGY** YR ORG FUND INDEX PCA OBJ **AOBJ** GRANT PROJ AG1 AG2 AG3 **AMOUNT** 

Seller

AGY YR ORG FUND INDEX PCA OBJ **AOBJ** GRANT PROJ AG1 AG2 AG3 **AMOUNT** 

## eMOU Approval History TO0CH0-2023-01853

2/6/2023 1:33:13 PM

Step Name	Name	Status Name	Status Date	Comments
MOU Author Review	Juan Easley (OCTO)	Approved	10/18/2022 12:46:29 PM	Removed instructions in Payment section
OCTO Program Manager Review	Mark McDermott (OCTO)	Approved	10/18/2022 12:58:39 PM	
OCTO General Counsel Review	Todd Smith (OCTO)	Approved	10/18/2022 4:13:42 PM	
OCTO Executives Review	Carol Harrison (OCTO)	Approved	10/18/2022 4:46:39 PM	
Buyer Agency Final Review of MOU	Hemraj, Hemchand (OEA) (OEA)	Approved	10/20/2022 9:13:49 AM	Approved FY23 MOU agreement; monthly burndown report submission to monitor utilization throughout the fiscal year.
MOU Signature - Buyer Agency	Sheila Barfield (OEA)	Signed	11/4/2022 5:18:36 PM	
IDSR Form Signature - Buyer Agency	Paul Blake, AFO (OCFO)	Signed	12/2/2022 12:42:03 PM	
MOU Signature - OCTO	Lindsey Parker (OCTO)	Signed	12/2/2022 3:49:13 PM	

# **ATTACHMENT #5**

## Q.11 InterAge Reprogramming

## OEA INTERAGENCY REPROGRAMMINGS, FY2022 AND FY2023 (Q11)

Including anticipated reprogrammings for remainder of FY2023

Sending agency name	Receiving agency name	Date of execution (actual or expected)	Dollar amount (actual or expected)	(	Program	inating fur Activity code	CSG	Program	Activity code	CSG	Detailed rationale for the reprogramming
Public Employee Relations Board	Office of Employee Appeals	9/30/2022	\$60,000.00	Local	2002	2002	0011	1090	1090	1	To cover unbudgeted personnel services expenditures in the 2022 fiscal year.

# **ATTACHMENT #6**

## **Q.12 IntraAge Reprogramming**

# OEA INTRA-AGENCY REPROGRAMMINGS, FY2022 AND FY2023 (Q12)

Including anticipated reprogrammings for remainder of FY2023

Date of	Dollar	Originating	Ori	ginating fu	ınds	Re	eceived fun	ıds	
execution (actual or expected)	amount (actual or expected)	(1101 10001)	Program code		CSG code			CSG code	Detailed rationale for the reprogramming
					_				
	N/A								

# **ATTACHMENT #7**

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.



SECTION I. OVE	ERVIEW	Req	uired for <b>ALL</b> requests				
OEA's PS Co	ost	ENHA	NCEMENT PRIORITY*  1 OUT OF 3				
AGENCY* Office of Employe	e Appeals		AGENCY CODE*  CHO				
AGENCY POINT OF CONT Sheila G. Barfield	ACT*	point of contact email.* sheila.barfield@dc.g	ov				
REQUEST TYPE*  Mark the <u>one</u> request type that best describes this enhancement. No type is preferred over any other, but the questions in Section II: Rationale differ by type.	<ul> <li>☑ B. Increased cost</li> <li>☐ C. Operational in</li> <li>☐ D. Expand high-p</li> <li>☐ E. Completely ne</li> </ul>	ous budget reduction/one- to maintain existing program provement with strong but erforming existing program w program/activity with his itive outcomes for District	ram/activity usiness case  request types, complete Sections I-IV only  for these request types, complete Sections I-IV only  request types, complete Sections for the Section f				
FUNDING REQUEST*	FY24 PERSONAL SERVICES (PS)	FY24 NON-PERSONAL SERVICES (NPS)	FY24 TOTAL REQUEST AMOUNT				
Enter amount of <u>Local Funds</u> requested and	\$130,000	\$130,000 \$0 \$130,0					
indicate whether funds are one-time or recurring.	□ ONE-TIME	☐ PARTIALLY RECURRING	⊠ RECURRING				
FUTURE	TOTAL FY 2025	TOTAL FY 2026	TOTAL FY 2027				

\$0

AGENCIES: Use this form to provide details about enhancement requests in your agency's FY 2024 budget request. This information is essential for decision-making. Well thought out and reasoned requests are much more likely to receive favorable consideration.

#### **REQUIRED SECTIONS**

- Sections I-IV are required for ALL requests.
- Sections I-V are required for Type D and E requests.
- · Section VI is optional.

Please remember to submit the Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each enhancement request.

#### **RACIAL EQUITY BUDGET TOOL (REBT)**

The Office of Racial Equity (ORE) has developed the Racial Equity Budget Tool (REBT) to guide agencies in assessing how their budgets benefit and/or negatively impact communities based on race, specifically Black, Indigenous, and People of Color (BIPOC) communities. Please use Section IV to show how your agency considered racial equity in developing this enhancement request.

**EDITING RESTRICTIONS:** This form uses editing restrictions to ensure consistent displays of information. If needed, the restrictions can be disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.

# ENHANCEMENT SUMMARY\*

COSTS\*

If recurring,

enter estimated

costs over the

Financial Plan.

life of the

In 3-5 sentences, describe this enhancement, what problem it aims to solve, and the expected positive impact on District residents or government operations.

OEA's FY 2024 MARC will not adequately fund the agency's operating budget in FY 2024. The agency projects that its PS costs will total \$2,444,000 in FY 2024. This will cause a deficit of approximately \$130,000 in the agency's PS budget with no funding for the NPS budget.

\$0

Should the FY 2024 MARC remain unchanged, the agency will not be able to perform any of its statutorily mandated, mission-critical services. This would delay the adjudication of appeals and the issuance of decisions, thereby creating a backlog of cases.

Will legislative support be required to implement this enhanceme	nt?
If yes, please submit a proposed BSA subtitle using Attachment D.	

\$0

☐ YES 
☐ NO

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION II. RATIONALE**

Required for ALL requests

## What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

The problem facing the District is that without this enhancement, the agency will be forced to make significant cuts to it PS budget. The resulting effect is that the agency will not be able to carry out its statutory mandate of adjudicating appeals filed by District government employees, thereby creating a backlog of cases that could potentially increase the District's liability. This problem exists because the FY 2024 MARC does not fully fund the agency's projected PS costs in FY 2024. Click or tap here to enter text.

## How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

This enhancement will enable the agency to carry out its statutory mandate of adjudicating appeals filed by District government employees.

## Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

This level of investment is requested based on the pay scale associated with each agency employee and the need to align salaries with the work that is actually being performed by agency employees.

#### QUESTIONS SPECIFIC TO ENHANCEMENT TYPE\*

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

IF YOUR ENHANCEMENT TYPE IS	THEN ANSWER THESE QUESTIONS
☐ A. Restore previous budget reduction/one-time funding	Why is the restoration of this reduction critical for the District at this time? What negative impact will result if this reduction is not restored?
☑ B. Increased cost to <u>maintain</u> existing program/activity	Why are costs increasing to maintain existing levels of service? What are the main cost drivers and what options has the agency already implemented or considered implementing to lower these costs?
C. Operational improvement with a strong business case	How will this enhancement help the District save money in this or future fiscal years? How much will it save?
☐ D. Expand high-performing existing program/activity	Why is this program or activity considered to be high performing? How do the outputs or outcomes compare to those of similar programs within or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response.
□ E. Completely new program or initiative with highly likely or proven positive outcomes for District residents	What will be the District's return on investment, as measured by how many and/or which District residents are served, or some other measure?

## Responses to Questions\*

The FY 2024 MARC does not fully fund the agency's projected PS costs in FY 2024. The agency's FY 2023 budget does not adequately fund its PS costs. This shortfall will carry over into FY 2024 and continue to grow because of step increases that

Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



will become due in FY 2024 along with the need to align salaries in FY 2024 to reflect an increase in the workload of certain positions.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT**

Required for ALL requests

#### **IMPACT STATEMENT**

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

This enhancement will enable the agency to carry out its statutory mandate of adjudicating appeals filed by District government employees.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The pay scale and increased workload informed this request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that informed the development of this enhancement request.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program.

#### PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets.
   Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease
  workload measures. In rare instances, if an agency is working to increase or
  decrease volume of work directly, a measure may be tracked as a KPI, with
  an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
Number of Initial Decisions Issued			Up	98	70	100	90	85
Number of Opinions and Orders Issued			Up	18	18	18	13	15
Time Required to Complete Adjudications			Down	8	10	120	236	120
Time Required to Resolve Petitions for Review			Down	8	3	9	71	71

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



Number of Evidentiary Hearings Conducted	Neutral			New in FY 2022	12	No Target Set
Number of Board Meetings Conducted	Neutral			New in FY 2022	5	No Target Set
Percent of Decisions Upheld by Superior Court/D.C. Court of Appeals	Up	97.3	100	100	100	100

**SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)** 

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

All data related to the processing and adjudicating of appeals will indicate what impact this enhancement has made.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
Number of Initial Decisions Issued			Up	98	70	100	90	85
Number of Opinions and Orders Issued			Up	18	18	18	13	15

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



Time Required to Complete Adjudications	Down	8	10	120	236	120
Time Required to Resolve Petitions for Review	Down	8	3	9	71	71
Number of Evidentiary Hearings Conducted	Neutral			New in FY 2022	12	No Target Set
Number of Board Meetings Conducted	Neutral			New in FY 2022	5	No Target Set
Percent of Decisions Upheld by Superior Court/D.C. Court of Appeals	Up	97.3	100	100	100	100

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required for ALL requests		
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO	
What racial inequity does this enhancement request address?* For example, does the enhancement address a health disparity, educational gap, disproportionality in housi community resources, etc. Please be as specific as possible.  N/A	ng, bolstering	existing	
What is the rationale for addressing the inequity in this way and/or with this program?* For example, is the enhancement in response to a legislative requirement or mandate, community engagement data, or something else?	nent efforts, de	emographic	
N/A			
In what ways have you meaningfully involved internal and external stakeholders in the development budget request, including staff and communities of color?* For more, see ORE's Meaningful Comm			
If this budget enhancement could potentially cause unintended benefits or burdens, please do groups might be positively or negatively impacted.*For example, the location for a new airport could create noise and air pollution that impact residents in the immediate vicinity, which could worsen racial here.	ld disrupt traff	ic patterns and	
N/A			
STOP HERE for enhancement types A, B, or C.			
<b>CONTINUE</b> to Section IV for enhancement types <b>D</b> or <b>E</b> .			

Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. Provide links to cite your sources.

Click or tap here to enter text.

Is your enhancement identical to the model the evidence of	comes from?*
--	--------------

- ☐ YES. The enhancement is identical to the model the evidence comes from and the population served is similar. Indicate below how you will ensure your agency implements the model fully.
- **NO.** The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

☐ YES ☐ NO

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

### THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailthelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION VI. PROJECT PLAN**

Optional for All Requests

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER	NAME	Click or tap here to enter text.
Who is the single person who will be most	TITLE	Click or tap here to enter text.
responsible for this initiative? If the project owner must be hired, specify who will own	EMAIL	Click or tap here to enter text.
the project until that time.	PHONE	Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

## **PROJECT TIMELINE**

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATIO	N FOR PROJECT LAUNCH (before start of fiscal year)
JUNE 2023	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]
FISCAL YEAR	STARTS, FUNDS DISBURSED
OCT 2023	[enter]
NOV	[enter]
DEC	[enter]
JAN 2024	[enter]
FEB	[enter]
MARCH	[enter]
APRIL	[enter]
MAY	[enter]
JUNE	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.



**SECTION I. OVERVIEW** Required for ALL requests ENHANCEMENT TITLE\* ENHANCEMENT PRIORITY\* **OEA's Request to Purchase Copier** 2 OUT OF 3 AGENCY CODE\* Office of Employee Appeals CH<sub>0</sub> AGENCY POINT OF CONTACT\* POINT OF CONTACT EMAIL\* Sheila G. Barfield sheila.barfield@dc.gov **REQUEST TYPE\*** ☐ A. Restore previous budget reduction/one-time funding request Mark the one types. ☑ B. Increased cost to maintain existing program/activity request type that complete best describes this Sections I-IV only □ C. Operational improvement with strong business case enhancement. No type is preferred over any other. For these but the questions □ D. Expand high-performing existing program/activity request in Section II: types, complete ■ E. Completely new program/activity with highly likely Rationale differ by Sections type. or proven positive outcomes for District residents **FUNDING FY24 PERSONAL FY24 NON-PERSONAL** FY24 TOTAL SERVICES (NPS) REQUEST\* REQUEST AMOUNT SERVICES (PS) Enter amount \$0 \$30,000 \$0

AGENCIES: Use this form to provide
details about enhancement
requests in your agency's FY 2024
budget request. This information is
essential for decision-making. Well
thought out and reasoned requests
are much more likely to receive
favorable consideration.

#### REQUIRED SECTIONS

- Sections I-IV are required for ALL requests.
- Sections I-V are required for Type D and E requests.
- . Section VI is optional.

Please remember to submit the Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each enhancement request.

#### **RACIAL EQUITY BUDGET TOOL (REBT)**

The Office of Racial Equity (ORE) has developed the Racial Equity Budget Tool (REBT) to guide agencies in assessing how their budgets benefit and/or negatively impact communities based on race, specifically Black, Indigenous, and People of Color (BIPOC) communities. Please use Section IV to show how your agency considered racial equity in developing this enhancement request.

EDITING RESTRICTIONS: This form uses editing restrictions to ensure consistent displays of information. If needed, the restrictions can be disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.

Enter amount of <u>Local Funds</u> requested and indicate whether funds are one-time or recurring.

# FUTURE COSTS\*

If recurring, enter estimated costs over the life of the Financial Plan.

\$0

# ENHANCEMENT SUMMARY\*

In 3-5 sentences, describe this enhancement, what problem it aims to solve, and the expected positive impact on District residents or government operations.

This funding would be used to purchase a brand-new, large-capacity copier. The agency's current copier was purchased in FY 2012. Because of its age and outdated accessories, the agency's current copier can no longer process the volume of work that is necessary and requires continual maintenance.

\$0

Will legislative support be required to implement this enhancement?\*
If yes, please submit a proposed BSA subtitle using Attachment D.

\$0

☐ YES ☒ NO

#### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION II. RATIONALE**

Required for ALL requests

#### What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

The agency's current copier, which was purchased in 2012, frequently breaks down. The problem that will be addressed with this enhancement is that the agency will be able to purchase a large-capacity copier, thereby enabling it to make copies of all the documents it is required to file without interruption or undue delay.

#### How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

A brand-new, large-capacity copier with the necessary accessories will make processing and copying voluminous files more efficient.

#### Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

Based on quotes that have been received, this is the approximate cost of a large-capacity copier.

#### QUESTIONS SPECIFIC TO ENHANCEMENT TYPE\*

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

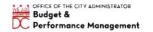
#### IF YOUR ENHANCEMENT TYPE IS... THEN ANSWER THESE QUESTIONS... □ A. Restore previous budget Why is the restoration of this reduction critical for the District at this time? What negative impact will result if this reduction is not restored? reduction/one-time funding ☑ B. Increased cost to maintain existing Why are costs increasing to maintain existing levels of service? What are the main cost drivers and what options has the agency already program/activity implemented or considered implementing to lower these costs? □ C. Operational improvement with a strong How will this enhancement help the District save money in this or future business case fiscal years? How much will it save? Why is this program or activity considered to be high performing? How □ D. Expand high-performing existing do the outputs or outcomes compare to those of similar programs within program/activity or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response. ☐ E. Completely new program or initiative What will be the District's return on investment, as measured by how with highly likely or proven positive many and/or which District residents are served, or some other measure? outcomes for District residents

#### Responses to Questions\*

By law, OEA must file, within a time certain, a complete record with the court whenever a party appeals a decision to the court. This involves making multiple copies of often voluminous records. Moreover, OEA must provide copies of all of its decisions and other documents to multiple entities on an almost daily basis. This requires a large capacity copier that can accommodate the demands being placed on it. There are no other options available to the agency.

### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT**

Required for ALL requests

#### IMPACT STATEMENT

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

The purchase of a new copier will positively impact the agency by making its operations more efficient.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The fact that the agency's current copier was purchased in FY 2012 informed the development of this enhancement request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that informed the development of this enhancement request.\*

(WMs) that informed the development of this enhancement request.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics can be measurements of outputs, desired outcomes,

operational efficiency, inputs or resources, or volume of demand or work for a particular program.

#### PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets.
   Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease
  workload measures. In rare instances, if an agency is working to increase or
  decrease volume of work directly, a measure may be tracked as a KPI, with
  an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures informed the development of this enhancement request.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)**

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

The agency does not collect any data in this regard.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures will be impacted by this enhancement request.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required fo	Required for ALL requests		
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO		
What racial inequity does this enhancement request address?* For example, does the enhancement address a health disparity, educational gap, disproportionality in housi community resources, etc. Please be as specific as possible.  N/A	ing, bolstering	existing		
What is the rationale for addressing the inequity in this way and/or with this program?*  For example, is the enhancement in response to a legislative requirement or mandate, community engagendata, or something else?  N/A	nent efforts, de	emographic		
In what ways have you meaningfully involved internal and external stakeholders in the development of color?* For more, see ORE's Meaningful Communities of color?*	18.			
If this budget enhancement could potentially cause unintended benefits or burdens, please d groups might be positively or negatively impacted.*For example, the location for a new airport courcreate noise and air pollution that impact residents in the immediate vicinity, which could worsen racial here.	ıld disrupt trafi	ic patterns and		
STOP HERE for enhancement types A, B, or C.				
<b>CONTINUE</b> to Section IV for enhancement types <b>D</b> or <b>E</b> .				

#### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

# What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. <u>Provide links to cite your sources.</u>

Click or tap here to enter text.

ls '	your	enhancement	identical to	the model	the	evidence	comes	from?	3
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- ☐ YES. The enhancement is identical to the model the evidence comes from and the population served is similar. Indicate below how you will ensure your agency implements the model fully.
- NO. The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

# If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

	YES	NO
ш	IES	INC

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

#### THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailthelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION VI. PROJECT PLAN**

Optional for All Requests

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER	NAME	Click or tap here to enter text.
Who is the single person who will be most responsible for this initiative? If the project	TITLE	Click or tap here to enter text.
owner must be hired, specify who will own	EMAIL	Click or tap here to enter text.
the project until that time.	PHONE	Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

#### **PROJECT TIMELINE**

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATIO	N FOR PROJECT LAUNCH (before start of fiscal year)
JUNE 2023	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]
FISCAL YEAR	STARTS, FUNDS DISBURSED
OCT 2023	[enter]
NOV	[enter]
DEC	[enter]
JAN 2024	[enter]
FEB	[enter]
MARCH	[enter]
APRIL	[enter]
MAY	[enter]
JUNE	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.



**SECTION I. OVERVIEW** Required for ALL requests ENHANCEMENT TITLE\* ENHANCEMENT PRIORITY\* **OEA MOU With DCHR 3** OUT OF **3** AGENCY CODE\* Office of Employee Appeals CH<sub>0</sub> AGENCY POINT OF CONTACT\* POINT OF CONTACT EMAIL\* Sheila G. Barfield sheila.barfield@dc.gov REQUEST TYPE\* ☐ A. Restore previous budget reduction/one-time funding request Mark the one types, ☑ B. Increased cost to maintain existing program/activity request type that complete Sections best describes this I-IV only ☐ C. Operational improvement with strong business case enhancement. No type is preferred over any other. For these □ D. Expand high-performing existing program/activity but the questions request in Section II: types. ☐ E. Completely new program/activity with highly likely complete Rationale differ by Sections type. or proven positive outcomes for District residents **FUNDING FY24 PERSONAL FY24 NON-PERSONAL FY24 TOTAL** REQUEST\* SERVICES (PS) SERVICES (NPS) REQUEST AMOUNT Enter amount \$0 of Local Funds \$10,000 \$10,000 requested and indicate whether funds are one-☐ ONE-TIME □ PARTIALLY RECURRING **⋈** RECURRING time or recurring.

AGENCIES: Use this form to provide details about enhancement requests in your agency's FY 2024 budget request. This information is essential for decision-making. Well thought out and reasoned requests are much more likely to receive favorable consideration.

#### REQUIRED SECTIONS

- Sections I-IV are required for ALL requests.
- Sections I-V are required for Type D and E requests.
- · Section VI is optional.

Please remember to submit the Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each enhancement request.

#### **RACIAL EQUITY BUDGET TOOL (REBT)**

The Office of Racial Equity (ORE) has developed the Racial Equity Budget Tool (REBT) to guide agencies in assessing how their budgets benefit and/or negatively impact communities based on race, specifically Black, Indigenous, and People of Color (BIPOC) communities. Please use Section IV to show how your agency considered racial equity in developing this enhancement request.

**EDITING RESTRICTIONS:** This form uses editing restrictions to ensure consistent displays of information. If needed, the restrictions can be disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.

## FUTURE COSTS\*

If recurring, enter estimated costs over the life of the Financial Plan. 
 TOTAL FY 2025
 TOTAL FY 2026
 TOTAL FY 2027

 \$10,000
 \$10,000
 \$10,000

#### ENHANCEMENT SUMMARY\*

In 3-5 sentences, describe this enhancement, what problem it aims to solve, and the expected positive impact on District residents or government operations.

The agency needs to be able to enter into an MOU with DCHR so that DCHR can provide human resource services to OEA.

Will legislative support be required to implement this enhancement?\*
If yes, please submit a proposed BSA subtitle using Attachment D.

☐ YES ⋈ NO

#### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION II. RATIONALE**

Required for ALL requests

#### What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR would be able to process various personnel actions on behalf of OEA.

## How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

Currently, OEA does not have a designated "point person" at DCHR to advise it on how to accurately process various personnel actions especially in PeopleSoft. By having an MOU with DCHR, OEA would then have a personnel specialist assigned to OEA who would advise the agency on the processing of various personnel actions.

#### Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

DCHR has advised OEA that an MOU with it would cost OEA \$10,000 in FY 2024.

#### QUESTIONS SPECIFIC TO ENHANCEMENT TYPE\*

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

#### THEN ANSWER THESE QUESTIONS... IF YOUR ENHANCEMENT TYPE IS... □ A. Restore previous budget Why is the restoration of this reduction critical for the District at this time? What negative impact will result if this reduction is not restored? reduction/one-time funding Why are costs increasing to maintain existing levels of service? What are ☑ B. Increased cost to maintain existing the main cost drivers and what options has the agency already program/activity implemented or considered implementing to lower these costs? □ C. Operational improvement with a strong How will this enhancement help the District save money in this or future business case fiscal years? How much will it save? Why is this program or activity considered to be high performing? How □ D. Expand high-performing existing do the outputs or outcomes compare to those of similar programs within program/activity or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response. ■ E. Completely new program or initiative What will be the District's return on investment, as measured by how with highly likely or proven positive many and/or which District residents are served, or some other measure? outcomes for District residents

#### Responses to Questions\*

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR can advise OEA on various personnel actions and also process various personnel actions on behalf of OEA. Currently, OEA does not have a designated "point person" at DCHR to advise it on how to accurately process various personnel actions especially in PeopleSoft. By having an MOU with DCHR, OEA would then have a personnel specialist assigned to OEA who would advise the agency on the processing of various personnel actions.

### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT**

#### **IMPACT STATEMENT**

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR can advise OEA on various personnel matters and process various personnel actions on behalf of OFA.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The agency collects no data as it pertains to this enhancement request.

(WMs) that informed the development of this enhancement request.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures

Requi	red for ALL requests

#### PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets. Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease workload measures. In rare instances, if an agency is working to increase or decrease volume of work directly, a measure may be tracked as a KPI, with an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures informed the development of this enhancement request.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)**

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

The agency collects no data as it pertains to this enhancement request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures will be impacted by this enhancement request.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required fo	r ALL requests
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO
What racial inequity does this enhancement request address?*  For example, does the enhancement address a health disparity, educational gap, disproportionality in housing community resources, etc. Please be as specific as possible.  N/A	ng, bolstering	existing
What is the rationale for addressing the inequity in this way and/or with this program?*  For example, is the enhancement in response to a legislative requirement or mandate, community engagement data, or something else?	ent efforts, de	emographic
N/A		
In what ways have you meaningfully involved internal and external stakeholders in the develo budget request, including staff and communities of color?* For more, see ORE's Meaningful Comm	(E)	
If this budget enhancement could potentially cause unintended benefits or burdens, please de groups might be positively or negatively impacted.*For example, the location for a new airport could create noise and air pollution that impact residents in the immediate vicinity, which could worsen racial here.  N/A	d disrupt traff	ic patterns and
CTOD UEDE (		
STOP HERE for enhancement types A, B, or C.  CONTINUE to Section IV for enhancement types D or E.		
^.		

Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



### **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. <u>Provide links to cite your sources.</u>

Click or tap here to enter text.

is you	ar ennancement identical to the model the evidence comes from:
	YES. The enhancement is identical to the model the evidence comes
	from and the population served is similar. Indicate below how you will
	ensure your agency implements the model fully.

والرازية وعاف الوالي ويرواف مقالموافئهم والبالا فيتومين ومرواي

■ **NO.** The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

☐ YES ☐ NO

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

## THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailthelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION VI. PROJECT PLAN**

Optional for All Requests

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER	NAME	Click or tap here to enter text.
Who is the single person who will be most responsible for this initiative? If the project	TITLE	Click or tap here to enter text.
owner must be hired, specify who will own	EMAIL	Click or tap here to enter text.
the project until that time.	PHONE	Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

#### PROJECT TIMELINE

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATIO	N FOR PROJECT LAUNCH (before start of fiscal year)
JUNE 2023	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]
FISCAL YEAR	STARTS, FUNDS DISBURSED
OCT 2023	[enter]
NOV	[enter]
DEC	[enter]
JAN 2024	[enter]
FEB	[enter]
MARCH	[enter]
APRIL	[enter]
MAY	[enter]
JUNE	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]

# **ATTACHMENT #8**

### OEA CONTRACTS AND PROCUREMENTS, FY2022 AND FY2023, AS OF JAN. 1, 2023 (Q14)

(complete columns A-W)

Q.14 Contracts

Contract Number, as it appears in OCP's Awarded Contracts Database		Specific description of contractual goods and/or services	Names of any subcontractors	Period of performance (dates)	Current year of contract (e.g. Base Year, Option Year 1, etc.)	Progam	Cost Center	Index code	Caracter and and	Requisition numbers	Purchase order numbers	value in FY2022,	Actual expenditures in FY 2022 for each contract	procurement value in	payments
	WEST PUBLISHING CORP	Legal Research		10/01/2021 - 09/30/2022	Option Year 2	1020	1020	10000	11020		PO655276	10,849	10,849	-	-
	WEST PUBLISHING CORP	Legal Research		10/01/2022 - 09/30/2023	Option Year 3	100022	50280				PO674181			11,391	11,391
	NEAL R GROSS AND CO INC	Court Reporting and Transcription		10/01/2022 - 09/30/2023		100022	50280				PO674968			10,000	2,514
-															

# ATTACHMENT #9

# Q.15 P Card

		FY2022		
Employee name	Date of purchase	Vendor name (do not list "Pay Pal;" name the ultimate vendor)	Dollar amount	Purpose of expenditure
HEMRAJ,HEMCHAND	12/2/2021	METRO FARE AUTOLOAD	200.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/10/2021	STANDARD OFFICE SUPPLY	203.60	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/13/2021	STANDARD OFFICE SUPPLY	754.30	Maintenance Repair Operation
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	2,205.99	Professional Services
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	1,071.15	Professional Services
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	492.15	Professional Services
HEMRAJ,HEMCHAND	01/13/2022	NEAL R. GROSS & CO., I	1,129.05	Professional Services
HEMRAJ,HEMCHAND	01/13/2022	NEAL R. GROSS & CO., I	272.13	Professional Services
HEMRAJ,HEMCHAND	02/08/2022	CDW GOVT #R911735	358.55	Computer, Hardware, Software and Peripherals
HEMRAJ,HEMCHAND	02/02/2022	DC BAR	360.00	OEA Training session (Marijuana_Law update) AJ, GC and DO (participants)
HEMRAJ,HEMCHAND	02/08/2022	FEDERAL EMPLOYMENT LAW	585.00	OEA Training session (Vaccine mandate_Policy update) AJ, GC and DO (participants)
HEMRAJ,HEMCHAND	02/11/2022	NEAL R. GROSS & CO., I	1,499.61	Professional Services
HEMRAJ,HEMCHAND	02/07/2022	STANDARD OFFICE SUPPLY	112.15	Maintenance Repair Operation
HEMRAJ,HEMCHAND	3/7/2022	SENODA INC	770.00	Print and Duplicating Services
HEMRAJ,HEMCHAND	3/23/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	3/23/2022	NEAL R. GROSS & CO., I	370.56	Professional Services
HEMRAJ,HEMCHAND	4/25/2022	STANDARD OFFICE SUPPLY	49.34	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/3/2022	STANDARD OFFICE SUPPLY	402.67	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/5/2022	NEAL R. GROSS & CO., I	758.49	Professional Services
HEMRAJ,HEMCHAND	5/18/2022	STANDARD OFFICE SUPPLY	536.89	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/18/2022	STANDARD OFFICE SUPPLY	1,192.17	Maintenance Repair Operation

# Q.15 P Card

HEMRAJ,HEMCHAND	5/19/2022	STANDARD OFFICE SUPPLY	67.62	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/26/2022	STANDARD OFFICE SUPPLY	171.35	Maintenance Repair Operation
HEMRAJ,HEMCHAND	6/1/2022	STANDARD OFFICE SUPPLY	88.98	Maintenance Repair Operation
HEMRAJ,HEMCHAND	6/10/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	7/6/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	1,800.69	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	4,226.70	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	1,534.35	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	2,321.79	Professional Services
HEMRAJ,HEMCHAND	7/12/2022	ADOBE ACROPRO SUBS	2,242.68	Computer, Hardware, Software and Peripherals
HEMRAJ,HEMCHAND	7/18/2022	STANDARD OFFICE SUPPLY	117.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	8/2/2022	NEAL R. GROSS & CO., I	3,097.65	Professional Services
HEMRAJ,HEMCHAND	8/8/2022	NEAL R. GROSS & CO., I	347.40	Professional Services
HEMRAJ,HEMCHAND	8/19/2022	STANDARD OFFICE SUPPLY	82.54	Maintenance Repair Operation
HEMRAJ,HEMCHAND	8/24/2022	486.40	Maintenance Repair Operation	
HEMRAJ,HEMCHAND	8/31/2022	NEAL R. GROSS & CO., I	1,250.64	Professional Services
HEMRAJ,HEMCHAND	9/14/2022	NEAL R. GROSS & CO., I	1,667.52	Professional Services
HEMRAJ,HEMCHAND	9/19/2022	NEAL R. GROSS & CO., I	185.28	Professional Services
HEMRAJ,HEMCHAND	9/20/2022	STANDARD OFFICE SUPPLY	101.24	Maintenance Repair Operation
		FY2023		
Employee name	Date of purchase	Vendor name (do not list "Pay Pal;" name the ultimate vendor)	Dollar amount	Purpose of expenditure
HEMRAJ,HEMCHAND	11/1/2022	STANDARD OFFICE SUPPLY	464.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	11/7/2022	STANDARD OFFICE SUPPLY	35.25	Maintenance Repair Operation
HEMRAJ,HEMCHAND	11/9/2022	FEDERAL EMPLOYMENT LAW	325.00	Government
HEMRAJ,HEMCHAND	11/21/2022	STANDARD OFFICE SUPPLY	1,892.62	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/5/2022	STANDARD OFFICE SUPPLY	343.36	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/6/2022	PITNEY BOWES	186.98	Professional Services
HEMRAJ,HEMCHAND	12/12/2022	STANDARD OFFICE SUPPLY	394.08	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/14/2022	STANDARD OFFICE SUPPLY	100.36	Maintenance Repair Operation

# Q.15 P Card

HEMRAJ,HEMCHAND	12/15/2022	CDW GOVT #FQ88231	430.25	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/22/2022	USPS PO 1049480240	11.74	Government

# **OLH THACHMENT #10**

#### Q.19 Personnel

Position number	lactive, R-	Vacancy Status (V/F)	Job title	Program	Cost Center	Employee's name (leave blank if position is vacant)	Reports to name	Grade level	Step	Salary	Fund code	Type of appointment (e.g. career, excepted, MSS)	Job status (i.e. continuing, term, or temporary)	,	(ves/no)	or vegr-	Hire Date	Not-to- Exceed date	date in District	DC Residency status (Yes/no)
00001974	A	F	HEARING EXAMINER	500198	50281	Hochhauser, Lois C	Barfield,Sheila	14	4	\$ 70,837.50	1010001	Attorneys	TERM	P	Y		4/3/1985	9/30/2023		
00006993	A	F	GEN COUNSEL	100151	50281	Bassey, Lasheka Brown	Barfield,Sheila	15	10	\$ 193,382.00	1010001	Attorneys	Reg	F	N		5/15/2005			
00007174	A	F	EXECUTIVE DIRECTOR	100154	50280	Barfield, Sheila	Barfield,Sheila	10	0	S 202,971.97	1010001	Excepted Service	Reg	F	N		10/18/1993			
00010846	A	V	HEARING EXAMINER	500200	50281		VACANT	14	4	\$ 141,675.00	1010001	Attorneys	Reg	P	Y			1 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2		
00014026	A	F	SENIOR HEARING EXAMINER	500198	50281	Lim,Joseph Edward	Barfield, Sheila	15	7	S 181,792.00	1010001	Attorneys	Reg	F	N		8.3.1998			
00018547	٨	٧	Operations Manager	100151	50281		VACANT	14	1	\$ 109,999.00	1010001	Caroer Service (General)	Reg	F	N					
00019834	A	F	SENIOR HEARING EXAMINER	500198	50281	Dolmji, Monica N	Barfield,Sheila	15	6	S 176,744.00	1010001	Attorneys	Reg	F	N		5/26/2011			
00026005	٨	F	Receptionist	100028	50280	Hill,Katrina	Hemraj,Hemchand	6	10	\$ 53,186.00	1010001	Career Service (General)	Reg	F	N		5/5/1997			
00032406	A	F	Senior Administrative Assistan	100071	50280	Beckles, Darrion James	Hemraj, Hemchand	9	5	\$ 61,110.00	1010001	Career Service (General)	Reg	F	N.		3/29/2020			
00036540	A	F	PARALEGAL SPECIALIST	100151	50281	Clarke, Wynter A	Bassey, Lasheka Brown	12	6	\$ 93,311.00	1010001	Career Service (General)	Reg	F	N		5/23/2016			
00036642	A	F	SENIOR HEARING EXAMINER	100151	50281	Robinson, Eric Theodore	Barfield,Sheila	15	6	S 176,744.11	1010001	Attorneys	Reg	F	N		6/12/2005			
00037517	A	F	Administrative Assistant	100151	50281	James, Anthony Lester	Hemraj,Hemchand	6	10	\$ 53,186.00	1010001	Career Service (General)	Reg	F	N		7/25/2005			
00047295	A	F	Deputy General Counsel	500198	50281	Murphy,Sommer Joy	Bassey.Lasheka Brown	14	8	\$ 158,849.00	1010001	Attorneys	Reg	F	N		6/9/2008			
00075085	Λ	F	Senior Hearing Examiner	500198	50281	Harris, Michelle R	Barfield,Sheila	14	6	\$ 150,262.00	1010001	Attorneys	Reg	F	N		7,27,2015			
00077069	A	V	HEARING EXAMINER	500198	50281		VACANT	14	0	S 128,795.00	1010001	Attorneys	Reg	F	N					
00088930	A	F	Operations Manager	100154	50280	Hemraj, Hemchand	Barfield, Sheila	12	4	\$ 88,300.00	1010001	Career Service (General)	Rcg	F	1		9/20/2021			

# ATTACHMENT #11

# Q.18 Org Chart



# Office of Employee Appeals (OEA) Organizational Chart

### **Board Members**

Clarence Labor, Jr., Chairman Jelani Freeman, Board Member Peter Rosenstein, Board Member Dionna Lewis, Board Member

**Executive Director** 

Sheila G. Barfield, Esq.

# General Counsel Office

Lasheka Brown Bassey, General Counsel

Sommer Murphy, Deputy General Counsel

Wynter Clarke, Paralegal Specialist

# **Administrative Judges Team**

Joseph Lim, Senior Administrative Judge

Eric Robinson, Senior Administrative Judge

Monica Dohnji, Senior Administrative Judge

Michelle Harris, Senior Administrative Judge

Lois Hochhauser, Administrative Judge (WAE)

Vacant - Administrative Judge (WAE)

Vacant - Administrative Judge

# Administrative Support Team

Hemchand Hemraj, Operations Manager

Darrion Beckles, Senior Administraive Assistant

Anthony James, Administrative Assistant

Katrina Hill, Receptionist
Vacant - Administrative Assistant

# ATTACHMENT #12

# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA CIVIL DIVISION

GEORGE RESPER :

:

v. : Case No. 2019 CA 008286 P(MPA)

:

DISTRICT OF COLUMBIA, et al.

### **ORDER**

The Court grants George Resper's petition for review of a decision by the Office of Employee Appeals ("OEA").

### I. BACKGROUND

The D.C. Department of Corrections ("DOC") hired Mr. Resper in 2009 as a painter at the D.C. Jail. In 2016, Mr. Resper, through his doctor Rodney Brooks, requested accommodations due to a permanent medical disability involving his back. *See* R.69-72. In 2017, DOC approved intermittent leave over a period of two years under the Family and Medical Leave Act ("FLMA") because of Mr. Resper's disability. In 2018, Mr. Resper submitted another request for accommodation of his disability based on an evaluation by Dr. Melis Sener, who stated that Mr. Resper "can perform his job in full duty" provided he (1) gets a 5-minute break after standing 30 minutes on a ladder or standing for two hours and (2) avoids lifting objects heavier than 40 pounds at a time. R. 162. Later in 2018, Dr. Karen Singleton performed a fitness for duty ("FFD") examination at DOC's request. Dr. Singleton confirmed that Mr. Resper had a disability and could not perform the essential functions of his position without significant accommodations, and she recommended accommodations more substantial than those recommended by Drs. Brooks and Sener. *See* R.79-84.

<sup>&</sup>lt;sup>1</sup> The undersigned judge assumed responsibility for this case while the calendar judge is on leave.

After the FFD examination, the D.C. Department of Human Resources ("DCHR") instructed DOC to "engage in the interactive process to determine whether these specific accommodations [recommended by Dr. Singleton] or any other subsequently identified accommodations will enable Mr. Resper to perform the essential functions of his position." *See* R. 101. DOC Brief at 4. DOC decided that it could not provide the necessary accommodations, and it decided to remove Mr. Resper because he could not perform the essential functions of his job without assistance from inmates.

Mr. Resper appealed DOC's decision to OEA. In the OEA proceedings, Mr. Resper was represented by his wife, who is an ADA disability specialist with the D.C. Office of Disability Rights. Resper Brief at 5 n.6. On October 29, 2019, a senior administrative judge upheld DOC's decision terminating Mr. Resper's employment ("OEA Decision").

Mr. Resper filed a timely petition for review in this Court. On May 13, 2021, Mr. Resper filed his brief ("Resper Brief"). On June 24, OEA submitted in lieu of a brief a statement attaching its final decision. On July 16, intervenor DOC filed its brief ("DOC Brief"). On September 9, Mr. Resper filed a reply ("Resper Reply").

### II. STANDARD OF REVIEW

"We review an OEA decision to ensure it is not arbitrary, capricious, or an abuse of discretion." *Sium v. Office of the State Superintendent of Education*, 218 A.3d 228, 234 (D.C. 2019). "For an OEA decision to pass muster, the agency must state findings of fact on each material contested factual issue; those findings must be supported by substantial evidence in the agency record; and its conclusions of law must follow rationally from its findings." *Id.* (cleaned up). The court "must accept the OEA ALJ's findings of fact unless they are not supported by substantial evidence." *Id.* (cleaned up). "Substantial evidence is relevant evidence such as a

reasonable mind might accept as adequate to support a conclusion." *Davidson v. Office of Employee Appeals*, 886 A.2d 70, 72 (D.C. 2005) (cleaned up). "As long as agency decisions are supported by substantial evidence in the record, they must be affirmed notwithstanding that there may be contrary evidence in the record (as there usually is)." *Id.* (cleaned up).

#### III. DISCUSSION

The Court grants Mr. Resper's petition for review and remands the case to OEA because OEA's legal analysis and findings of fact did not address all of the material legal and factual issues, and some of its findings of fact were not supported by substantial evidence in the agency record. *See Sium*, 218 A.3d at 234. Because the Court sets OEA's decision aside on substantive grounds, it does not reach Mr. Resper's alternative argument OEA erred by failing to conduct a hearing, even though Mr. Resper did not request a hearing. *See id*. (discussing an agency's discretion to conduct a hearing).

DOC's stated ground for termination was that Mr. Resper was unable to perform the essential functions of his job. Mr. Resper's primary argument is that he could perform these essential functions with the reasonable accommodations to which he was legally entitled. *See*, *e.g.*, Resper Brief at 7. For good reason, Mr. Resper "does not dispute that OEA does not have jurisdiction to adjudicate claims consisting *solely* of ADA violations." Resper Reply at 2 (emphasis added). OEA does not have jurisdiction to review claims of disability-based discrimination under the D.C. Human Rights Act ("DCHRA") or the federal Americans with Disabilities Act ("ADA"). *Davidson*, 886 A.2d at 74 (OEA does not have jurisdiction to consider petitioner's claim that his removal violated his rights under the ADA); *El-Amin v. D.C. Department of Public Works*, 730 A.2d 164, 165 (D.C. 1999). Accordingly, OEA correctly ruled that Mr. Resper's "claims of human rights violations by Agency due to his disability status and

request for workplace accommodations/restrictions are outside the scope of OEA's jurisdiction." OEA Decision at 5 (R. 428).

However, the OEA did have jurisdiction to decide whether DOC lawfully removed Mr. Resper under 6B DCMR § 1607.2(n). Section 1607.2(n) permits removal based on "[a]ny circumstance that prevents an employee from performing the essential functions of his or her position, and for which no reasonable accommodation has been requested or can be made, unless eligible for leave protected under the D.C. Family Medical Leave Act." DOC therefore correctly acknowledges that because OEA determined that circumstances prevented Mr. Resper from carrying out his assigned duties, it had the function to determine "whether any reasonable accommodation could enable him to perform those functions." DOC Brief at 11.

Tension may exist between (1) OEA's duty to decide whether a reasonable accommodation by DOC would have enabled Mr. Resper to perform the essential functions of his position and (2) OEA's lack of jurisdiction to decide whether DOC violated the DCHRA or the ADA. One way to reconcile these two principles is the way chosen by OEA in the decision on which DOC relies: *Falls v. D.C. Department of General Services*, OEA Matter No. 1601-0044-12, Opinion and Order on Interlocutory Appeal (Oct. 29, 2013) (available at https://oea.dc.gov/sites/default/files/dc/sites/oea/publication/attachments/Karen%20Falls%20v% 20%20DGS.pdf); *see* DOC Brief at 7. In *Falls*, the agency contended that it terminated Ms. Falls for neglect of duty and other causes, and Ms. Falls contended that the agency terminated her in retaliation for complaints about sexual harassment and race discrimination. As OEA explained in *Falls*, the case therefore presented two separate, albeit related, issues: (1) whether OEA has jurisdiction over discrimination claims; and (2) whether it has jurisdiction to review a claim of unlawful termination without cause. OEA concluded that it did have jurisdiction to

determine whether the agency had cause to remove the employee, even though it did not have jurisdiction to determine whether the removal violated the DCHRA.

Here, OEA had jurisdiction to determine whether DOC had cause to remove Mr. Resper because no reasonable accommodation would permit him to perform the essential duties of his job, even though it did not have jurisdiction to determine whether his removal violated the DCHRA. OEA could resolve the issue concerning cause for termination without also deciding whether any failure by DOC to provide reasonable accommodations violated the DCHRA or the ADA. The issue that OEA had the jurisdiction and the obligation to decide was intertwined with issues involving the DCHRA and the ADA, but this intertwinement did not eliminate OEA's jurisdiction or relieve it of the obligation to decide whether DOC had cause for removal under 6B DCMR § 1607.2(n).

That is true even if the term "reasonable accommodation" for a disabled employee means the same thing both in § 1607.2(n) and in disability law. In its brief, DOC argues (counterintuitively) that OEA should determine whether an accommodation is "reasonable" without reference to the DCHRA or the ADA. DOC Brief at 11-12. However, OEA did not adopt that argument in its decision, and "it is the rationale of the agency that we review, not the *post hoc* rationalizations of counsel" – and certainly not the *post hoc* rationalizations of counsel for a party and not the agency itself. *See Durant v. D.C. Zoning Commission*, 99 A.3d 253, 260-61 (D.C. 2014) (cleaned up); *Motor Vehicle Manufacturers Ass'n v. State Farm Mutual Automobile Ins. Co.*, 463 U.S. 29, 43 (1983) (a reviewing court "may not supply a reasoned basis for the agency's action that the agency itself has not given").

Despite disclaiming any jurisdiction relating to compliance with the DCHRA and the ADA, OEA discussed the reasonableness of some accommodations for Mr. Resper's disability,

but it did not adequately explain its conclusions. OEA criticized Mr. Resper's "insistence that Agency allow him to work at a much slower and limited pace with assistance from others."

OEA Decision at 5 (R.428). However, but OEA did not cite any record evidence that Mr. Resper made such a non-negotiable demand, and this does not appear to be an accurate characterization of the accommodations recommended by Drs. Brooks and Sener. OEA at least implicitly accepted Dr. Singleton's assessment of what accommodations were necessary for Mr. Resper, but it did not explain why the more limited accommodations that he requested through Drs. Brooks and Sener would not have been sufficient.<sup>2</sup> OEA's ultimate finding was, "Since Employee could not return to full duty with no restriction, I find that Agency established the requisite cause to take adverse action against Employee." OEA Decision at 5 (emphasis added) (R.428). But this finding seems tantamount to a finding that the agency is justified in removing any employee whose disability required any accommodations at all – a finding inconstant with the explicit recognition in § 1607.2(n) that reasonable accommodations are required.

Moreover, like the ADA, the DCHRA requires employers to engage in an "interactive process" to identify potential accommodations that could overcome a disabled employee's limitations. *See Hunt v. District of Columbia*, 66 A.3d 987, 992 (D.C. 2013). This interactive process is mandated because an employer that does not engage in an interactive process "risks not discovering a means by which an employee's disability could have been accommodated." *Id.* (cleaned up). It appears undisputed that despite DCHR's directive (R.101), DOC did not engage in an interactive process with Mr. Resper. *See* R.150 (Mr. Resper's prehearing statement complaining about the lack of an interactive process). OEA did not explain how it or DOC could

<sup>&</sup>lt;sup>2</sup> The Court need not and does not decide (1) whether DOC had a sufficient basis to require a FFD examination by Dr. Singleton, (2) whether DOC provided Mr. Resper with the required notice for the examination, or (3) whether any failure to provide written notice affected Mr. Resper's substantial rights. *See* Resper Brief at 22-23.

be confident that Mr. Resper's disability could not be accommodated even though DOC did not complete or even start this interactive process.

The Court does not agree with Mr. Resper that that DOC could not lawfully terminate him for failing to perform his duties because he in fact continued to perform his duties despite the lack of any accommodation: "Most importantly, an Agency cannot terminate an employee for failing to perform his duties, if he never failed to do so." Resper Brief at 7-8. The whole premise of Mr. Resper's request for accommodations was that he could not continue to perform his duties without them. Each of his treating physicians agreed that he needed accommodations to perform essential job duties, and the necessary implication is that he could not – at least indefinitely – perform these duties without these accommodations. Mr. Resper stresses that he experienced "pain and hardship" when he continued to perform his duties without the accommodations to which the ADA entitled him. See, e.g., Resper Brief at 14. Indeed, he characterizes the pain as "excruciating." Id. at 18; see Resper Reply at 7 (Mr. Resper performed his duties in "extreme pain" because of DOC's failure to provide reasonable accommodations). The basic problem with OEA's analysis is not that it concluded Mr. Resper could not perform essential job functions without reasonable accommodation, but instead that it did not provide a complete and reasoned explanation of its conclusion that no reasonable accommodations would have enabled Mr. Resper to do his job.

## IV. CONCLUSION

For these reasons, the Court orders that:

1. The petition for review is granted.

2. The case is remanded to OEA for further proceedings consistent with this Order.

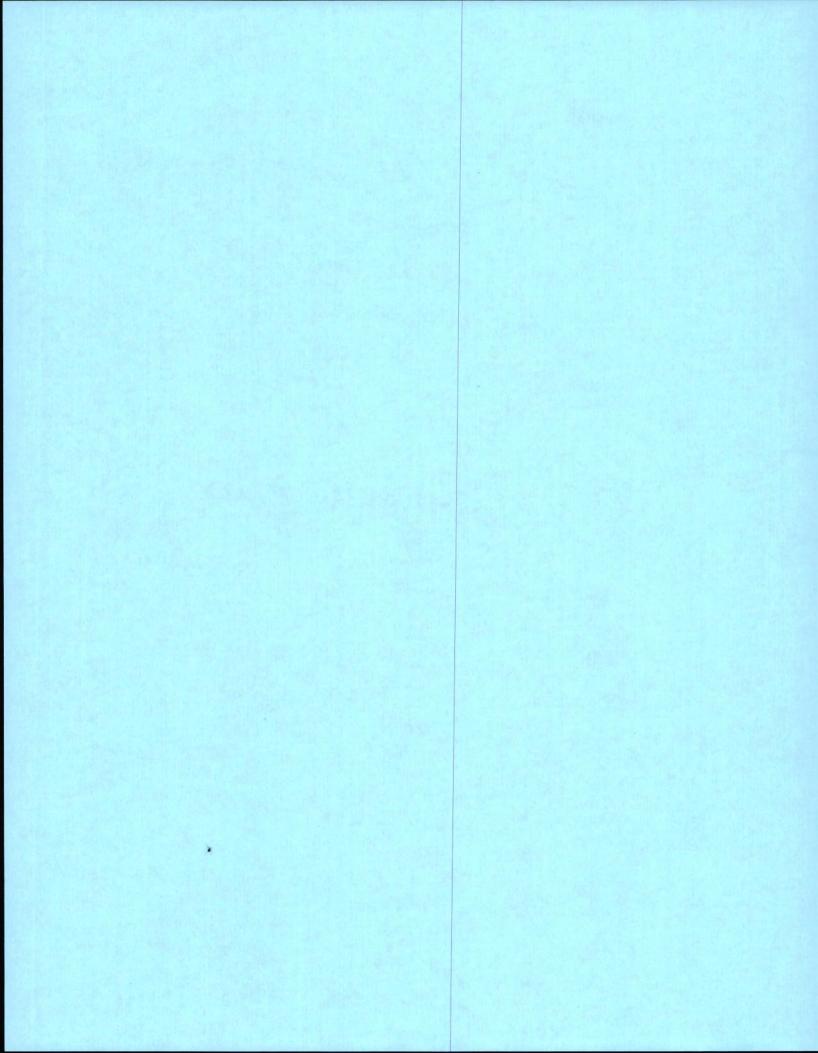
Anthony C. Epstein Judge

Anthony C Epstein

Dated: February 23, 2022

Copies via CaseFileXpress to all counsel of record

# **ATTACHMENT #13**



# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA **CIVIL DIVISION**

**GINA VAUGHN** :

V. Case No. 2020 CA 002891 P(MPA)

METROPOLITAN POLICE

DEPARTMENT, et al.

## **ORDER**

The Court grants Gina Vaughn's petition for review of a decision by the Office of Employee Appeals ("OEA").1

#### I. **BACKGROUND**

Ms. Vaughn began working for the D.C. government in August 1985. In 2011, she was working for the Metropolitan Police Department ("MPD") as a Computer Specialist, Grade CS-12.

In 2011, MPD implemented a Reduction in Force ("RIF") that abolished 14 positions, including Ms. Vaughn's. Second Opinion and Order on Remand ("OEA Decision") at 6 (R.766). MPD did not give Ms. Vaughn an opportunity to compete for another position, and she lost her job on October 14, 2011. *Id.* at 1 (R.761).

Ms. Vaughn petitioned OEA to review her separation. In 2014, an Administrative Judge ruled in her favor based on a finding that her separation was based on inaccurate RIF documents. OEA Decision at 1 (R.761). In 2016, OEA's Board remanded the case. On remand in 2016, the Administrative Judge reversed his ruling and upheld the RIF. Id. at 2. In 2017, the Board denied Ms. Vaughn's petition for review on procedural grounds. Id.

The undersigned judge assumed responsibility for this case while the calendar judge is on leave.

In 2018, Ms. Vaughn filed a timely petition for review by this Court. The Court remanded the case back to OEA for consideration of the merits of her challenges to her removal. OEA Decision at 3-4 (R.763-64). On remand in 2020, the Board issued its Second Opinion and Order on Remand upholding the RIF.

Ms. Vaughn filed a timely petition for review in this Court. On May 21, 2021, Ms. Vaughn filed her brief ("Vaughn Brief"). On October 4, 2021, MPD filed its brief ("MPD Brief"). On October 22, 2021, OEA submitted in lieu of a brief a statement attaching its final decision.

#### II. STANDARD OF REVIEW

"We review an OEA decision to ensure it is not arbitrary, capricious, or an abuse of discretion." *Sium v. Office of the State Superintendent of Education*, 218 A.3d 228, 234 (D.C. 2019). "For an OEA decision to pass muster, the agency must state findings of fact on each material contested factual issue; those findings must be supported by substantial evidence in the agency record; and its conclusions of law must follow rationally from its findings." *Id.* (cleaned up). "When an administrative body fails to make findings on material, contested issues of fact, a reviewing court cannot fill in the gap and make its own findings, and the court must remand the case to the agency for it to make the necessary factual determinations." *Walker v. Office of the Chief Information Technology Officer*, 127 A.3d 524, 536 (D.C. 2015) (cleaned up).

The court "must accept the OEA ALJ's findings of fact unless they are not supported by substantial evidence." *Sium*, 218 A.3d at 234 (cleaned up). "Substantial evidence is relevant evidence such as a reasonable mind might accept as adequate to support a conclusion."

Davidson v. Office of Employee Appeals, 886 A.2d 70, 72 (D.C. 2005) (cleaned up). "As long as agency decisions are supported by substantial evidence in the record, they must be affirmed

notwithstanding that there may be contrary evidence in the record (as there usually is)." *Id*. (cleaned up). "We will reverse only if the OEA's decision was arbitrary, capricious, or an abuse of discretion." *Walker*, 127 A.3d at 529. "On questions of law, however, our review is de novo." *Id*.

## III. DISCUSSION

Ms. Vaughn argues that OEA should have ruled that her removal was unlawful for three reasons: (a) the RIF was a sham intended to remove her and not her position; (b) flawed documents made her separation illegal; and (c) MPD denied her an opportunity to compete for a remaining position at the same competitive level. The Court disagrees with the first two arguments, but agrees with the third.

## A. The challenge to the RIF as a sham

Ms. Vaughn argues that the RIF was a sham because MPD hired several new IT specialists for vacant positions and created several new IT positions after the RIF, and she cites federal cases stating that an agency cannot use a RIF to disguise an adverse action aimed at a particular employee. Vaughn Brief at 5-7, 11-12. OEA has narrow authority to determine whether a RIF is a sham because the agency had sufficient funds for the positions. *See Levitt v. D.C. Office of Employee Appeals*, 869 A.2d 364, 366 (D.C. 2005); *Anjuwan v. D.C. Department of Public Works*, 729 A.2d 883, 885 (D.C. 1998). OEA must conduct a hearing if the employee makes a "non-frivolous" contention that the position was not abolished for lack of funds. *See Levitt*, 869 A.2d at 366; *Thompson v. District of Columbia*, 530 F.3d 914, 918 (D.C. Cir. 2008). However, the Court need not decide whether Ms. Vaughn has a non-frivolous contention that her position was abolished for pretextual reasons, because she did not make this argument to OEA. "In the absence of exceptional circumstances, a reviewing court will refuse to consider

contentions not presented before the administrative agency at the appropriate time." *Goodman v. D.C. Rental Housing Commission*, 573 A.2d 1293, 1301 (D.C. 1990). Ms. Vaughn does not demonstrate that the circumstances of this case are sufficiently exceptional to warrant the Court's consideration of a fact-based issue that she did not give OEA an opportunity to address.

## B. Inconsistencies in RIF documents

MPD acknowledged that its notice of separation to Ms. Vaughn identified her Competitive Level Code ("CLC") as DS-0334-12-07-N and that her actual CLC was DS-0334-12-10-N. OEA concluded that the error was not harmful because the notice correctly identified the competitive level, which involves the first three of the five elements in the CLC. *See* OEA Decision at 11-12 (R.771-72). Ms. Vaughn does not demonstrate that this conclusion was unsupported by substantial evidence or that it was arbitrary or capricious. Ms. Vaughn does not dispute that MPD intended all along to eliminate her position; indeed, as discussed in Section III.A above, she contends that MPD specifically targeted her for removal.

Ms. Vaughn also argues that the Administrative Order governing the RIF does not identify her position. Here again, she does not demonstrate that OEA's analysis of this issue was arbitrary, capricious, or unsupported by substantial evidence. *See* OEA Decision at 12-13 (R.772-73).

### C. Competitive level

MPD agrees that Ms. Vaughn had the right to compete for another position in the same competitive level, which means jobs in the same classification series and grade. However, MPD contends that her position was in classification "334" and the only available positions with the

same grade were in classification "2210," so she had no right to compete for these positions.

OEA agreed with this contention, but its decision to do so was error.<sup>2</sup>

Before 2001, Ms. Vaughn's job was classified in the 334 series for computer specialists.

OEA Decision at 7-8 (R.767-68). In its discovery responses, MPD stated that the District follows the personnel policies of the federal Office of Personnel Management ("OPM"), and ""[i]n 2001, OPM cancelled the 334 series and replaced it with the 2210 occupational series."

Id. at 8 (quoting MPD's discovery responses) (R.768). Because of administrative convenience or inertia, MPD did not take action "to reclassify the 334 series position to the existing 2210 series" unless the agency promoted the employee or took other affirmative action concerning the employee. Id. Because MPD did not take an affirmative action concerning Ms. Vaughn between 2001 and 2011 when it RIF'd Ms. Vaughn, MPD never got around to updating Ms. Vaughn's paperwork to reflect that her position was now in the 2210 series.

OEA agreed with MPD that because MPD adopted a passive policy and did not update Ms. Vaughn's paperwork to reflect replacement of the cancelled 334 series with the 2210 series, Ms. Vaughn still in the 334 series a decade after it was cancelled. This position elevates form over substance. MPD's failure to formalize the reclassification of Ms. Vaughn's position after cancellation of the 334 series does not change the fact that the reclassification in 2001 changed the classification of Ms. Vaughn's position. The 334 position simply did not exist in 2011, no matter what vestigial paperwork said.

Ms. Vaughn therefore had the right to compete for any position at the same competitive level in the 2210 series.

<sup>&</sup>lt;sup>2</sup> MPD argues that Ms. Vaughn waived this argument because she did not make it to OEA. MPD Brief at 9-10. The fact that OEA addressed the argument indicates that Ms. Vaughn preserved it.

# IV. CONCLUSION

For these reasons, the Court orders that:

- 1. The petition for review is granted.
- 2. The case is remanded to OEA for further proceedings consistent with this Order.

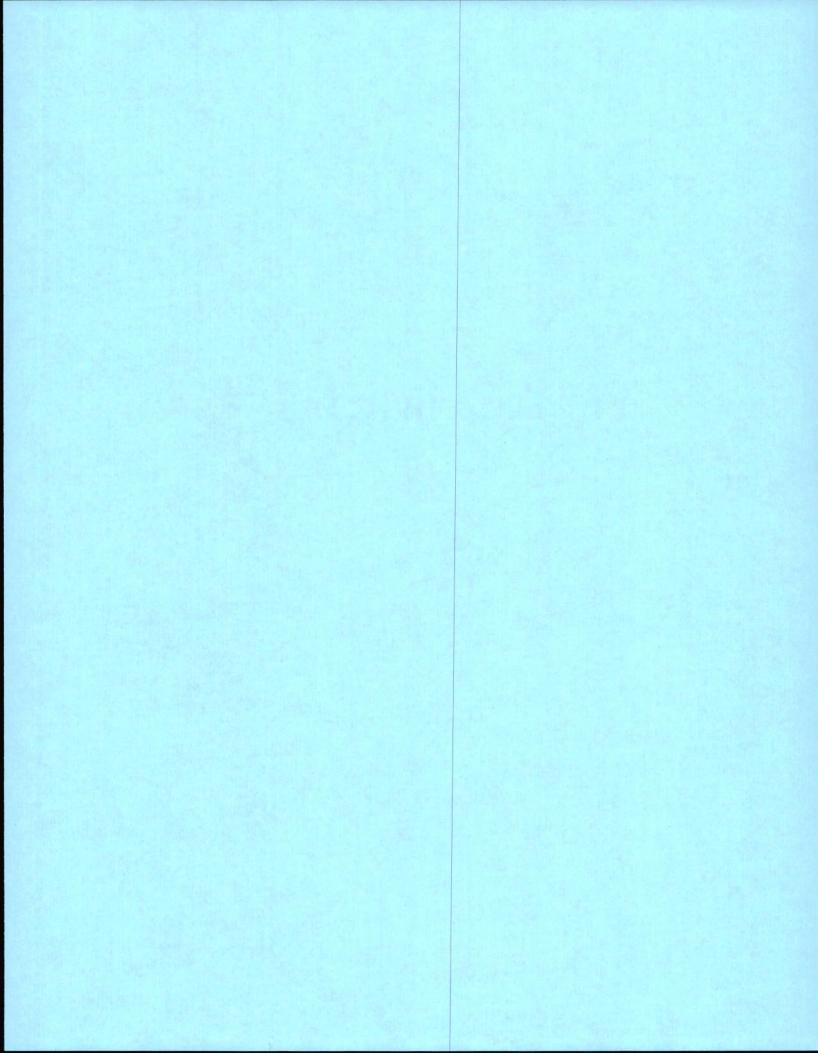
Anthony C. Epstein Judge

Anthony C Epstein

Dated: February 23, 2022

Copies via CaseFileXpress to all counsel of record

# ATTACHMENT #14



# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA

# **CIVIL DIVISION**

ROXANNE CROMWELL, :

:

Petitioner, : Case No. 2021 CA 002345 P(MPA)

Judge Todd E. Edelman

v. :

:

:

OFFICE OF EMPLOYEE : APPEALS, :

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Respondent.

# **ORDER**

This matter comes before the Court upon Petitioner's Petition for Review of Agency Order or Decision ("Petitioner's Motion"), filed July 9, 2021. For the reasons set forth *infra*, Petitioner's Motion is granted.

# I. Factual and Procedural History

Roxanne Cromwell ("Petitioner") had a career permanent civil service position with the District of Columbia Office of Human Resources ("DCHR") when she accepted a term appointment as an Administrative Officer with Intervenor, the District of Columbia Department of Small and Local Business Development ("Agency"). R. 1-2. On September 11, 2017, Petitioner received notice from the Agency that she was terminated effective October 9, 2017. R. 2, 5-6. On October 17, 2017, Petitioner, proceeding *pro se*, filed a Petition for Appeal with the District of Columbia Office of Employee Appeals ("OEA") contesting her removal. R. 1-4. The Agency sought dismissal of the Petition on the grounds that Petitioner was terminated while serving a required year-long probation period, during which her termination was not appealable

to OEA under the District Personnel Manual ("DPM") § 814.3.<sup>1</sup> R. 20-22. On January 29, 2018, an OEA Senior Administrative Judge ("AJ") issued an Initial Decision agreeing with the Agency's position and dismissing Ms. Cromwell's Petition for lack of jurisdiction. R. 85-91. The AJ found that Petitioner was serving a second probationary period under DPM § 813.9(c)<sup>2</sup> because she was hired through open competition, and thus was not entitled to appeal the termination to OEA. R. 88-89.

On July 26, 2019, Petitioner, still proceeding *pro se*, filed a Petition for Review of the AJ's Initial Decision with the Board of the OEA ("Board"), arguing that she was not serving a probationary period when she was terminated; instead, she contended she was entitled to appeal any adverse action to OEA because she was promoted non-competitively, and therefore continued to serve in Career Permanent status. R. 92-107. On May 19, 2020, the Board issued an Order and Opinion ("O&O") finding that there was not "substantial evidence in the record to support the AJ's ruling regarding open competition" (and thus whether Petitioner was completing a second probationary term at the time of her termination), R. 147, and remanded the matter to the AJ for consideration of the case on the merits, R. 148.

The AJ issued an Initial Decision on Remand ("IDR") on May 29, 2020, finding that "as a career service permanent employee, [Petitioner] could only be terminated for cause" and retained the "right to appeal any adverse action that leads to termination." R. 153-54. After finding that the Agency's termination of Petitioner without conducting any *Douglas* factor

<sup>&</sup>lt;sup>1</sup> "A termination during a probationary period is not appealable or grievable. However, a probationer alleging that his or her termination resulted from a violation of public policy, the whistleblower protection law, or District of Columbia or federal anti-discrimination laws, may file action under any such laws, as appropriate." DPM § 814.3.

<sup>&</sup>lt;sup>2</sup> "An employee who once satisfactorily completed a probationary period in Career Service shall be required to serve another probationary period when the employee . . . [i]s appointed as a result of open competition to a position in a different line of work, as determined by the appropriate personnel authority based on the employee's actual duties and responsibilities." DPM § 813.9(c).

analysis constituted an abuse of discretion, the IDR reversed Petitioner's termination and ordered the Agency to "restore [Petitioner] to her previous position of record" and "reimburse her all back-pay[] and benefits lost as a result of her removal." R. 154-55. The IDR reached no conclusions as to which position (i.e., a career permanent position or her term appointment with the Agency) represented Petitioner's "previous position of record" or as to the amount of back-pay and benefits she had lost. R. 152-57. The IDR did, however, appear to accept Petitioner's characterization of her employment status as being that of "a career service permanent employee." *See* R. 153 ("I further agree with [Petitioner's] assertion that as a career service permanent employee, she could only be terminated for cause."); R. 154 ("As a permanent Career Service employee, [Petitioner] may only be subject to adverse action for cause . . . ."). Neither party appealed the IDR, which became final 35 days after issuance. OEA Rules 632.1-632.2.

On September 21, 2020, Petitioner (now represented by counsel) filed a Petition for Enforcement alleging that the Agency had not reinstated her or reimbursed her back-pay and benefits despite the clear mandate of the IDR. R. 164-68. The Agency filed a Response on October 26, 2020 contending that it "ha[d] complied with the [IDR] to the extent possible." R. 174. Specifically, the Agency's Response argued that Petitioner was a term employee at the time of her termination; as the term was not to exceed May 27, 2018, the Agency maintained that, even though the IDR required it to reinstate Petitioner, it was not required to reinstate Petitioner beyond the expiration of her term. R. 175-76. The Agency's Response concluded that "it is not

<sup>&</sup>lt;sup>3</sup> There is discrepancy as to whether the expiration date was May 27 or June 27, 2018; this discrepancy does not affect the outcome of this case. *See* R. 204 n.17.

<sup>&</sup>lt;sup>4</sup> The Agency also argued that back-pay and benefits had not been reimbursed as Petitioner had not completed the paperwork required to do so. R. 176-77.

required by law, Mayor's Order, regulation or agency policy to reinstate [Petitioner] to an expired term appointment." R. 178.

Before ruling on the Petition for Enforcement, the AJ required the parties to submit briefs on a question not directly addressed in the IDR: "the issue of whether [Petitioner] had reversion rights back to her prior career service permanent position that she held in a different District agency prior to accepting the career service term position with Agency." R. at 202. In her brief, Petitioner argued that the only issue before the AJ was whether the Agency complied with the IDR as Petitioner noted that the issue of reversion "was not litigated in the initial proceeding, before the OEA Board, or on remand." R. 184. Petitioner also argued that a Petition for Enforcement was not the appropriate vehicle in which to litigate the question of reversion rights. R. 184. The Agency responded that the DPM offered no method through which to convert a term employee hired non-competitively to a career permanent employee and thus, a term employee could not be automatically converted to a permanent appointment. R. 196-97. The Agency asserted that not only did Petitioner not possess a reversion right, but also that it would be impossible for a conversion to occur under DPM regulations. R. 198. The Agency thus took the position that the IDR

merely ordered Agency to constructively reinstate [Petitioner] solely for the calculation of back[-]pay and benefits between the time of her termination and the NTE ["not to exceed"] date of her term (since her term had long since expired). This is the only permissible remedy. At no point in time did Agency believe it was ordered to reinstate a term appointee to a CS permanent position.

# R. 195.

On February 17, 2021, the AJ issued an Addendum Decision on Compliance ("ADC'), finding that the Agency was not required to reinstate Petitioner because her term appointment

had expired.<sup>5</sup> R. 209. The AJ agreed that the issue of whether Petitioner reverted to a permanent career services position was "not proper[ly] before OEA at this time" as the issue was not "raised prior to the issuance of the [Initial Decision], O&O or IDR." R. 205. The AJ noted that

[T]he final Order . . . was to reinstate [Petitioner] to her previous position of record within *Agency*, and not to reopen the record to include other parties . . . to the claim. Because the record is clear with regards to Employee's appointment status (Career Term appointment) at the time of her termination, and without any information to contradict this assertion, I conclude that the undersigned cannot go any further into this issue.

R. 205. The AJ acknowledged that she had made an "error in the IDR which referenced the rights afforded to permanent career service appointment within an agency" and that this "might have been confusing," but asserted that the AJ "did not in any way intend to imply in the IDR that [Petitioner's] position of record changed from a Term appointment to a permanent appointment." R. 206. On the contrary, the AJ asserted that Petitioner was "being disingenuous in arguing that the IDR afforded her a permanent career service appointment" as Petitioner was "fully aware that her previous position of record with Agency was a Term NTE ["not to exceed"] appointment." R. 206.

The AJ also held that Petitioner's position did not automatically convert into a permanent position. The AJ found that Petitioner forfeited her career permanent position for a term appointment and that it was fully within the Agency's discretion whether to convert Petitioner's term appointment to a career permanent position under DPM § 823.3, as evidence in the record showed that the term appointment was supported by grant funds. R. 205-07; DPM § 823.3 ("If an employee is serving in a term appointment supported by grant funds, the conversion of his or her position shall be determined by the personnel authority."). The AJ also pointed out that

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<sup>&</sup>lt;sup>5</sup> The AJ also required Agency to reimburse the back-pay and benefits for the period between Petitioner's termination and the expiration of her term appointment. R. 209.

under DPM § 823.8, a term employee cannot be converted to a regular career service appointment unless the employee was appointed through open competition and completed a probationary period. R. 208. Given that the O&O had found that Petitioner was appointed non-competitively, the AJ held that Petitioner's term appointment was not eligible for conversion into a permanent appointment. R. 209. The AJ thus concluded that the Agency did not have to reinstate Petitioner as her "term appointment has expired and Agency has decided not to extend the term appointment." R. 209. As such, the Agency was, according to the AJ, in partial compliance with the IDR. R. 209

On March 23, 2021, Petitioner filed a Petition for Review of the Administrative Judge's Initial Decision. R. 212-24. Despite its caption, this Petition did not seek reversal of the IDR, but instead asked the Board to "review and reverse the [AJ]'s Addendum Decision on Compliance," R. 212, arguing that Petitioner retained her permanent career appointment after her promotion because her promotion to the Agency was an internal placement and because she did not relinquish her rights in writing, R. 215-23. The Agency argued that the Board lacked jurisdiction to review an ADC and thus that the Petition must be denied. R. 240. In response, Petitioner argued that the ADC's conclusions about the nature of Petitioner's employment status made that decision, in substance, "actually an Addendum Initial Decision, or Second Initial Decision [and therefore] NOT an Addendum Decision on Compliance." R. 231. Given the substance of the ADC and its ruling on a central factual and legal issue not addressed in the IDR, Petitioner asserted that "[i]t is intellectually dishonest to contend that this order was substantively an order on compliance." R. 232. Specifically, Petitioner argued that "the AJ upended the case by" making detailed findings of fact and conclusions of law of the type that usually comprise an Initial Decision. R. 234. She also noted that the ADC had an attached

Notice of Appeal Rights that referred to the decision as an Initial Decision and that directed Petitioner as to how to appeal. R. 235.

The Board issued a Second Opinion and Order on Petition for Review ("Second O&O") on June 17, 2021 finding that the OEA rules "provide[] no procedural avenue for an employee to appeal an Addendum Decision on Compliance to the OEA Board." R. 250. The Board further ruled that, given that the IDR was not appealed within 35 days, any appeal of the IDR was untimely. R. 249. Accordingly, the Board denied the Petition for Review. R. 251.

Petitioner filed this Petition for Review of Agency Order or Decision with the D.C. Superior Court on July 9, 2021, seeking a reversal of the Board's June 17, 2021 Second O&O and a remand of the matter to OEA. The Agency filed a Notice of Intent to Intervene on August 9, 2021. Petitioner filed her Opening Brief on December 28, 2021, and OEA filed a Statement in Lieu of Brief on January 28, 2022. The Agency filed an Opposition Brief on February 4, 2022, to which Plaintiff filed a Reply on April 29, 2022.

### II. Standard of Review

District of Columbia courts review the decisions of administrative agencies on the limited grounds set forth in D.C. Code § 2-510(a)(3). "An agency decision must not be disturbed unless it is arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with the law." *Orius Telecomms., Inc. v. District of Columbia Dep't of Emp. Servs.*, 857 A.2d 1061, 1065 (D.C. 2004). The court "must review the administrative record alone," *Kegley v. District of Columbia*, 440 A.2d 1013, 1018 (D.C. 1982), and will generally give "deference to an agency's interpretation of the statute under which it acts' unless 'inconsistent with the plain language of

the statute itself," D.C. Fire & Med. Servs. Dep't v. D.C. Off. of Emp. Appeals, 986 A.2d 419, 424 (D.C. 2010) (quoting D.C. Metro. Police Dep't v. Pinkard, 801 A.2d 86, 90 (D.C. 2002)).

# III. Analysis

Resolution of this case requires explication of the details of the OEA process. A District employee may appeal a final agency decision to the OEA within 30 days of the effective date of the action. 6-B DCMR §§ 604.1-604.2. After appropriate briefing, an Administrative Judge ("AJ") will issue an Initial Decision which contains "[f]indings of fact and conclusions of law, as well as the reasons or bases therefore, upon all the material issues of fact and law presented on the record" as well as "[a]n order as to the final disposition of the case" and "[a] statement of the right to seek further administrative remedy." § 631.2(a)-(c). An Initial Decision becomes final after 35 days; however, either party may file a Petition for Review with the Board within that 35-day period. §§ 632.1-.2. On a Petition for Review, the Board may "affirm, reverse, remand, modify, or vacate the [I]nitial [D]ecision, in whole or in part." § 633.10. An agency has thirty days to comply with a final decision. § 635.1.

When an agency fails to timely comply, "the employee may file a motion [with the AJ who decided the appeal] to enforce the final decision," § 635.2; the AJ "shall take all necessary action to determine whether the final decision is being complied with" and issue a written Decision on Compliance, § 635.7. Decisions on Compliance are typically not appealable. *See* OEA Rules §§ 640.11-.12 *see also Delores Junious v. D.C. Child and Fam. Servs.*, OEA Matter No. 1601-0057-01C07, *Opinion and Order on Petition for Review* (January 25, 2010) at 4 ("OEA's rules do not contain a specific provision for filing a petition for review in response to an addendum decision on compliance. If a party wishes to contest the findings of a decision

regarding compliance, the matter must first be certified to this Office's General Counsel for enforcement."); Willie Porter v. D.C. Dep't of Behav. Health, OEA Matter No. 1601-0046-12C16, Opinion and Order on Compliance (December 3, 2019) at 14 ("If an [AJ] has determined that an agency adhered with an order on compliance, then the procedural remedies are exhausted because the terms of the AJ's order have been satisfied.").

The procedural history of this case and the manner in which the AJ considered the issue regarding the position to which Petitioner should be reinstated demonstrate that the ADC was, in part, a decision that should properly have been designated as a modified or supplemental Initial Decision—and thus been subject to appeal to the OEA Board. In this case, Petitioner appealed her termination to the OEA and prevailed in the IDR, with the AJ issuing a decision that awarded her reinstatement to her position with back-pay and benefits. The IDR did not, however, address the question as to *which* position Petitioner should be reinstated to as a result of the AJ's ruling. The AJ did not address this question—central to the resolution of Petitioner's claim—until she issued the ADC. *See* R. 207-09. In the ADC, the AJ acknowledged that the IDR was, at best, ambiguous as to the nature of the position to which Petitioner was being restored. R. 206. Indeed, to the extent the IDR spoke to this issue, it twice referred to Petitioner as having a career *permanent* civil service position. R. 153-54. As noted *supra*, the ADC admitted "the error in the IDR . . . might have been confusing." R. 206.

In reaching this aspect of her decision, the AJ undertook a process similar to that involved in reaching an Initial Decision<sup>6</sup>: requiring the parties to submit briefs addressing the unresolved factual and legal question, i.e., "the issue of whether [Petitioner] had reversion rights

-

<sup>&</sup>lt;sup>6</sup> Indeed, OEA appeared to treat the ADC as an Initial Decision in some formal respects. OEA attached a "Notice of Appeals Rights" to the ADC describing the ruling as an Initial Decision ("This is an Initial Decision . . . .") and explaining the means by which such a decision could be appealed. R. 210. Moreover, the Certificate of Service appended to the ADC again referred to it as the "attached INITIAL DECISION." R. 211.

back to her prior career service permanent position that she held in a different District agency prior to accepting the career service term position with Agency." R. 202. After considering those briefs, the AJ made factual findings and reached legal conclusions as to the issue, finding that Petitioner "did not retain her career service permanent appointment status when she accepted the Term position with Agency" and that Petitioner "did not have any reversion/retreat rights to her previous career service permanent status upon her acceptance of the career service term position with Agency." R. 208. These conclusions modified, or at least clarified, the conclusions previously reached in the IDR. In the end, the IDR—which should have addressed "all the material issues of fact and law," 6-B DCMR § 634.2(a)—was essentially not completed until the AJ made these additional findings in the ADC.

The OEA Board's conclusions in the Second O&O thus appear to be beside the point.

These conclusions combine to place Petitioner in a particularly unfair catch-22: according to the Second O&O, Petitioner is too late to appeal the IDR and the ADC is not appealable, thus shielding one of the most essential factual and legal findings of the AJ from any review. Of course, Petitioner had no reason to seek review of the IDR—the findings to which she objects were not made in that decision—and has attempted to obtain review of the ADC only to be told that, regardless of the nature of its findings, it is beyond review. Such a situation strikes the undersigned as unfair and impossible to uphold given the procedural history of this case and the manner in which the AJ made her decision. The findings made in the ADC regarding the position to which Petitioner was entitled to reinstatement represent a modification, clarification, or amendment of the IDR. Given that the ADC—and the aspect of it which the Court deems to be a supplemental or amended Initial Decision—was issued on February 17, 2021 and that

Petitioner timely sought review on March 23, 2021, the Court remands this matter to OEA for consideration of the merits of that review petition.

For the foregoing reasons, it is this 8th day of September, 2022 hereby

ORDERED that Petitioner's Petition for Review is GRANTED; and it is

FURTHER ORDERED that the Office of Employee Appeals' Second Opinion and

Order on Petition for Review, issued June 17, 2021, is VACATED; and it is

FURTHER ORDERED that the case is REMANDED to the District of Columbia Office of Employee Appeals for further proceedings consistent with this decision; and it is

FURTHER ORDERED that the Status Hearing scheduled for September 9, 2022 is VACATED.

Todd E. Edelman
Associate Judge
(Signed in Chambers)

Copies via e-service to:

David Branch

Counsel for Petitioner

davidbranch@dbranchlaw.com

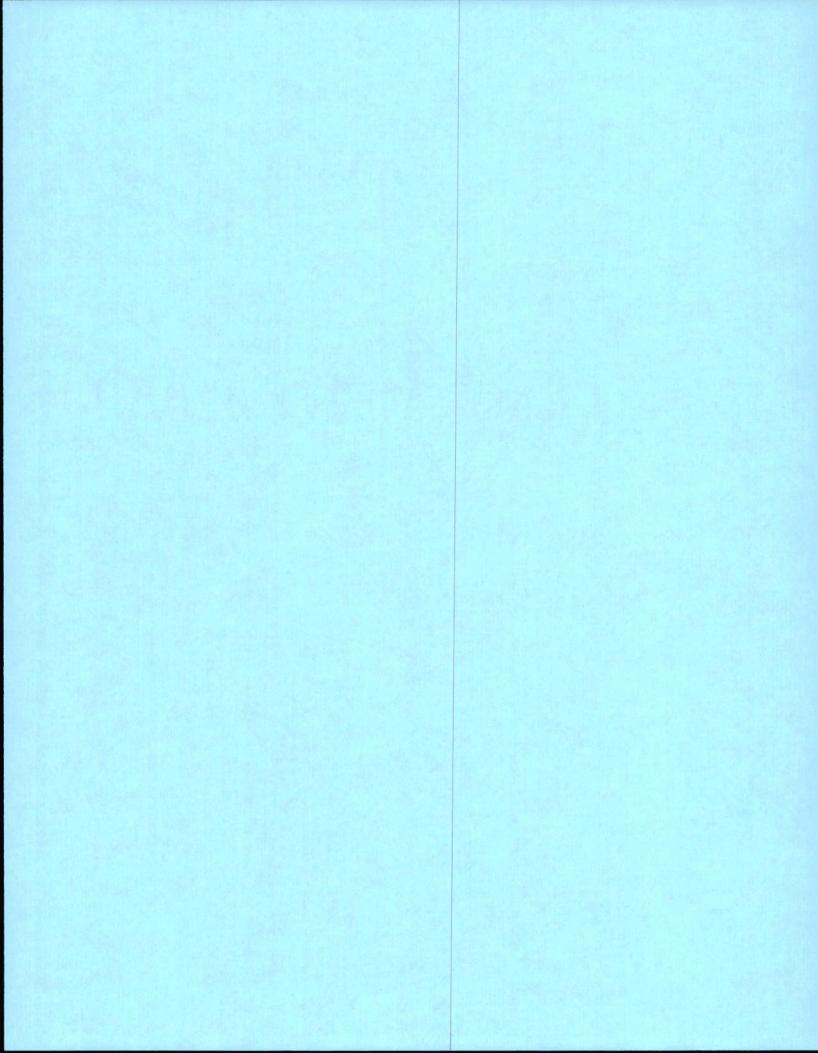
Lasheka Brown

Counsel for Respondent

Lasheka.Brown@dc.gov

Andrea Comentale Stephen Milak Counsel for Intervenor Andrea.comentale@dc.gov Stephen.milak@dc.gov

# **ATTACHMENT #15**



# District of Columbia Court of Appeals

No. 19-CV-1223

ABRAHAM EVANS,

Appellant,

SEP 8 2022

DISTRICT OF COLUMBIA COURT OF APPEALS

CAP4909-18

V.

DISTRICT OF COLUMBIA
OFFICE OF EMPLOYEE APPEALS, et al.,
Appellees.

BEFORE: Easterly and Deahl, Associate Judges, and Long, Senior Judge of the Superior Court of the District of Columbia.\*

# ORDER

On consideration of appellee's petition for rehearing, appellant's response to appellee's petition for rehearing, appellee's motion for leave to file the lodged reply in support of its petition, and appellant's opposition thereto, it is

ORDERED that appellee's motion for leave to file the lodged reply in support of its petition is granted, and the Clerk shall file appellee's reply in support of its petition. It is

FURTHER ORDERED that appellee's petition for rehearing is denied.

# PER CURIAM

\*Sitting by designation pursuant to D.C. Code § 11-707 (a)(2012 Repl.)

# No. 19-CV-1223

Copies emailed to:

Honorable Elizabeth C. Wingo

Director, Civil Division

Copy mailed to:

Shelia G. Barfield, Esquire Lasheka Brown-Bassey, Esquire D.C. Office of Employee Appeals 955 L'Enfant Plaza, SW Suite 2500 Washington, DC 20024

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Jeanett P. Henry, Esquire

Caroline Van Zile, Esquire Solicitor General – DC

pii

# ATTACHMENT #16

# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA CIVIL DIVISION

DISTRICT OF COLUMBIA

DEPARTMENT OF YOUTH

REHABILITATION SERVICES : Case Number: 2022 CA 1505 P(MPA)

v. : Judge: Shana Frost Matini

:

DISTRICT OF COLUMBIA OFFICE OF

EMPLOYEE APPEALS

# **ORDER**

This matter comes before the Court upon consideration of the District of Columbia

Department of Youth Rehabilitation Services' ("Agency" or "Petitioner") Petition for Review of
Agency Order, filed April 5, 2022. On May 17, 2022, the Office of Employee Appeals ("OEA")
filed the agency record ("Record") with the Court. On June 27, 2022, employee Samuel Murray
filed a Notice of Intention to Intervene. Petitioner filed its opening Brief on August 29, 2022
(Pet'r's Br.") and Mr. Murray filed his Opposition ("Murray Opp.") on October 11, 2022. OEA
filed its Statement in Lieu of Brief on October 13, 2022 ("OEA Stmt."), and the Agency filed its
Reply on November 3, 2022. The Court has reviewed the filings and relevant law and for the
reasons contained herein, the Court reverses OEA's Addendum Decision on Compliance as to
the interest on back pay.

# Factual and Procedural Background

On July 30, 2010, Mr. Murray's left shoulder was injured while working as a motor vehicle driver for the Agency. Pet'r's Br. at 2. Mr. Murray was unable to work following the injury, and, with the exception of a brief return to work from November 5, 2012 through

<sup>&</sup>lt;sup>1</sup> The Court notes that, while it received a hard copy of the Record to chambers, the Record still does not appear on the electronic docket.

December 17, 2012, Mr. Murray's absence from work continued until his November 29, 2013 removal for an inability to perform his duties. *Id*.

On December 17, 2013, Mr. Murray filed an appeal with OEA challenging his removal. Pet'r's Br. at 2. After three appeals to the OEA Board and two remands, OEA ultimately found that Mr. Murray was entitled to a two-year grace period to return to his job following his work injury under D.C. Code § 1-623.45(b)(1). *Id.* Mr. Murray's return to work from November 5, 2012 to December 17, 2012 was found to have restarted the two-year clock, and thus OEA reversed Mr. Murray's removal pursuant to D.C. Code § 1-623.45(b)(1). *Id.* at 2-3. In its Second Initial Decision on Remand dated October 31, 2018, OEA found that Mr. Murray should be reimbursed with "all backpay and benefits lost as a result of his removal[.]" *Id.* at 3; R. at 569.

The Agency appealed the Second Initial Decision on Remand to the OEA Board; the Board affirmed its decision on October 23, 2019. Pet'r's Br. at 3. The Superior Court of the District of Columbia denied the Agency's Petition for Review on September 21, 2020 and the remedies became final on October 21, 2020. *Id.*; *see D.C. Dep't of Youth Rehab. Servs. v. D.C. Office of Emp. Appeals*, Case No. 2019 CA 007692 P(MPA) (D.C. Super. Ct. Sept. 21, 2020).

On February 10, 2021, Mr. Murray filed a Motion to Reopen, asserting that he had not yet received back pay or benefits from the Agency; OEA treated the motion as a motion for enforcement/compliance. Pet'r's Br. at 3; R. at 625-629. The parties engaged in six status conferences on the issue of compliance, during which the issue of interest was raised. Pet'r's Br. at 3-4. The Agency submitted a brief at the request of OEA to argue that an assessment of interest would be untimely because the Second Initial Decision on Remand and remedies had become final, and thus an award of interest would constitute an improper amendment of a final judgment. *Id.* at 4.

On March 22, 2022, OEA issued the Addendum Decision finding no outstanding compliance issues by the Agency and ordering the Agency to pay four percent per annum simple interest on the back pay amount, from December 1, 2013 through March 31, 2021. *Id.* at 4. OEA found that Mr. Murray had "endured a long and procedurally complicated ordeal" such that "an assessment of interest on the back pay here is appropriate to provide [Mr. Murray] the full value of his benefits lost as a result of his unlawful termination." R. at 871. On April 5, 2022, the Agency filed its Petition for Review to appeal the award of interest in the Addendum Decision.

### Standard of Review

"An agency's decision is presumed to be correct, so that the burden of demonstrating error is on the appellant or petitioner who challenges the decision." *Union Market Neighbors v. D.C. Zoning Commission*, 204 A.3d 1267, 1270 (D.C. 2019) (quotations omitted). An agency's legal conclusions "must be sustained unless they are arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law." *Smallwood v. D.C. Metro Police Dep't*, 956 A.2d 705, 707 (D.C. 2008) (internal citations and quotations omitted). The Court will generally give weight to the "reasonable construction of a regulatory statute by the agency charged with its administration so long as it is not plainly wrong or inconsistent with the legislature's intent." *Jones v. D.C. Dep't of Empl. Servs.*, 158 A.3d 906, 909 (D.C. 2017) (internal quotation marks and citations omitted). The Court will also "review mixed questions of law and fact under [the] usual deferential standard of review for factual findings . . . and apply *de novo* review to the ultimate legal conclusions based on those facts." *Office of Tax & Revenue v. BAE Systems Enterprise Systems*, 56 A.3d 477, 480 (D.C. 2012).

## **Analysis**

The Agency seeks review of OEA's award of back pay interest to Mr. Murray. Pet'r's Br. at 1. The Agency argues that OEA lacked jurisdiction to subsequently add interest to a final judgment, as the District of Columbia Circuit Court of Appeals found in *Winslow v. Federal Energy Regulatory Commission*, 587 F.3d 1133, 1135 (D.C. Cir. 2009) following the Supreme Court's holding in *Osterneck v. Ernst & Whinney*, 489 U.S. 169 (1989). Pet'r's Br. at 8-10. The Agency asserts that *Osterneck* and *Winslow* stand for the assertion that interest cannot be awarded to a final decision. Pet'r's Br. at 10. Additionally, the Agency argues that OEA cannot award interest on back pay because it exceeds its statutory authority. *Id.* at 11-14.

In his Opposition to the Petition for Review, Mr. Murray reiterates OEA's rationale in its Addendum on Compliance to assert that *Osterneck* is distinguishable from the instant matter, Murray Opp. at 2, and argues that the District of Columbia Court of Appeals has previously addressed the assessment of interest on back pay and has found, while not available in every case, interest was appropriate to compensate a claimant for the lost time-value of their recovery, particularly in lengthy and complicated proceedings. Murray Opp. at 2; *see D.C. Office of Human Rights v. D.C. Dep't of Corrections*, 40 A.3d 917 (D.C. 2012) ("*Office of Human Rights*") (finding that the agency had authority to award interest in an order awarding back pay). Mr. Murray argues that OEA indicated in its March 2, 2022 Order that the issue of whether OEA has the authority to address pre- or post-judgment interest under the CMPA is a matter of first impression. Murray Opp. at 3. Mr. Murray then makes an alternative argument that 5 U.S.C. § 5596(a)(5) provides for back pay due to unjustified personnel actions and is applicable to the District of Columbia government. *Id.* at 4.

In the Reply, the Agency asserts that *Osterneck*'s holding applies broadly to post-judgment requests for interest, and likewise was applied by the District of Columbia Circuit Court of Appeals in *Winslow*. Reply at 2.

With respect to the jurisdictional issue, the Agency argues that under *Osterneck*, the OEA did not have the authority to order interest, as the Second Initial Decision on Remand was a final decision that was not timely amended. Pet'r's Br. at 8-10. Mr. Murray and OEA reiterate the rationale from the Addendum Decision on Compliance, wherein OEA found that *Osterneck* was distinguishable from the instant matter as it involved violations of federal securities and compensatory damages awarded by a jury, whereas Mr. Murray's matter involves an appropriate issuance of interest on back pay. R. at 870-871; Murray Opp. at 2-3; OEA Stmt. Ex. 1.

Pursuant to Title 6B of the District of Columbia Municipal Regulations, initial decisions issued for appeals under Section 604.1 for government employees become final thirty-five days after issuance unless a party files a petition for review. 6B DCMR § 635.1-635.3. If the Board grants a petition for review, the subsequent decision becomes the final decision. *Id.* § 635.5. For appeals under Section 604.1, the agency must comply within thirty days unless the decision is appealed to the Superior Court of the District of Columbia. *Id.* § 640.1. If the agency fails to comply within that time, the employee may file a motion to enforce the final decision. *Id.* § 640.3.

"After issuing the initial decision, the Hearing Examiner shall retain jurisdiction over the case *only* to the extent necessary to correct the record, rule on a motion for attorney fees, or process any petition for enforcement filed under the authority of the Office." D.C. Code § 1-606.03(c) (emphasis added). If the OEA determines that the agency has not complied with an

order within thirty days of service, OEA shall certify the matter to the General Counsel. *Id.* § 1-606.09.

In the instant matter, Mr. Murray filed his motion to enforce his award of back pay on February 10, 2021, arguing that the Agency failed to comply with the decision that reinstated Mr. Murray on December 20, 2020. The parties acknowledged at a subsequent status conference that the back pay was awarded with a check dated March 31, 2021, and therefore, the issue of enforcement of back pay became moot. R. at 870. OEA then addressed the question of interest on back pay, which had also been raised by Mr. Murray in his motion. *Id.* The Administrative Judge reasoned that, as in *Office of Human Rights*, there was no good reason to withhold an award of interest on Mr. Murray's back pay, as Mr. Murray had been wrongfully terminated over seven years prior to the issuance of the Addendum Order. *Id.* at 871. The Administrative Judge found that the "assessment of interest here considers the purpose of fully compensating [Mr. Murray] for the lost value of his recovery due to the significant passage of time." *Id.* 

As stated, an administrative judge retains jurisdiction over a case "only to the extent necessary to correct the record, rule on a motion for attorney fees, or process any petition for enforcement filed under the authority of the Office." D.C. Code § 1-606.03(c). Here, the Administrative Judge's Second Initial Decision on Remand became a final order. While Mr. Murray properly sought enforcement of this order when the Agency had not yet given him his back pay after thirty days, that issue became moot with the payment of the March 31, 2021 check.

While the Administrative Judge may have found it appropriate here, given the lengthy litigation, to award Mr. Murray interest on the back pay, the Court finds that the Administrative

Judge did not have the jurisdiction to do so.<sup>2</sup> Mr. Murray's request for an award of interest on the back pay award does not fall within the Administrative Judge's jurisdiction: to correct ministerial errors in the record, to rule on attorney fees, or to process a petition for enforcement. *See* D.C. Code § 1-606.03(c). Here, the Administrative Judge did process Mr. Murray's Motion to Reopen, treating it as a motion to enforce compliance with the order to award Mr. Murray back pay; however, the jurisdiction ended there, particularly when the issue of compliance became moot.

In *Osterneck*, the Supreme Court found that a post-judgment motion for discretionary prejudgment interest involved the type of reconsideration that falls within Federal Rule of Civil Procedure 59(e). *Osterneck*, 489 U.S. at 176. Similarly, the Court in *Winslow* found that a motion seeking discretionary or mandatory pre- and post-judgment interest constituted a motion to amend or alter a final judgment, such that Rule 59(e) applied and the moving party was required to file the motion within ten days of the final order. *Winslow*, 587 F.3d at 1135. The moving party in *Winslow* waited two and a half years to file his motion, and thus the Court affirmed the District Court's finding that the motion was untimely. *Id*.

Similarly, in the instant matter, the Administrative Judge's order became final in October of 2020, and Mr. Murray did not file his motion requesting, *inter alia*, that the Administrative Judge amend the final judgment to add interest on the back pay award, until February 10, 2021.

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<sup>&</sup>lt;sup>2</sup> In this regard, the authority relied upon by the Administrative Judge, *Office of Human Rights*, R. at 871, is inapplicable to the issue of jurisdiction. In *Office of Human Rights*, a case with a particularly tortured procedural history, the Superior Court remanded the matter back to OHR in June 1998 with the express direction "to reexamine the award of retroactive promotion and back pay under the correct legal standard, and charged OHR with making a factual determination on the amount of damages." *Office of Human Rights*, 40 A.3d at 921. During that remand, the employee requested interest on her back pay award, and that request was rejected in the OHR decision issued in June 2007, as OHR determined it did not have the legal authority to order interest on the back pay award. *Id.* at 921-22. On appeal, the Superior Court determined that OHR did in fact have the authority, where appropriate, to award such interest, and the Court of Appeals agreed. Thus, unlike in the instant case, the issue of interest was raised by the employee and considered as part of the Superior Court's remand to the agency, before the damages award was final, and thus while the agency still had jurisdiction to consider the issue.

As the Administrative Judge's decision had become final and the request for interest on back pay falls outside the scope of the Administrative Judge's jurisdiction, *see* D.C. Code § 1-606.03(c), the Court reverses the award of interest.<sup>3</sup>

#### Conclusion

Accordingly, it is this 5th day of January 2023 hereby:

**ORDERED** that the District of Columbia Department of Youth Rehabilitation Services'

Petition for Review of Agency Order is **GRANTED**; and it is further

**ORDERED** that the portion of the Office of Employee Appeals' Addendum Decision on Compliance that awards prejudgment simple interest on the back pay amount owed to Mr.

Murray is REVERSED.

SO ORDERED.

Judge Shana Frost Matini Superior Court of the District of Columbia

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Copies electronically served on counsel and parties of record

back pay, the Court need not address the Agency's alternative argument.

<sup>&</sup>lt;sup>3</sup> The Agency then argues that, even if OEA had jurisdiction to award interest on back pay ordered in the Second Initial Order on Remand, OEA lacked the statutory authority to award interest in the first place. Pet'r's Br. at 11. Because the Court finds that OEA did not have jurisdiction to amend a final order to award interest on Mr. Murray's

# ATTACHMENT #17

#### **Q.43 FOIA FY21**

## **Agency Name**

Office of Employee Appeals (OEA)

## Annual Freedom of Information Act Report for Fiscal Year 2021 October 1, 2020 through September 30, 2021

FOIA Officer Reporting Sheila G. Barfield

	PROCESSING OF FOIA REQUESTS
1.	Number of FOIA requests received during reporting period0.
2.	Number of FOIA requests pending on October 1,20200.
3.	Number of FOIA requests pending on September 30, 20210.
4.	The average number of days unfilled requests have been pending before each public body as of September 30, 2021 $N/A$
	DISPOSITION OF FOIA REQUESTS
5.	Number of requests granted, in whole
6.	Number of requests granted, in part, denied, in part
7.	Number of requests denied, in whole
8.	Number of requests withdrawn
9.	Number of requests referred or forwarded to other public bodiesN/A
10.	Other disposition
	NUMBER OF REQUESTS THAT RELIED UPON EACH FOIA EXEMPTION
11.	Exemption 1 - D.C. Official Code § 2-534(a)(1)N/A
12.	Exemption 2 - D.C. Official Code § 2-534(a)(2)
13.	Exemption 3 - D.C. Official Code § 2-534(a)(3)
	Subcategory (A) N/A
	Subcategory (B) N/A
	Subcategory (C) N/A
	Subcategory (D) N/A
	Subcategory (E) N/A
	Subcategory (F) N/A
14.	Exemption 4 - D.C. Official Code § 2-534(a)(4) N/A
	Exemption 5 - D.C. Official Code § 2-534(a)(5) N/A

#### **Q.43 FOIA FY21**

16. Exemption 6 - D.C. Official Code § 2-534(a)(6)
Subcategory (A) N/A
Subcategory (B) N/A
17. Exemption 7 - D.C. Official Code § 2-534(a)(7)N/A
18. Exemption 8 - D.C. Official Code § 2-534(a)(8)N/A
19. Exemption 9 - D.C. Official Code § 2-534(a)(9)N/A
20. Exemption 10 - D.C. Official Code § 2-534(a)(10)N/A
21. Exemption 11 - D.C. Official Code § 2-534(a)(11)N/A
22. Exemption 12 - D.C. Official Code § 2-534(a)(12)N/A
TIME-FRAMES FOR PROCESSING FOIA REQUESTS
23. Number of FOIA requests processed within 15 days
24. Number of FOIA requests processed between 16 and 25 daysN/A
25. Number of FOIA requests processed in 26 days or more
26. Median number of days to process FOIA RequestsN/A
RESOURCES ALLOCATED TO PROCESSING FOIA REQUESTS
27. Number of staff hours devoted to processing FOIA requestsN/A
28. Total dollar amount expended by public body for processing FOIA requestsN/A
FEES FOR PROCESSING FOIA REQUESTS
29. Total amount of fees collected by public body
PROSECUTIONS PURSUANT TO SECTION 207(d) OF THE D.C. FOIA
30. Number of employees found guilty of a misdemeanor for arbitrarily or capriciously violating any provision of the District of Columbia Freedom of Information ActN/A

#### QUALITATIVE DESCRIPTION OR SUMMARY STATEMENT

Pursuant to section 208(a)(9) of the D.C. FOIA, provide in the space below or as an attachment, "[a] qualitative description or summary statement, and conclusions drawn from the data regarding compliance [with the provisions of the Act]."

No FOIA requests were submitted to OEA during Fiscal Year 2021

# ATTACHMENT #18

## **Q.44 FOIA FY22**

#### **Agency Name**

Office of Employee Appeals (OEA)

## Annual Freedom of Information Act Report for Fiscal Year 2022 October 1, 2022 through September 30, 2022

FOIA Officer Reporting Sheila G. Barfield, Executive Director

	PROCESSING OF FOIA REQUESTS									
1.	Number of FOIA requests received during reporting period0.									
2.	Number of FOIA requests pending on October 1,2021									
3.	Number of FOIA requests pending on September 30, 20220.									
4.	The average number of days unfilled requests have been pending before each public body as									
	of September 30,									
	2022N/A									
Г	DISPOSITION OF FOIA REQUESTS									
5.	Number of requests granted, in whole									
6.	Number of requests granted, in part, denied, in part									
7.	Number of requests denied, in whole									
8.	Number of requests withdrawn									
9.	Number of requests referred or forwarded to other public bodiesN/A									
10.	Other disposition									
	NUMBER OF REQUESTS THAT RELIED UPON EACH FOIA EXEMPTION									
11.	Exemption 1 - D.C. Official Code § 2-534(a)(1)N/A									
12.	Exemption 2 - D.C. Official Code § 2-534(a)(2)									
13.	Exemption 3 - D.C. Official Code § 2-534(a)(3)									
	Subcategory(A)									
	Subcategory (B)N/A									
	Subcategory (C) N/A									
	Subcategory (D) N/A									
	Subcategory (E) N/A									
	Subcategory (F) N/A									
14.	Exemption 4 - D.C. Official Code § 2-534(a)(4) N/A									
15.	Exemption 5 - D.C. Official Code § 2-534(a)(5) N/A									

#### **Q.44 FOIA FY22**

16. Exemption 6 - D.C. Official Code § 2-534(a)(6)
Subcategory (A)
Subcategory (B)
17. Exemption 7 - D.C. Official Code § 2-534(a)(7)
18. Exemption 8 - D.C. Official Code § 2-534(a)(8)
19. Exemption 9 - D.C. Official Code § 2-534(a)(9)
20. Exemption 10 - D.C. Official Code § 2-534(a)(10)
21. Exemption 11 - D.C. Official Code § 2-534(a)(11)
22. Exemption 12 - D.C. Official Code § 2-534(a)(12)
TIME-FRAMES FOR PROCESSING FOIA REQUESTS
23. Number of FOIA requests processed within 15 days0
24. Number of FOIA requests processed between 16 and 25 days0
25. Number of FOIA requests processed in 26 days or more
26. Median number of days to process FOIA Requests
RESOURCES ALLOCATED TO PROCESSING FOIA REQUESTS
27. Number of staff hours devoted to processing FOIA requests0
28. Total dollar amount expended by public body for processing FOIA requests0
FEES FOR PROCESSING FOIA REQUESTS
29. Total amount of fees collected by public body0
PROSECUTIONS PURSUANT TO SECTION 207(d) OF THE D.C. FOIA
30. Number of employees found guilty of a misdemeanor for arbitrarily or capriciously violating
any provision of the District of Columbia Freedom of Information Act0
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QUALITATIVE DESCRIPTION OR SUMMARY STATEMENT

#### QUALITATIVE DESCRIPTION OR SUMMARY STATEMENT

Pursuant to section 208(a)(9) of the D.C. FOIA, provide in the space below or as an attachment, "[a] qualitative description or summary statement, and conclusions drawn from the data regarding compliance [with the provisions of the Act]."

OEA did not receive any FOIA requests in FY 2022.



# OFFICE OF EMPLOYEE APPEALS

FY 2022 PERFORMANCE AND ACCOUNTABILITY REPORT

**JANUARY 15, 2023** 



## **CONTENTS**

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#### 1 OFFICE OF EMPLOYEE APPEALS

Mission: The Office of Employee Appeals (OEA) is an independent agency with a mission is to adjudicate employee appeals and rendering impartial decisions with sound legal reasoning in a timely manner.

Services: In accordance with DC Official Code 1-606.03, the Office of Employee Appeals adjudicates the several types of personnel actions. (a) An employee may appeal a final agency decision affecting a performance rating which results in removal of the employee (pursuant to subchapter XIII-A of this chapter), an adverse action for cause that results in removal, reduction in force (pursuant to subchapter XXIV of this chapter), reduction in grade, placement on enforced leave, or suspension for 10 days or more (pursuant to subchapter XVI-A of this chapter) to the Office upon the record and pursuant to other rules and regulations which the Office may issue.

## 2 2022 ACCOMPLISHMENTS

Accomplishment	Impact on Agency	Impact on Residents
Improved efficiency of agency operations	OEA has begun notifying agencies within two business days that an employee has filed a petition for appeal with OEA. By shortening the length of time within which agencies receive this notification, OEA has been able to gather all the necessary documents in a timelier manner thereby allowing an appeal to be assigned to an Administrative Judge more quickly.	This accomplishment had no effect on DC residents.
Legally sound decisions	OEA's Administrative Judges and Board continued to issue decisions which successfully withstood judicial scrutiny. This accomplishment reassures the public and legal community that OEA's decisions can be relied upon and cited as legal authority.	This accomplishment positively impacted the residents of DC by reassuring them that OEA's decisions can withstand judicial scrutiny.

# **3 2022 OBJECTIVES**

Strategic Objective	Number of Measures	Number of Operations
Render impartial, legally sound decisions in a timely manner.	8	4
Streamline the adjudication process.	2	1
Maintain a system to allow the public to have access to all decisions rendered by the OEA.	2	1

## 4 2022 OPERATIONS

Operation Title	Operation Description	Type of Operation
Render impartial, legally soun	d decisions in a timely manner.	
Petitions for Appeal	Intake Coordinator reviews Petition for Appeal, determines the type of appeal and assigns to Administrative Judge.	Daily Service
Petitions for Review	Office of the General Counsel reviews Petitions for Review, drafts the Opinion and Order and meets with the Board to present the appeal and issue the decision.	Daily Service
Initial Decisions	Administrative Judges process Petitions for Appeal which culminate in the issuance of an Initial Decision.	Daily Service
Appeals and Adjudication	Operations that occur within the appeals and adjudication process	Daily Service
Streamline the adjudication p	rocess.	
Mediation and Settlement	The goal of the mediation program is to help the parties, through the negotiation process, reach a settlement that is agreeable to both of them.	Key Project
Maintain a system to allow the	e public to have access to all decisions rendered by the	OEA.
Website	Decisions are uploaded to the agency's website so that the public is able to view the decisions and research the decisions.	Daily Service

## **5 2022 STRATEGIC INITIATIVES**

In FY 2022, Office of Employee Appeals had O Strategic Initiatives and completed NaN%.

Title	Description	Completion Update to Date	Explanation for
			Incomplete Initiative

## 6 2022 KEY PERFORMANCE INDICATORS AND WORKLOAD MEASURES

Key Performance Indicators

thegathe	Oirectional <sup>ill</sup>	4	< 120°2	E-1 2022 Target	Export Or	E rong	£ 2022 G3	E John On	₹ <sup>2022</sup>	W8 2027 K01 Leg.	Exploration of Unnet Wal
Render impartial, legally sound decisi	ons in a time	ly manner.									
Number of Opinions and Orders Issued	Up is Better	18	18	18	4	2	6	1	13	Unmet	There were thirteen petitions filed this fiscal year. The Board issued all of the decisions that were pending on its docket. The only reason that the Board did not reach its target is because there were not at least eighteen cases pending on the Board's docket this year.
Time Required to Complete Adjudications	Down is Better	New in 2022	New in 2022	120	Annual Measure	Annual Measure	Annual Measure	Annual Measure	236	-	
Time Required to Resolve Petitions for Review	Down is Better	8	3	9	Annual Measure	Annual Measure	Annual Measure	Annual Measure	3	Met	
Percent of OEA decisions upheld by D.C. Superior Court and the D.C. Court of Appeals	Up is Better	97.3%	Not Available	100%	Annual Measure	Annual Measure	Annual Measure	Annual Measure	100%	Met	

Q.4 PAR

## Key Performance Indicators (continued)

4883418	Oirectionali	4 \$ <sup>4</sup> 20 <sup>20</sup>	< 1202°	<\12022\ate8	<12022°	Exast Or	< 120205	KY 2022 OA	£ <sup>4</sup> 2022	Was 302 Kol Kers	Explanation of United ADI
Number of Initial Decisions Issued	Up is Better	98	70	100	10	37	20	23	90	Unmet	During the second half of this fiscal year one of OEA's Administrative Judges resigned full-time employment with the agency and became a part-time judge for the remainder of the fiscal year. As a result, no more appeals were assigned to this judge during the second half of the fiscal year. Moreover, one of OEA's Senior Administrative Judges did not issue as many decisions as the other Senior Administrative Judges. For these reasons, OEA was not able to meet its target.
Percent of cases reversing agency decisions	Neutral	13.8%	Not Available	-	Annual Measure	Annual Measure	Annual Measure	Annual Measure	12.62%	-	
Percent of agency answers timely	Up is	New in	New in	100%	No data	Waiting on	Waiting on	83.3%	83.3%	-	
filed	Better	2022	2022		available	Data	Data				
Percent of decisions published within the D.C. Register	Up is Better	New in 2022	New in 2022	100%	100%	114.3%	Waiting on Data	100%	106.8%	-	
Streamline the adjudication process.											
Percent of appeals involved in mediation process	Neutral	69.3%	Not Available	-	Waiting on Data	Waiting on Data	Waiting on Data	71.4%	71.4%	-	
Percent of appeals resolved through mediation	Neutral	47.4%	Not Available	-	Waiting on Data	Waiting on Data	Waiting on Data	14.3%	14.3%	-	
Maintain a system to allow the public	to have acce	ss to all decis	ions rendered	by the OEA.							
Percent of Initial Decisions uploaded to website	Neutral	100%	Not Available	-	100%	100%	100%	100%	100%	-	

Percent of Opinions and Orders Neutral 100% Not - 100% 100% 100% 100% - uploaded to website Available

## Workload Measures

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Appeals and Adjudication							
Number of evidentiary hearings conducted	New in 2022	New in 2022	4	1	4	3	12
Number of Board meetings conducted	New in 2022	New in 2022	2	1	1	1	4
Number of safety-sensitive designation appeals filed	New in 2022	New in 2022	0	0	0	0	0
Mediation and Settlement							
Number of attorney fee appeals mediated	0	0	0	0	Waiting on Data	0	0
Number of mediations declined by the agency	New in 2022	New in 2022	No data available	4	Waiting on Data	4	8
Number of mediations declined by the employee	New in 2022	New in 2022	No data available	0	Waiting on Data	0	0

#### Q.5 Perf Plan

# Office of Employee Appeals FY2023

Agency Office of Employee Appeals Agency Code CHO Fiscal Year 2023

**Mission** The Office of Employee Appeals (OEA) is an independent agency with a mission is to adjudicate employee appeals and rendering impartial decisions with sound legal reasoning in a timely manner.

## Strategic Objectives

Objective Number	Strategic Objective
1	Render impartial, legally sound decisions in a timely manner.
2	Streamline the adjudication process.
3	Maintain a system to allow the public to have access to all decisions rendered by the OEA.

# Key Performance Indicators (KPIs)

Measure	Directionality	FY 2020 Actual	FY 2021 Actual	FY 2022 Target	FY2022 Actual	FY 2023 Target
1 - Render impartial, legally sound decis	ions in a timely n	nanner. (8	Measure I	records)		
Number of Opinions and Orders Issued	Up is Better	18	18	18	13	18
Time Required to Resolve Petitions for Review	Down is Better	8	3	9	71	9
Percent of OEA decisions upheld by D.C. Superior Court and the D.C. Court of Appeals	Up is Better	97.3%	100%	100%	100%	100%
Number of Initial Decisions Issued	Up is Better	98	70	100	90	100
Percent of cases reversing agency decisions	Neutral	13.8%	18.2%	No Target Set	12.6%	30%
Percent of agency answers timely filed	Up is Better	New in 2022	New in 2022	New in 2022	New in 2022	100%
Percent of decisions published within the D.C. Register	Up is Better	New in 2022	New in 2022	New in 2022	New in 2022	100%
Time Required to Complete Adjudications	Down is Better	New in 2022	New in 2022	New in 2022	New in 2022	120
2 - Streamline the adjudication process.	(2 Measure reco	ords)				
Percent of appeals involved in mediation process	Neutral	69.3%	87.2%	No Target Set	71.4%	18%
Percent of appeals resolved through mediation	Neutral	47.4%	4.9%	No Target Set	14.3%	9%
3 - Maintain a system to allow the public records)	to have access to	o all decisio	ons rende	red by the	OEA. (2 Me	easure
Percent of Initial Decisions uploaded to website	Neutral	100%	100%	100%	100%	100%
Percent of Opinions and Orders uploaded to website	Neutral	100%	100%	100%	100%	100%

## Operations

Operations Title	Operations Description	Type of Operations
1 - Render im	partial, legally sound decisions in a timely manner. (4 Activity records)	
Petitions for Appeal	Intake Coordinator reviews Petition for Appeal, determines the type of appeal and assigns to Administrative Judge.	Daily Service
Petitions for Review	Office of the General Counsel reviews Petitions for Review, drafts the Opinion and Order and meets with the Board to present the appeal and issue the decision.	Daily Service
Initial Decisions	Administrative Judges process Petitions for Appeal which culminate in the issuance of an Initial Decision.	Daily Service
Appeals and Adjudication	Operations that occur within the appeals and adjudication process	Daily Service
2 - Streamlin	e the adjudication process. (1 Activity)	
Mediation and Settlement	The goal of the mediation program is to help the parties, through the negotiation process, reach a settlement that is agreeable to both of them.	Key Project

Operations Title	Operations Description  Q.5 Perf Plan	Type of Operations
3 - Maintain	a system to allow the public to have access to all decisions rendered by the OEA. ( $^{\circ}$	l Activity)
Website	Decisions are uploaded to the agency's website so that the public is able to view the decisions and research the decisions.	Daily Service

# Workload Measures (WMs)

Measure	FY 2020 Actual	FY 2021 Actual	FY2022 Actual
1 - Appeals and Adjudication (3 Measure	records)		
Number of evidentiary hearings conducted	Not Available	Not Available	12
Number of Board meetings conducted	Not Available	Not Available	4
Number of safety-sensitive designation appeals filed	Not Available	Not Available	0
2 - Mediation and Settlement (3 Measure	records)		
Number of mediations declined by the agency	Not Available	Not Available	8
Number of mediations declined by the employee	Not Available	Not Available	0
Number of attorney fee appeals mediated	0	0	0

#### CHO - Office of Employee Appeals (FY 2023 -Budget ALL LOCAL FUNDS)

Program	Program (Parent Level 1) Description	Cost Center	Cost Center (Parent Level 1) Description	Sum of Initial Budget	Sum of Revised Budget	Sum of Expenditure	Sum of Available Budget
100022	CONTRACTING AND PROCUREMENT	50280	EXECUTIVE DIRECTOR'S OFFICE	\$116,631.73	\$116,631.73	\$26,404.40	\$82,741.55
100028	CUSTOMER SERVICE	50280	EXECUTIVE DIRECTOR'S OFFICE	\$61,448.64	\$61,448.64	\$18,071.34	\$43,377.30
100151	EXECUTIVE ADMINISTRATION	50281	EXECUTIVE DIRECTOR'S OFFICE	\$684,341.86	\$684,341.86	\$147,488.59	\$536,853.27
100154	PERFORMANCE AND STRATEGIC MANAGEMENT	50280	EXECUTIVE DIRECTOR'S OFFICE	\$276,728.05	\$276,728.05	\$87,056.61	\$189,671.44
100071	INFORMATION TECHNOLOGY SERVICES	50280	EXECUTIVE DIRECTOR'S OFFICE	\$68,602.95	\$68,602.95	\$20,150.18	\$48,452.77
500198	ADJUDICATION PROCESS	50281	EXECUTIVE DIRECTOR'S OFFICE	\$1,012,674.19	\$1,012,674.19	\$207,012.81	\$805,661.38
500200	MEDIATION	50281	EXECUTIVE DIRECTOR'S OFFICE	\$89,283.36	\$89,283.36	\$18,870.04	\$70,413.32
500199	APPEALS	50281	EXECUTIVE DIRECTOR'S OFFICE	\$1,000.00	\$1,000.00	\$360.00	\$640.00
			Totals	\$2,310,710.78	\$2,310,710.78	\$525,413.97	\$1,777,811.03

# CH0 - Office of Employee Appeals (FY 2022 - Budget By Ac

1010 - PERSONNEL 1015 - TRAINING & EMPLOYEE DEVELOPMENT 1020 - CONTRACTING & PROCUREMENT NON-PERSONNEL SERVICES    0020-NON-PERSONNEL SERVICES   0040-NON-PERSONNEL SERVICES   0041-NON-PERSONNEL SERVICES   0041-NON-PERSONNEL SERVICES   0041-NON-PERSONNEL SERVICES   1020 - CONTRACTING & PROCUREMENT 1030 - PROPERTY MANAGEMENT 1040 - INFORMATION TECHNOLOGY PERSONNEL SERVICES    0011-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0014-PERSONNEL SERVICES   0012-PERSONNEL SERVICES   0013-PERSONNEL SERVICES   0014-PERSONNEL SERVICES   0014-	Object Category	CSG
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	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
2001 - ADJUDICATION	PROCESS
2002 - APPEALS	
	0031-NON-PERSONNEL SERVICES
	0070-NON-PERSONNEL SERVICES
NON-PERSONNEL SERVICES	
2002 - APPEALS	
2003 - MEDIATION	
PERSONNEL SERVICES	0012-PERSONNEL SERVICES
	0013-PERSONNEL SERVICES
	0014-PERSONNEL SERVICES
PERSONNEL SERVICES	
2003 - MEDIATION	

# tivity) ALL LOCAL FUNDS

Comptroller Source Group Title	Approved Budget
	_
SUPPLIES AND MATERIALS	\$6,500
OTHER SERVICES AND CHARGES	\$55,038
CONTRACTUAL SERVICES - OTHER	\$30,000
	\$91,538
	\$91,538
REGULAR PAY - CONT FULL TIME	\$54,323
ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$11,354
	\$65,677
	\$65,677
REGULAR PAY - CONT FULL TIME	\$50,120
ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$10,475
	\$60,595
	\$60,595
REGULAR PAY - CONT FULL TIME	\$187,095
REGULAR PAY - OTHER	\$38,141
ADDITIONAL GROSS PAY	·
FRINGE BENEFITS	\$47,074
	\$272,311
	\$272,311
REGULAR PAY - CONT FULL TIME	\$602,487
ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$125,920
	\$728,406
	\$728,406
REGULAR PAY - CONT FULL TIME	\$751,090
REGULAR PAY - OTHER	\$35,231
REGOEAR I AT OTHER	,55,251

ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$162,558
	\$948,880
	\$948,880
TELECOMMUNICATIONS	
EQUIPMENT & EQUIPMENT RENTAL	\$26,093
	\$26,093
	\$26,093
Incom an Day, OTHER	1
REGULAR PAY - OTHER	\$35,231
ADDITIONAL GROSS PAY	
FRINGE BENEFITS	\$5,581
	\$40,811
	\$40,811
	\$2,234,311

Revised Budget	Expenditures	Funds Remaining
¢6.500	Ć4 420	ć2.070
\$6,500	\$4,430	\$2,070
\$55,038	\$36,146	\$18,893
\$30,000 <b>\$91,538</b>	\$30,000 <b>\$70,576</b>	\$0 <b>\$20,963</b>
\$91,538	\$70,576	\$20,963
\$54,323	\$62,487	(\$8,164)
\$2,028	\$2,258	(\$231)
\$11,354	\$20,670	(\$9,317)
\$67,704	\$85,416	(\$17,712)
\$67,704	\$85,416	(\$17,712)
	-	
\$50,120	\$52,111	(\$1,991)
\$1,816	\$1,816	\$0
\$10,475	\$19,314	(\$8,839)
\$62,411	\$73,241	(\$10,830)
\$62,411	\$73,241	(\$10,830)
\$247,095	\$281,887	(\$34,792)
\$38,141	\$0	\$38,141
\$9,709	\$9,709	\$0
\$47,074	\$52,869	(\$5,794)
\$342,020	\$344,465	(\$2,445)
\$342,020	\$344,465	(\$2,445)
\$602,487	\$526,263	\$76,224
\$21,971	\$41,191	(\$19,221)
\$125,920	\$114,772	\$11,147
\$750,377	\$682,227	\$68,150
<b>\$750,377</b>	\$682,227	\$68,150
\$751,090	\$726,505	\$24,585
\$60,886	\$109,338	(\$48,451)

(\$20,443)	\$50,618	\$30,175
\$28,352	\$134,207	\$162,558
(\$15,957)	\$1,020,668	\$1,004,710
(\$15,957)	\$1,020,668	\$1,004,710
(\$2,096)	\$2,096	\$0
\$1,408	\$24,685	\$26,093
(\$688)	\$26,781	\$26,093
(\$688)	\$26,781	\$26,093
(\$34,381)	\$69,612	\$35,231
\$0	\$2,419	\$2,419
\$127	\$5,454	\$5,581
(\$34,254)	\$77,484	\$43,230
(\$34,254)	\$77,484	\$43,230
\$7,227	\$2,380,858	\$2,388,084

Variance Explanation						
ļ	Agency spent less on services and supplies to offset PS challenges					
S	Salary increases and one-time payments					
5	Salary increases and one-time payments					
9	Salary increases and one-time payments					

FTE realignment

Salary increases and one-time payments
Unbudgeted telecom expenses
Salary increases and one-time payments

# **CHO - Office of Employee Appeals (FY2022 Budget by Program)**

Object Category	CSG	Comptroller Source Group
1000 - AGENCY MAN	NAGEMENT	
0100 LOCAL FUND		
PERSONNEL SERVICES	0011-PERSONNEL SERVICES	REGULAR PAY - CONT FULL TIME
	0012-PERSONNEL SERVICES	REGULAR PAY - OTHER
	0013-PERSONNEL SERVICES	ADDITIONAL GROSS PAY
	0014-PERSONNEL SERVICES	FRINGE BENEFITS
PERSONNEL SERVICES		
NON-PERSONNEL SERVICE	S 0020-NON-PERSONNEL SERVICES	SUPPLIES AND MATERIALS
	0040-NON-PERSONNEL SERVICES	OTHER SERVICES AND CHARGES
	0041-NON-PERSONNEL SERVICES	CONTRACTUAL SERVICES - OTHER
NON-PERSONNEL SERV	ICES	
1000 - OFFICE OF EMPLO 2000 - ADJUDICATION 0100 LOCAL FUND	OYEE APPEALS	
PERSONNEL SERVICES	0011-PERSONNEL SERVICES	REGULAR PAY - CONT FULL TIME
FENSONNEL SERVICES	0012-PERSONNEL SERVICES	REGULAR PAY - OTHER
	0013-PERSONNEL SERVICES 0014-PERSONNEL SERVICES	ADDITIONAL GROSS PAY FRINGE BENEFITS
PERSONNEL SERVICES	0014-PERSONNEL SERVICES	FRINGE BENEFITS
PERSONNEL SERVICES	0031-NON-PERSONNEL SERVICES	TELECOMMUNICATIONS
	0070-NON-PERSONNEL SERVICES	EQUIPMENT & EQUIPMENT RENTAL
NON-PERSONNEL SERV		EQUIPMENT & EQUIPMENT KENTAL
2000 - ADJUDICATI		
OFFICE OF EMPL	OYEE APPEALS TOTAL	

Approved Budget	Revised Budget	Expenditures	Funds Remaining
\$894,025	\$954,025	\$922,748	\$31,277
\$38,141	\$38,141	\$0	\$38,141
	\$35,523	\$54,975	(\$19,451)
\$194,823	\$194,823	\$207,625	(\$12,803)
\$1,126,989	\$1,222,512	\$1,185,348	\$37,164
\$6,500	\$6,500	\$4,430	\$2,070
\$55,038	\$55,038	\$36,146	\$18,893
\$30,000	\$30,000	\$30,000	\$0
\$91,538	\$91,538	\$70,576	\$20,963
\$1,218,527	\$1,314,051	\$1,255,924	\$58,126
	+754.000	+726 505	+24.505
\$751,090		\$726,505	\$24,585
\$70,462	\$96,117	\$178,949	(\$82,832)
	\$32,594	\$53,037	(\$20,443)
\$168,139	\$168,139	\$139,661	\$28,478
\$989,691	\$1,047,941	\$1,098,152	(\$50,211)
	\$0	\$2,096	(\$2,096)
\$26,093	\$26,093	\$24,685	\$1,408
\$26,093	\$26,093	\$26,781	(\$688)
\$1,015,784	\$1,074,034	\$1,124,933	(\$50,900)
\$2,234,311	\$2,388,084	\$2,380,858	\$7,227



Vacancy and NPS savings offset by salary increases and one-time payments

PS underfunding including salary increases and one-time payments

#### Q.9 MOU (OEA)

#### OEA INTERAGENCY MOUS, FY2022 AND FY2023, INCLUDING ANTICIPATED MOUS (Q9)

Buyer agency name	agency	Program	Seller Program code		Activity	Original funding source (i.e. local, federal, SPR)		including name of project or	amount (\$), including any	` /	Date that funds were transferred to the buyer agency
OEA	OCTO			CONTRACTING & PROCUREMENT	11020	Local	10/01/2021 - 09/30/2022	OEA Case Management System	19,472.00		***

OFFICE OF THE CHIEF TECHNOLOGY OFFICER GOVERNMENT OF THE DISTRICT OF COLUMBIA  * * *	MOU Executive Brief OCTO Division
OCTO Deputy/Executive:	Program Manager:
Carol Harrison	Mark McDermott
Agency:	Dollar Amount:
DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS (OEA)	\$35,297.92
Date Submitted:	eMOU#:
Oct 6 2021 3:15PM	TO0CH0-2022-01659
This MOU represents services provided by OCTO to the Office currently in production OEA CaseTrack application, which was Development & Operations program in Fiscal Year 2019. Phase reporting features and functionality, were completed in Fiscal Year 2019.	s developed by OCTO's Applications e 2 development, which focused on
Risks:	
Challenges:	
Urgency: X Norm	al Rush Expedite





# MEMORANDUM OF UNDERSTANDING

**BETWEEN** 

# DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS

AND

# DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER

#### FOR FISCAL YEAR 2022

**MOU Number: TO0CH0-2022-01659** 

#### I. INTRODUCTION

This Memorandum of Understanding ("MOU") is entered into between the DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS ("OEA or "Buyer Agency") and the DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER ("OCTO" or "Seller Agency"), collectively referred to herein as the "Parties" and individually as "Party."

#### II. LEGAL AUTHORITY FOR MOU

D.C. Official Code § 1-301.01(k).

#### III. OVERVIEW OF PROGRAM GOALS AND OBJECTIVES

This MOU covers production application support for the OEA CaseTrack application ("Application") for Fiscal Year 2022.

# IV. SCOPE OF SERVICES

Pursuant to the applicable authorities and in the furtherance of the shared goals of the Parties to carry out the purposes of this MOU expeditiously and economically, the Parties hereby agree as follows:

#### A. RESPONSIBILITIES OF SELLER AGENCY

The Seller Agency shall provide a total of 160 hours of:

- (1) Application management and maintenance;
- (2) Monthly Application patching to address know vulnerabilities;
- (3) Technical support;
- (4) Minor enhancements to the Application which:
  - (a) fall within the scope of development;

- (b) do not require underlying architecture;
- (5) Provide monthly status on expenses related to the funds provided in this MOU

### **B. RESPONSIBILITIES OF BUYER AGENCY**

The Buyer Agency shall:

- (1) Provide a Point of Contact (POC) for OEA;
- (2) Verify from the OEA side that the Application is operating without issue after each patching cycle;
- (3) Provide the funding identified under the heading, "Payment," below.

#### V. DURATION OF MOU

The duration of this MOU shall be for **Fiscal Year 2022**, shall begin on the last date of execution by the Parties, and shall expire on **Sep 30, 2022**, unless terminated in writing by the Parties prior to expiration pursuant to Section VII of this MOU.

#### VI. FUNDING PROVISIONS

### A. COST OF SERVICES

The total cost for goods and/or services under this MOU shall not exceed \$35,297.92 for Fiscal Year 2022. Funding for goods and/or services shall not exceed the actual cost of the goods and/or services provided, and is based on 15% of the total cost of services to develop the Application (\$229,769.12) as support costs.

#### **B. PAYMENT**

- (1) Payment for the goods and/or services shall be made through an Intra-District advance by the Buyer Agency to the Seller Agency based on the total amount of this MOU (\$35,297.92).
- a. Advances to the Seller Agency for the services to be performed and/or goods to be provided shall not exceed the actual costs of the goods or services or the amount of this MOU.
- b. The Seller Agency shall receive the advance and bill the Buyer Agency through the Intra-District process only for those goods and/or services actually provided pursuant to the terms of this MOU.
- (2) Upon request of the Buyer Agency, the Seller Agency shall provide the Buyer Agency with a listing of itemized services.
- (3) The Seller Agency shall:
- a. Notify the Buyer Agency within forty-five (45) days prior to the close of the fiscal year if it has reason to believe that all of the advance will not be billed during the current fiscal year; and
  - b. Return any excess advance to the Buyer Agency by September 30 of the current fiscal year.
- (4) In the event of termination of this MOU, payment to the Seller Agency shall be held in abeyance until all required fiscal reconciliation, but not later than September 30 of the then current fiscal year.

# C. ANTI-DEFICIENCY CONSIDERATIONS

The Parties acknowledge and agree that nothing in this MOU creates a financial obligation in anticipation of an appropriation, and that all provisions of this MOU, or any subsequent agreement entered into by the Parties pursuant to this MOU, are and shall remain subject to the provisions of (i) the federal Anti-Deficiency Act, 31 U.S.C. §§ 1341, 1342, 1349, 1351, (ii) the District of Columbia Anti-Deficiency Act, D.C. Official Code § 47-355.01-355.08, (iii) D.C. Official Code § 47-105, and (iv) D.C. Official Code § 1-204.46, as the foregoing statutes may be amended from time to time, regardless of whether a particular obligation has been expressly so conditioned.

#### VII. TERMINATION

Either Party may terminate this MOU in whole or in part by giving thirty (30) calendar days advance written notice to the other Party.

#### VIII. NOTICES

The following individuals are the contact points for each Party:

#### **OEA**

Hemraj, Hemchand (OEA) gabrielle.smith-barrow@dc.gov 955 L'enfant Plaza, SW, Suite 2500 Washington, D.C., 20024

Phone: (202) 727-5895

Email: hemchand.hemraj@dc.gov

#### OCTO

Mark McDermott
Interim Program Manager - Applications Development and Operations 200 I Street, SE, 5th Floor
Washington, D.C. 20003

Phone: 202.727.5959

Email: mark.mcdermott@dc.gov

### IX. MODIFICATIONS

This MOU may be modified only upon written agreement of the Parties. Modifications shall be dated and signed by the authorized representatives of the Parties.

# X. CONSISTENT WITH LAW

The Parties shall comply with all applicable federal and District laws, rules and regulations whether now in effect or hereafter enacted or promulgated.

# XI. COMPLIANCE AND MONITORING

The Seller Agency will be subject to scheduled and unscheduled monitoring reviews to ensure compliance with all applicable requirements.

### XII. RECORDS AND REPORTS

The Seller Agency shall maintain records and receipts for the expenditure of all funds provided pursuant to this MOU for a period of no less than three (3) years from the date of expiration or termination of this MOU

and, upon the Buyer Agency's request or the request of other officials of the District of Columbia, make these documents available for inspection by duly authorized representatives of the Buyer Agency or other officials of the District of Columbia as may be specified in their respective sole discretion.

# XIII. PROCUREMENT PRACTICES REFORM ACT

If a District of Columbia agency or instrumentality plans to utilize the goods and/or services of an agent, contractor, consultant or other third party to provide any of the goods and/or services under this MOU, then the agency or instrumentality shall abide by the provisions of the District of Columbia Procurement Practices Reform Act of 2010 (D.C. Official Code § 2-351.01, et seq.) to procure the goods or services.

#### XIV. RESOLUTION OF DISPUTES

The Parties' Directors or designees shall resolve all adjustments and disputes arising from services performed under this MOU. The decision of the Parties' Directors related to any disputes referred shall be final. In the event that the Parties are unable to resolve a financial issue, the matter shall be referred to the D.C. Office of the Chief Financial Officer, Office of Financial Operations and Systems.

# XV. CONFIDENTIAL INFORMATION

The Parties to this MOU will use, restrict, safeguard and dispose of all information related to services provided by this MOU in accordance with all relevant federal and District statutes, regulations, and policies. Information received by either Party in the performance of responsibilities associated with the performance of this MOU shall remain the property of the Buyer Agency.

IN WITNESS WHEREOF, the Parties hereto have executed this MOU as follows:

DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS, District of Columbia

Sheila G. Barfield

Date: 12/3/2021

Executive Director
Sheila G. Barfield

Office of the Chief Technology Officer, District of Columbia

Lindsey V. Parker

Date: 12/16/2021

Chief Technology Officer

FY 2022 MOU between OEA and OCTO

Lindsey V. Parker

# INTRA-DISTRICT STANDARD REQUEST FORM

Government of District of Columbia

**MOU** TO0CH0-2022-01659 **Date of** 12/03/2021

Number: MOU:

**Buyer Information** 

Agency OEA Agency CH0

Name: Code:

Name of Paul Blake Address: 955 L'enfant Plaza, SW, Suite 2500

Contact:

Telephone #: (202) 727-5895 Fax #:

Paul Blake Date: 02/18/2022

Signature

**Seller Information** 

Agency OCTO Agency TO0

Name: Code:

Name of philpeng Address: 200 I ST, SE WASHINGTON, DC

Contact: 20003

Telephone #: Fax #:

philpeng Date: 02/18/2022

Signature

**Service Information and Funding Codes** 

GOOD/ Web Maintenance

SERVICE:

# Buyer

AGY	YR	ORG	FUND	INDEX	PCA	OBJ	AOBJ	GRANT	PROJ	AG1	AG2	AG3	AMOUNT	
СН0	22	NA	0100	10000	11020	0409	0409	NA	NA	NA	NA	NA	\$15,000.00	
Seller														
AGY	VR	ORG	EUND	INDEX	DC A	ODI	4 OD I			. ~ 4	. ~-	. ~~		
		UNG	FUND	INDEA	rca	OBJ	AOBJ	GRANT	PROJ	AG1	AG2	AG3	AMOUNT	

# eMOU Approval History TO0CH0-2022-01659

2/6/2023 1:32:39 PM

Step Name	Name	Status Name	Status Date	Comments
OCTO Program Manager Review	Stephen Miller (OCTO)	Approved	11/17/2021 2:21:14 PM	approving as PM - and forwarding to legal - will review again during executive approval
OCTO General Counsel Review	Todd Smith (OCTO)	Approved	11/17/2021 5:42:47 PM	
OCTO Executives Review	Carol Harrison (OCTO)	Approved	11/19/2021 11:11:45 AM	
Buyer Agency Final Review of MOU	Hemraj, Hemchand (OEA) (OEA)	Approved	12/3/2021 3:25:51 PM	
MOU Signature - Buyer Agency	Sheila Barfield (OEA)	Signed	12/3/2021 6:07:03 PM	
MOU Signature - OCTO	Lindsey Parker (OCTO)	Signed	12/16/2021 1:58:44 PM	

MOU Author Review	Juan Easley (OCTO)	Approved	12/22/2021 10:38:41 AM
IDSR Form Signature - Buyer Agency	Paul Blake, AFO (OCFO)	Signed	2/18/2022 9:24:20 PM
IDSR Form Signature - OCTO	Phil Peng, AFO (OCFO)	Signed	3/11/2022 7:48:42 AM

OFFICE OF THE CHIEF TECHNOLOGY OFFICER GOVERNMENT OF THE DISTRICT OF COLUMBIA	MOU Executive Brief OCTO Division
OCTO Deputy/Executive:	Program Manager:
Carol Harrison	Mark McDermott
Agency:	Dollar Amount:
DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS (OEA)	\$22,000.00
Date Submitted:	eMOU#:
Oct 11 2022 3:35PM	ТООСНО-2023-01853
Fiscal Year 2023.	
Risks:	
Challenges:	
Urgency: X Norr	nal Rush Expedite





# MEMORANDUM OF UNDERSTANDING

**BETWEEN** 

# DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS

AND

# DISTRICT OF COLUMBIA OFFICE OF THE CHIEF TECHNOLOGY OFFICER

#### **FOR FISCAL YEAR 2023**

**MOU Number: TO0CH0-2023-01853** 

#### I. INTRODUCTION

This Memorandum of Understanding ("MOU") is entered into between the DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS ("Buyer Agency") and the Office of the Chief Technology Officer ("Seller Agency"), each of which is individually referred to in this MOU as a "Party" and both of which together are collectively referred to in this MOU as the "Parties."

#### II. LEGAL AUTHORITY FOR MOU

D.C. Official Code § 1-301.01(k).

#### III. OVERVIEW OF PROGRAM GOALS AND OBJECTIVES

This MOU represents services provided by OCTO to the Office of Employee Appeals to support the currently in production OEA CaseTrack application, which was developed by OCTO's Applications Development & Operations program in Fiscal Year 2019. Phase 2 development, which focused on reporting features and functionality, were completed in Fiscal Year 2022.

#### IV. SCOPE OF SERVICES

Pursuant to the applicable authorities and in furtherance of the shared goals of the Parties, the Parties agree as follows:

#### A. RESPONSIBILITIES OF SELLER AGENCY

The Seller Agency shall provide a total of 160 hours of:

- 1. Application management and maintenance;
- 2. Monthly Application patching to address know vulnerabilities;
- 3. Technical support;
- 4. Provide monthly status on expenses related to the funds provided in this MOU;
- 5. Minor enhancements to the Application which:
  - 1. do not require underlying architecture change.

#### B. RESPONSIBILITIES OF BUYER AGENCY

The Buyer Agency shall:

- 1. Provide a Point of Contact (POC) for OEA;
- 2. Verify from the OEA side that the Application is operating without issue after each patching cycle;
- 3. Provide the funding identified under the heading, "Payment," below.

#### V. DURATION OF THIS MOU

#### A. PERIOD

The period of this MOU shall be from Oct 01, 2022 (the "effective date") through Sep 30, 2023, unless early terminated pursuant to Section XI of this MOU.

#### **B. EXTENSION**

The Parties may extend the period of this MOU by exercising a maximum of four (4) twelve-month option period(s). Option periods may consist of a fiscal year, a fraction thereof, or multiple successive fractions of a fiscal year. Buyer Agency shall provide Seller Agency with written notice of its intent to exercise an option period at least sixty (60) days before the expiration of the initial or extended term of this MOU. The exercise of an option period is subject to the availability of funds at the time it is exercised.

#### VI. FUNDING PROVISIONS

#### A. COST OF SERVICES

The total cost to the Buyer Agency for the goods and/or services provided under this MOU shall not exceed **\$22,000.00** for Fiscal Year 2023. The total cost of the goods and/or services is based on the Seller Agency's estimate of the actual cost of the goods and/or services that will be provided under this MOU.

#### **B. PAYMENT**

- 1. **Within thirty (30)** days after this MOU is **fully executed**, the Buyer Agency shall create an Interagency Project and fund it through an Award in the amount set forth in Section VI.A of this MOU. The Interagency Project shall be established in a manner that allows the Seller Agency to directly charge the Project for the costs the Seller Agency incurs in providing goods and/or services under this MOU.
- 2. The Seller Agency shall charge the Interagency Project only for the actual cost of goods and/or services provided under this MOU.
- 3. For each charge against the Interagency Project, including personnel costs documented in Peoplesoft, the Seller Agency shall attach, to the Project, documentation that supports the charge, including invoices as applicable.

# C. ANTI-DEFICIENCY CONSIDERATIONS

The Parties acknowledge and agree that nothing in this MOU creates a financial obligation in anticipation of an appropriation and that all provisions of this MOU are and shall remain subject to the provisions of (i) the federal Anti-Deficiency Act, 31 U.S.C. §§ 1341, 1342, 1349, 1351, (ii) the District of Columbia Anti-

deficiency Act, D.C. Official Code §§ 47-355.01-355.08, (iii) D.C. Official Code § 47-105, and (iv) D.C. Official Code § 1-204.46, as the foregoing statues may be amended from time to time, regardless of whether a particular obligation has been expressly so conditioned.

#### VII. AMENDMENTS

This MOU may be amended only by the written agreement of the Parties. Amendments shall be dated and signed by authorized representatives of the Parties.

#### VIII. CONSISTENT WITH LAW

The Parties shall comply with all applicable laws, rules, and regulations whether now in effect of hereafter enacted or promulgated.

#### IX. COMPLIANCE AND MONITORING

The Seller Agency will be subject to scheduled and unscheduled monitoring reviews to ensure compliance with all applicable requirements of this MOU.

#### X. RECORDS AND REPORTS

A. The Buyer Agency and Seller Agency shall maintain records and receipts for the expenditure of all funds provided pursuant to this MOU for a period of no less than three (3) years after the date of expiration or termination of this MOU.

B. Both the Buyer Agency and Seller Agency shall have access to all records in the Interagency Project established pursuant to section VI.B. of this MOU.

#### XI. TERMINATION

A. Either Party may terminate this MOU in whole or in part by giving thirty (30) calendar days advance written notice to the other Party.

B. In the event of termination of this MOU, the Buyer Agency and Seller Agency shall reconcile any amounts due to the Seller Agency under this MOU. The Buyer Agency shall not remove funding from the Interagency Project established pursuant to section VI.B. of this MOU until the Seller Agency has drawn down the amounts due, except to the extent that the funding in the Interagency Project exceeds the amounts due to the Seller Agency.

#### XII. NOTICES

The following individuals are the contact points for each Party:

# **OEA**

Hemraj, Hemchand (OEA)

955 L'enfant Plaza, SW, Suite 2500 Washington, D.C., 20024

Phone: (202) 727-5895

Email: hemchand.hemraj@dc.gov

#### **OCTO**

Mark McDermott

200 I ST SE, 5th Floor Washington, D.C. 20003 Phone: (202) 727 5959

Email:mark.mcdermott@dc.gov

# XIII. RESOLUTION OF DISPUTES

All disputes arising under this MOU shall be referred to the Hemraj, Hemchand (OEA) and the Mark McDermott for resolution. If these individuals are unable to resolve such a dispute, the dispute shall be referred to the directors of **DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS** and **OCTO** for resolution.

# XIV. CONFIDENTIAL INFORMATION

The Parties shall use, restrict, safeguard, and dispose of all information related to good and/or services provided under this MOU in accordance with all relevant federal and District statutes, regulations, and policies.

IN WITNESS WHEREOF, the Parties hereto have executed this MOU as follows:

DISTRICT OF COLUMBIA OFFICE OF EMPLOYEE APPEALS, District of Columbia

Sheila G. Barfield

Date: 11/4/2022

Executive Director
Sheila G. Barfield

Office of the Chief Technology Officer, District of Columbia

Lindsey V. Parker

Date: 12/2/2022

Chief Technology Officer

Lindsey V. Parker

# INTRA-DISTRICT STANDARD REQUEST FORM

Government of District of Columbia

**MOU** TO0CH0-2023-01853 **Date of** 10/18/2022

Number: MOU:

**Buyer Information** 

Agency OEA Agency CH0

Name: Code:

Name of Paul K. Blake Address: 955 L'enfant Plaza, SW, Suite 2500

Contact:

Telephone #: (202) 727-5895 Fax #:

Paul K. Blake Date: 12/02/2022

Signature

**Seller Information** 

Agency OCTO Agency TO0

Name: Code:

Name of Address: 200 I ST, SE WASHINGTON, DC

Contact: 20003

Telephone #: Fax #:

Date:

Signature

**Service Information and Funding Codes** 

GOOD/ SERVICE:

SERVICE.

Buyer

AGY YR ORG FUND INDEX PCA OBJ AOBJ GRANT PROJ AG1 AG2 AG3 AMOUNT

Seller

AGY YR ORG FUND INDEX PCA OBJ AOBJ GRANT PROJ AG1 AG2 AG3 AMOUNT

# eMOU Approval History TO0CH0-2023-01853

2/6/2023 1:33:13 PM

Step Name	Name	Status Name	Status Date	Comments
MOU Author Review	Juan Easley (OCTO)	Approved	10/18/2022 12:46:29 PM	Removed instructions in Payment section
OCTO Program Manager Review	Mark McDermott (OCTO)	Approved	10/18/2022 12:58:39 PM	
OCTO General Counsel Review	Todd Smith (OCTO)	Approved	10/18/2022 4:13:42 PM	
OCTO Executives Review	Carol Harrison (OCTO)	Approved	10/18/2022 4:46:39 PM	
Buyer Agency Final Review of MOU	Hemraj, Hemchand (OEA) (OEA)	Approved	10/20/2022 9:13:49 AM	Approved FY23 MOU agreement; monthly burndown report submission to monitor utilization throughout the fiscal year.
MOU Signature - Buyer Agency	Sheila Barfield (OEA)	Signed	11/4/2022 5:18:36 PM	
IDSR Form Signature - Buyer Agency	Paul Blake, AFO (OCFO)	Signed	12/2/2022 12:42:03 PM	
MOU Signature - OCTO	Lindsey Parker (OCTO)	Signed	12/2/2022 3:49:13 PM	

#### Q.11 InterAge Reprogramming

# OEA INTERAGENCY REPROGRAMMINGS, FY2022 AND FY2023 (Q11)

Including anticipated reprogrammings for remainder of FY2023

		Date of				ginating fur	ıds	Rec	eived fund	ds	
		execution (actual or	amount (actual or	funding source (i.e. local,		Activity	CSG	Program	Activity	CSG	
Sending agency name	Receiving agency name	expected)	expected)	federal, SPR)	code	code	code	code	code	code	Detailed rationale for the reprogramming
											To cover unbudgeted personnel services
Public Employee Relations Board	Office of Employee Appeals	9/30/2022	\$60,000.00	Local	2002	2002	0011	1090	1090	0011	expendtitures in the 2022 fiscal year.

# **Q.12 IntraAge Reprogramming**

# OEA INTRA-AGENCY REPROGRAMMINGS, FY2022 AND FY2023 (Q12)

Including anticipated reprogrammings for remainder of FY2023

Date of	Dollar	Originating	Ori	ginating fu	ınds	Re	eceived fur	nds				
execution (actual or expected)	amount (actual or expected)	(	Program code	Activity code	CSG code	Program code	Activity code	CSG code	Detailed rationale for the reprogramming			
•	•	,										
	N/A											

# Form 2: Operating Budget Enhancement Requests (Detail)

Will legislative support be required to implement this enhancement?\*

If yes, please submit a proposed BSA subtitle using Attachment D.

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.



SECTION I. OV	ERVIEW	Re	quired for <b>ALL</b> requests	AGENCIES: Use this form to provide details about enhancement
ENHANCEMENT TITLE*		ENH	ANCEMENT PRIORITY*	requests in your agency's FY 2024 budget request. This information is
OEA's PS Co	ost		<b>1</b> out of <b>3</b>	essential for decision-making. Well thought out and reasoned requests
AGENCY*			AGENCY CODE*	are much more likely to receive favorable consideration.
Office of Employe	ee Appeals		СН0	
AGENCY POINT OF CON	TACT*	POINT OF CONTACT EMAIL	•	REQUIRED SECTIONS  ■ Sections I-IV are required
Sheila G. Barfield		sheila.barfield@dc.	gov	for ALL requests.  • Sections I-V are required for Type D and E requests.
REQUEST TYPE*	☐ A. Restore previo	us budget reduction/one	e-time funding For these request	• Section VI is optional.
Mark the <u>one</u> request type that	☑ B. Increased cost	to maintain existing pro	gram/activity - types, complete	Please remember to submit the
best describes this enhancement. No type is preferred	☐ C. Operational im	provement with strong b	ousiness case  Sections I-IV only	Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each
over any other, but the questions	☐ D. Expand high-pe	erforming existing progra	m/activity For these request	enhancement request.
in Section II:			types,	RACIAL EQUITY BUDGET TOOL (REBT)
<b>Rationale</b> differ by type.		v program/activity with tive outcomes for Distric	Castians	The Office of Racial Equity (ORE) has
	o. p. o. o. p. o		J 1-VI	developed the Racial Equity Budget Tool (REBT) to guide agencies in
FUNDING	FY24 PERSONAL	FY24 NON-PERSONAL	FY24 TOTAL	assessing how their budgets benefit
REQUEST* Enter amount	SERVICES (PS)	SERVICES (NPS)	REQUEST AMOUNT	and/or negatively impact communities based on race, specifically Black,
of <u>Local Funds</u> requested and	\$130,000	\$0	\$130,000	Indigenous, and People of Color (BIPOC) communities. Please use
indicate whether funds are one-time or recurring.	□ ONE-TIME	☐ PARTIALLY RECURRING	⊠ RECURRING	Section IV to show how your agency considered racial equity in developing this enhancement request.
FUTURE	TOTAL FY 2025	TOTAL FY 2026	TOTAL FY 2027	EDITING RESTRICTIONS: This form uses editing
COSTS*  If recurring,	\$0	\$0	\$0	restrictions to ensure consistent displays of information. If needed, the restrictions can be
enter estimated costs over the life of the Financial Plan.				disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.
ENHANCEMENT SUMMARY* In 3-5 sentences,	agency projec	ts that its PS costs will	total \$2,444,000 in FY	s operating budget in FY 2024. The 2024. This will cause a deficit of
describe this	approximatel	y \$130,000 in the agen	cy's PS buaget with no	funding for the NPS budget.
enhancement, what problem it aims to				vill not be able to perform any of its
solve, and the expected positive impact on District residents or government	· ·		al services. This would reating a backlog of cas	delay the adjudication of appeals and es.
operations.				

☐ YES

**⋈** NO

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION II. RATIONALE**

Required for ALL requests

#### What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

The problem facing the District is that without this enhancement, the agency will be forced to make significant cuts to it PS budget. The resulting effect is that the agency will not be able to carry out its statutory mandate of adjudicating appeals filed by District government employees, thereby creating a backlog of cases that could potentially increase the District's liability. This problem exists because the FY 2024 MARC does not fully fund the agency's projected PS costs in FY 2024. Click or tap here to enter text.

#### How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

This enhancement will enable the agency to carry out its statutory mandate of adjudicating appeals filed by District government employees.

#### Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

This level of investment is requested based on the pay scale associated with each agency employee and the need to align salaries with the work that is actually being performed by agency employees.

#### **OUESTIONS SPECIFIC TO ENHANCEMENT TYPE\***

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

IF YOUR ENHANCEMENT TYPE IS	THEN ANSWER THESE QUESTIONS
☐ A. Restore previous budget reduction/one-time funding	Why is the restoration of this reduction critical for the District at this time? What negative impact will result if this reduction is not restored?
☑ B. Increased cost to <u>maintain</u> existing program/activity	Why are costs increasing to maintain existing levels of service? What are the main cost drivers and what options has the agency already implemented or considered implementing to lower these costs?
C. Operational improvement with a strong business case	How will this enhancement help the District save money in this or future fiscal years? How much will it save?
☐ D. Expand high-performing existing program/activity	Why is this program or activity considered to be high performing? How do the outputs or outcomes compare to those of similar programs within or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response.
☐ E. Completely new program or initiative with highly likely or proven positive outcomes for District residents	What will be the District's return on investment, as measured by how many and/or which District residents are served, or some other measure?

#### Responses to Questions\*

The FY 2024 MARC does not fully fund the agency's projected PS costs in FY 2024. The agency's FY 2023 budget does not adequately fund its PS costs. This shortfall will carry over into FY 2024 and continue to grow because of step increases that

Form 2: Operating Budget Enhancement Requests (Detail)

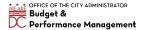
FY 2024 Agency Budget Request



will become due in FY 2024 along with the need to align salaries in FY 2024 to reflect an increase in the workload of certain positions.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION III. PERFORMANCE RATIONALE & IMPACT**

Required for ALL requests

#### IMPACT STATEMENT

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

This enhancement will enable the agency to carry out its statutory mandate of adjudicating appeals filed by District government employees.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The pay scale and increased workload informed this request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that <u>informed the development</u> of this enhancement request.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics

can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program.

#### PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets.
   Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease
  workload measures. In rare instances, if an agency is working to increase or
  decrease volume of work directly, a measure may be tracked as a KPI, with
  an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
Number of Initial Decisions Issued			Up	98	70	100	90	85
Number of Opinions and Orders Issued			Up	18	18	18	13	15
Time Required to Complete Adjudications			Down	8	10	120	236	120
Time Required to Resolve Petitions for Review			Down	8	3	9	71	71

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



Number of Evidentiary Hearings Conducted			Neutral			New in FY 2022	12	No Target Set
Number of Board Meetings Conducted			Neutral			New in FY 2022	5	No Target Set
Percent of Decisions Upheld by Superior Court/D.C. Court of Appeals			Up	97.3	100	100	100	100

**SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)** 

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

All data related to the processing and adjudicating of appeals will indicate what impact this enhancement has made.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
Number of Initial Decisions Issued			Up	98	70	100	90	85
Number of Opinions and Orders Issued			Up	18	18	18	13	15

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



Time Required to Complete Adjudications		Down	8	10	120	236	120
Time Required to Resolve Petitions for Review		Down	8	3	9	71	71
Number of Evidentiary Hearings Conducted		Neutral			New in FY 2022	12	No Target Set
<b>N</b> umber of Board Meetings Conducted		Neutral			New in FY 2022	5	No Target Set
Percent of Decisions Upheld by Superior Court/D.C. Court of Appeals		Up	97.3	100	100	100	100

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required fo	r ALL requests
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO
What racial inequity does this enhancement request address?*		
for example, does the enhancement address a health disparity, educational gap, disproportionality in housing community resources, etc. Please be as specific as possible.	3, bolstering	existing
N/A		
What is the rationale for addressing the inequity in this way and/or with this program?* for example, is the enhancement in response to a legislative requirement or mandate, community engagementate, or something else?	nt efforts, de	emographic
N/A		
In what ways have you meaningfully involved internal and external stakeholders in the develop budget request, including staff and communities of color?* For more, see ORE's Meaningful Commu	=	
N/A		
If this budget enhancement could potentially cause unintended benefits or burdens, please det groups might be positively or negatively impacted.*For example, the location for a new airport could create noise and air pollution that impact residents in the immediate vicinity, which could worsen racial heal	disrupt traff	ic patterns and
N/A		
STOP HERE for enhancement types A, B, or C.		
CONTINUE to Section IV for enhancement types D or F		

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. Provide links to cite your sources.

Click or tap here to enter text.

ls ۱	our	enhancement	identical t	o the	model the	evidence	comes	from?	

- ☐ **YES.** The enhancement is identical to the model the evidence comes from and the population served is similar. Indicate below how you will ensure your agency implements the model fully.
- **NO.** The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

☐ YES ☐ NO

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

#### THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailto:thelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION VI. PROJECT PLAN**

**Optional for All Requests** 

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER

Who is the single person who will be most responsible for this initiative? If the project owner must be hired, specify who will own the project until that time.

NAME

Click or tap here to enter text.

Click or tap here to enter text.

Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

#### **PROJECT TIMELINE**

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATIO	N FOR PROJECT LAUNCH (before start of fiscal year)
JUNE 2023	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]
FISCAL YEAR	STARTS, FUNDS DISBURSED
OCT 2023	[enter]
NOV	[enter]
DEC	[enter]
JAN 2024	[enter]
FEB	[enter]
MARCH	[enter]
APRIL	[enter]
MAY	[enter]
JUNE	[enter]
JULY	[enter]
AUG	[enter]
SEPT	[enter]

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.



SECTION I. OV	ERVIEW	Required for <b>ALL</b> requests
ENHANCEMENT TITLE*  OEA's Requ	uest to Purchase (	ENHANCEMENT PRIORITY*  Copier  2 out of 3
AGENCY* Office of Employ	ee Appeals	AGENCY CODE* CHO
AGENCY POINT OF CON Sheila G. Barfield		nt of contact email* eila.barfield@dc.gov
REQUEST TYPE* Mark the <u>one</u> request type that best describes this enhancement. No type is preferred		dget reduction/one-time funding intain existing program/activity ment with strong business case  For these request types, complete Sections I-IV only
over any other, but the questions in Section II: Rationale differ by type.	☐ E. Completely new prog	ram/activity with highly likely atcomes for District residents  For these request types, complete Sections I-VI

FY24 PERSONAL

SERVICES (PS)

\$0

☑ ONE-TIME

<b>AGENCIES:</b> Use this form to provide
details about enhancement
requests in your agency's FY 2024
budget request. This information is
essential for decision-making. Well
thought out and reasoned requests
are much more likely to receive
favorable consideration.

#### **REQUIRED SECTIONS**

- Sections I-IV are required for ALL requests.
- Sections I-V are required for Type D and E requests.
- Section VI is optional.

Please remember to submit the Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each enhancement request.

#### **RACIAL EQUITY BUDGET TOOL (REBT)**

The Office of Racial Equity (ORE) has developed the Racial Equity Budget Tool (REBT) to guide agencies in assessing how their budgets benefit and/or negatively impact communities based on race, specifically Black, Indigenous, and People of Color (BIPOC) communities. Please use Section IV to show how your agency considered racial equity in developing this enhancement request.

**EDITING RESTRICTIONS:** This form uses editing restrictions to ensure consistent displays of information. If needed, the restrictions can be disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.

# FUNDING REQUEST\*

Enter amount of <u>Local Funds</u> requested and indicate whether funds are onetime or recurring.

# FUTURE COSTS\*

If recurring, enter estimated costs over the life of the Financial Plan.

_			
	TOTAL FY 2025	TOTAL FY 2026	TOTAL FY 2027
-	\$0	\$0	\$0

FY24 NON-PERSONAL

SERVICES (NPS)

\$30,000

□ PARTIALLY RECURRING

# ENHANCEMENT SUMMARY\*

In 3-5 sentences, describe this enhancement, what problem it aims to solve, and the expected positive impact on District residents or government operations.

This funding would be used to purchase a brand-new, large-capacity copier. The agency's current copier was purchased in FY 2012. Because of its age and outdated accessories, the agency's current copier can no longer process the volume of work that is necessary and requires continual maintenance.

**FY24 TOTAL** 

**REQUEST AMOUNT** 

\$0

□ RECURRING

If yes, please submit a proposed BSA subtitle using Attachment D.	Will legislative support be required to implement this enhancement?*  If yes, please submit a proposed BSA subtitle using Attachment D.	
---	---	--

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION II. RATIONALE**

Required for ALL requests

#### What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

The agency's current copier, which was purchased in 2012, frequently breaks down. The problem that will be addressed with this enhancement is that the agency will be able to purchase a large-capacity copier, thereby enabling it to make copies of all the documents it is required to file without interruption or undue delay.

#### How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

A brand-new, large-capacity copier with the necessary accessories will make processing and copying voluminous files more efficient.

#### Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

Based on quotes that have been received, this is the approximate cost of a large-capacity copier.

#### **QUESTIONS SPECIFIC TO ENHANCEMENT TYPE\***

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

#### IF YOUR ENHANCEMENT TYPE IS... THEN ANSWER THESE QUESTIONS... ☐ A. Restore previous budget Why is the restoration of this reduction critical for the District at this reduction/one-time funding time? What negative impact will result if this reduction is not restored? ☑ B. Increased cost to <u>maintain</u> existing Why are costs increasing to maintain existing levels of service? What are program/activity the main cost drivers and what options has the agency already implemented or considered implementing to lower these costs? How will this enhancement help the District save money in this or future C. Operational improvement with a strong fiscal years? How much will it save? business case D. Expand high-performing existing Why is this program or activity considered to be high performing? How program/activity do the outputs or outcomes compare to those of similar programs within or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response. ■ E. Completely new program or initiative What will be the District's return on investment, as measured by how with highly likely or proven positive many and/or which District residents are served, or some other measure? outcomes for District residents

#### Responses to Questions\*

By law, OEA must file, within a time certain, a complete record with the court whenever a party appeals a decision to the court. This involves making multiple copies of often voluminous records. Moreover, OEA must provide copies of all of its decisions and other documents to multiple entities on an almost daily basis. This requires a large capacity copier that can accommodate the demands being placed on it. There are no other options available to the agency.

#### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION III. PERFORMANCE RATIONALE & IMPACT**

#### IMPACT STATEMENT

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

The purchase of a new copier will positively impact the agency by making its operations more efficient.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The fact that the agency's current copier was purchased in FY 2012 informed the development of this enhancement request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that <u>informed the development</u> of this enhancement request.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program.

(WMs) that informed the development of this enhancement request.*
If you are proposing a new metric, write "NEW" in the columns for FY 2020-FY 2022. Metrics car

# PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets.
   Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease workload measures. In rare instances, if an agency is working to increase or decrease volume of work directly, a measure may be tracked as a KPI, with an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures informed the development of this enhancement request.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



# **SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)**

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

The agency does not collect any data in this regard.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures will be impacted by this enhancement request.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required fo	r ALL requests
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO
What racial inequity does this enhancement request address?* For example, does the enhancement address a health disparity, educational gap, disproportionality in housing to the community resources, etc. Please be as specific as possible.	g, bolstering	existing
What is the rationale for addressing the inequity in this way and/or with this program?* For example, is the enhancement in response to a legislative requirement or mandate, community engagementata, or something else?	ent efforts, de	emographic
N/A		
In what ways have you meaningfully involved internal and external stakeholders in the developed budget request, including staff and communities of color?* For more, see ORE's Meaningful Communities of color?		
If this budget enhancement could potentially cause unintended benefits or burdens, please de groups might be positively or negatively impacted.*For example, the location for a new airport could create noise and air pollution that impact residents in the immediate vicinity, which could worsen racial heat	d disrupt traff	fic patterns and
STOP HERE for enhancement types A, B, or C.  CONTINUE to Section IV for enhancement types D or E.		

### Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. Provide links to cite your sources.

Click or tap here to enter text.

Is your enhancement identical to the model the evidence cor
---

- ☐ **YES.** The enhancement is identical to the model the evidence comes from and the population served is similar. Indicate below how you will ensure your agency implements the model fully.
- **NO.** The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

☐ YES ☐ NO

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

#### THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailto:thelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



#### **SECTION VI. PROJECT PLAN**

Optional for All Requests

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER

Who is the single person who will be most responsible for this initiative? If the project owner must be hired, specify who will own the project until that time.

NAME

Click or tap here to enter text.

Click or tap here to enter text.

Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

#### **PROJECT TIMELINE**

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATION FOR PROJECT LAUNCH (before start of fiscal year)				
JUNE 2023	[enter]			
JULY	[enter]			
AUG	[enter]			
SEPT	[enter]			
FISCAL YEAR STARTS, FUNDS DISBURSED				
OCT 2023	[enter]			
NOV	[enter]			
DEC	[enter]			
JAN 2024	[enter]			
FEB	[enter]			
MARCH	[enter]			
APRIL	[enter]			
MAY	[enter]			
JUNE	[enter]			
JULY	[enter]			
AUG	[enter]			
SEPT	[enter]			

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request

Complete a separate Form 2 for each enhancement request for FY 2024.

If yes, please submit a proposed BSA subtitle using Attachment D.



SECTION I. OVER THE SECTION I. OVER THE SECTION I. OVER THE SECTION II. OVER THE SECTION III. OVER THE SECTI			quired for ALL requests  ANCEMENT PRIORITY*  3 OUT OF 3	AGENCIES: Use this form to provide details about enhancement requests in your agency's FY 2024 budget request. This information is essential for decision-making. Well thought out and reasoned requests			
AGENCY* Office of Employe	ee Appeals		AGENCY CODE*  CH0	are much more likely to receive favorable consideration.			
AGENCY POINT OF CON	TACT*	POINT OF CONTACT EMAIL* sheila.barfield@dc.g	gov	Sections I-IV are required for ALL requests.     Sections I-V are required for Technology.			
REQUEST TYPE*	☐ A. Restore previo	us budget reduction/one	Type D and E requests. • Section VI is optional.				
Mark the <u>one</u> request type that		to maintain existing prog	Please remember to submit the Form 2 Summary spreadsheet, including spend plan details, along with the detailed Form 2s for each				
best describes this enhancement. No type is preferred	☐ C. Operational im	provement with strong b					
over any other, but the questions	☐ D. Expand high-pe	erforming existing progra	m/activity For these request	enhancement request.			
in <b>Section II: Rationale</b> differ by type.		w program/activity with h tive outcomes for District	RACIAL EQUITY BUDGET TOOL (REBT)  The Office of Racial Equity (ORE) has developed the Racial Equity Budget  Tool (REBT) to guide agencies in				
FUNDING REQUEST*	FY24 PERSONAL SERVICES (PS)	FY24 NON-PERSONAL SERVICES (NPS)	FY24 TOTAL REQUEST AMOUNT	assessing how their budgets benefit and/or negatively impact communities			
Enter amount of <u>Local Funds</u> requested and	\$0	\$10,000	\$10,000	based on race, specifically Black, Indigenous, and People of Color (BIPOC) communities. Please use			
indicate whether funds are one-time or recurring.	□ ONE-TIME	□ PARTIALLY RECURRING	⊠ RECURRING	Section IV to show how your agency considered racial equity in developing this enhancement request.			
FUTURE	TOTAL FY 2025	TOTAL FY 2026 TOTAL FY 2027		EDITING RESTRICTIONS: This form uses editing restrictions to ensure consistent displays of information. If needed, the restrictions can be disabled have instanted by the particular to the construction.			
COSTS*  If recurring, enter estimated	\$10,000	\$10,000 \$10,000 \$10,000					
costs over the life of the Financial Plan.				disabled by going to the Review tab at the top of the window, clicking on Protect, then Restrict Editing, and clicking Stop Protection. If prompted for a password, click OK.			
ENHANCEMENT SUMMARY* In 3-5 sentences, describe this enhancement, what problem it aims to solve, and the expected positive impact on District residents or government operations.	The agency nresource serv		r into an MOU with DC	HR so that DCHR can provide human			
Will legislative	support be required	to implement this enha	ancement?*	□ vrs			

☐ YES

**⋈** NO

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION II. RATIONALE**

Required for ALL requests

### What problem facing the District will this enhancement address and why does this problem exist?\*

Please provide as much detail as possible. Responses that identify and quantify specific problems will receive more favorable consideration.

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR would be able to process various personnel actions on behalf of OEA.

## How does this enhancement address this problem and its underlying causes?\*

Please provide as much detail as possible. Responses that clearly demonstrate how the proposed enhancement will address the underlying causes will receive more favorable consideration.

Currently, OEA does not have a designated "point person" at DCHR to advise it on how to accurately process various personnel actions especially in PeopleSoft. By having an MOU with DCHR, OEA would then have a personnel specialist assigned to OEA who would advise the agency on the processing of various personnel actions.

#### Why is this the right level of increased investment to address need?\*

Please explain the agency's rationale for requesting this level of investment for this activity, including why a lower level of investment would not be more appropriate.

DCHR has advised OEA that an MOU with it would cost OEA \$10,000 in FY 2024.

#### **QUESTIONS SPECIFIC TO ENHANCEMENT TYPE\***

Mark the appropriate enhancement type and use the space below the table to answer the questions for that enhancement type.

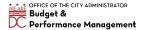
#### IF YOUR ENHANCEMENT TYPE IS... THEN ANSWER THESE QUESTIONS... ☐ A. Restore previous budget Why is the restoration of this reduction critical for the District at this reduction/one-time funding time? What negative impact will result if this reduction is not restored? ☑ B. Increased cost to <u>maintain</u> existing Why are costs increasing to maintain existing levels of service? What are program/activity the main cost drivers and what options has the agency already implemented or considered implementing to lower these costs? How will this enhancement help the District save money in this or future □ C. Operational improvement with a strong fiscal years? How much will it save? business case D. Expand high-performing existing Why is this program or activity considered to be high performing? How program/activity do the outputs or outcomes compare to those of similar programs within or outside of District government? Please cite any relevant agency KPIs or workload measures that support your response. ■ E. Completely new program or initiative What will be the District's return on investment, as measured by how with highly likely or proven positive many and/or which District residents are served, or some other measure? outcomes for District residents

## Responses to Questions\*

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR can advise OEA on various personnel actions and also process various personnel actions on behalf of OEA. Currently, OEA does not have a designated "point person" at DCHR to advise it on how to accurately process various personnel actions especially in PeopleSoft. By having an MOU with DCHR, OEA would then have a personnel specialist assigned to OEA who would advise the agency on the processing of various personnel actions.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT**

Required for ALL requests

#### IMPACT STATEMENT

In 2-3 sentences, describe the expected positive impact of this enhancement on District residents or government operations.\*

This enhancement would enable OEA to enter into an MOU with DCHR so that DCHR can advise OEA on various personnel matters and process various personnel actions on behalf of OEA.

#### PERFORMANCE RATIONALE

What data that the agency collects or has access to informed the development of this enhancement requests?\*

The agency collects no data as it pertains to this enhancement request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures

can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program.

(WMs) tha		ned th	-	<u>nent</u> of this e	nhanceme	ent request.	k
If you are pr	oposing	a new	metric, write	"NEW" in the	columns fo	r FY 2020-FY 2	2022. Metrics c

PERFORMANCE TEAM IS HERE TO HELP!

Need help thinking through this section or identifying data sources, KPIs, or Workload Measures? Reach out to your OBPM Performance Analyst or to Deputy Performance Director Lia Katz (lia.katz@dc.gov).

#### **HELPFUL TIPS & DEFINITIONS**

- Key Performance Indicators (KPIs) are quantitative measures of performance associated with targets. They typically include a statistic, like a percentage, and an object, like "tickets dismissed when contested."
- Workload Measures (WMs) measure the volume of work performed—e.g., the number of parking tickets issued—and do not have associated targets. Typically, workload measures provide information about service demand.
- In most cases, agency activities do not aim to increase or decrease workload measures. In rare instances, if an agency is working to increase or decrease volume of work directly, a measure may be tracked as a KPI, with an associated target (e.g., "number of trees planted.").

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures informed the development of this enhancement request.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION III. PERFORMANCE RATIONALE & IMPACT (continued)**

Required for ALL requests

#### PERFORMANCE IMPACT

What data that the agency collects or plans to collect will indicate what impact this enhancement has made?\*

The agency collects no data as it pertains to this enhancement request.

Please list any agency Key Performance Indicators (KPIs) or Workload Measures (WMs) that will be impacted by this enhancement.\*

If you are proposing a new metric, write "NEW" in the columns for FY 2020-2022. Metrics can be measurements of outputs, desired outcomes, operational efficiency, inputs or resources, or volume of demand or work for a particular program. Metrics may appear in both tables in this section.

KEY PERFORMANCE INDICATOR (KPI) or WORKLOAD MEASURE (WM)	New KPI or WM for FY24?	If new for FY24, please explain how this metric was developed:	WHICH DIRECTION IS DESIRED?	FY 2020 ACTUAL	FY 2021 ACTUAL	FY 2022 TARGET	FY 2022 ACTUAL	FY 2023 TARGET
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]
[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]	[enter]

No KPIs or Workload Measures will be impacted by this enhancement request.

# Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



SECTION IV. BUDGETING FOR RACIAL EQUITY	Required fo	r ALL requests
Does this enhancement specifically seek to mitigate racial equity gaps in the District?*	☐ YES	⊠ NO
What racial inequity does this enhancement request address?* or example, does the enhancement address a health disparity, educational gap, disproportionality in housing ommunity resources, etc. Please be as specific as possible.	, bolstering	existing
What is the rationale for addressing the inequity in this way and/or with this program?* or example, is the enhancement in response to a legislative requirement or mandate, community engageme ata, or something else?	nt efforts, de	emographic
I/A		
In what ways have you meaningfully involved internal and external stakeholders in the develop budget request, including staff and communities of color?* For more, see ORE's Meaningful Commu	=	
If this budget enhancement could potentially cause unintended benefits or burdens, please det groups might be positively or negatively impacted.*For example, the location for a new airport could create noise and air pollution that impact residents in the immediate vicinity, which could worsen racial hea	disrupt traff	ic patterns and
STOP HERE for enhancement types A, B, or C.  CONTINUE to Section IV for enhancement types D or E.		

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION V. EVALUATION**

Required for Type D and E requests

This section is required for all Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities. Incomplete submissions will be returned.

What evidence supports the likelihood that this enhancement will achieve the desired outcome?\*

Please describe outcomes from similar efforts that have been undertaken before in the District or in other cities. If possible, include formal evaluation studies and lessons learned from both successes and failures. Provide links to cite your sources.

Click or tap here to enter text.

Is your enhancement identical to the model the evidence cor
---

- ☐ **YES.** The enhancement is identical to the model the evidence comes from and the population served is similar. Indicate below how you will ensure your agency implements the model fully.
- **NO.** The enhancement differs from the model the evidence comes from, is just a part of that model, serves a different population, etc. Below, describe how it differs and why.

Click or tap here to enter text.

If the enhancement is granted, is your agency willing to evaluate whether the enhancement achieves the desired outcome?\*

This could involve piloting the enhancement. The Lab @ DC can provide additional guidance.

☐ YES ☐ NO

#### **EVALUATING ENHANCEMENTS**

As part of the budget formulation process, OBPM will categorize the research evidence you cite based on whether:

- the study design was rigorous, and the study was well implemented;
- the findings are positive and statistically significant; and
- the evidence is based on a model and population similar to the proposed enhancement.

#### THE LAB@DC TEAM IS HERE TO HELP!

Have questions about the evidence? Email <a href="mailto:thelab@dc.gov">thelab@dc.gov</a> (and CC your OBPM Budget Analyst). The Lab can pre-review evidence, brainstorm future evaluation ideas, offer suggestions on where to look for evidence, and help you think through the evidence you've found.

Which KPI or Workload Measure listed in Section III (Performance Rationale & Impact) captures the most important outcome(s) in the evidence provided?\* OBPM expects that it will be possible for agencies to identify for almost all enhancement requests a new or existing KPI or workload measure that aligns with the outcome measures identified in the evidence provided. If this is not feasible, please explain below.

Click or tap here to enter text.

## Form 2: Operating Budget Enhancement Requests (Detail)

FY 2024 Agency Budget Request



## **SECTION VI. PROJECT PLAN**

Optional for All Requests

This section is now <u>optional</u>. However, it remains recommended for Type D and E enhancement requests—that is, enhancements that would expand existing programs or activities or launch completely new programs or activities.

This project plan can be used to show how the agency will deliver the intended results before the end of the fiscal year. Complete as best you can, knowing the plan might evolve.

PROJECT OWNER

Who is the single person who will be most responsible for this initiative? If the project owner must be hired, specify who will own the project until that time.

NAME

Click or tap here to enter text.

Click or tap here to enter text.

Click or tap here to enter text.

#### **BUSINESS PARTNER COORDINATION**

What other agencies or stakeholders would be critical to this project's success, and what communication have you had with them?

Click or tap here to enter text.

#### **PROJECT TIMELINE**

Describe below anticipated implementation milestones by month to show how the agency will deliver the intended results.

PREPARATION	N FOR PROJECT LAUNCH (before start of fiscal year)									
JUNE 2023	[enter]									
JULY	[enter]									
AUG	[enter]									
SEPT	[enter]									
FISCAL YEAR S	FISCAL YEAR STARTS, FUNDS DISBURSED									
OCT 2023	[enter]									
NOV	[enter]									
DEC	[enter]									
JAN 2024	[enter]									
FEB	[enter]									
MARCH	[enter]									
APRIL	[enter]									
MAY	[enter]									
JUNE	[enter]									
JULY	[enter]									
AUG	[enter]									
SEPT	[enter]									

# OEA CONTRACTS AND PROCUREMENTS, FY2022 AND FY2023, AS OF JAN. 1, 2023 (Q14) (complete columns A-W)

**Q.14 Contracts** 

Contract Number, as it appears in OCP's Awarded Contracts Database	Contractor /Vendor Name	Specific description of contractual goods and/or services	Names of any subcontractors	Period of performance (dates)	Current year of contract (e.g. Base Year, Option Year 1, etc.)		Cost Center	Index code		Requisition	Purchase order	procurement value in FY2022,	Actual expenditures in FY2022 for	procurement value in	Total actual payments
	WEST PUBLISHING CORP	Legal Research		10/01/2021 - 09/30/2022	Option Year 2	1020	1020	10000	11020		PO655276	10,849	10,849	-	-
	WEST PUBLISHING CORP	Legal Research		10/01/2022 - 09/30/2023	Option Year 3	100022	50280				PO674181			11,391	11,391
	NEAL R GROSS AND CO INC	Court Reporting and Transcription		10/01/2022 - 09/30/2023		100022	50280				PO674968			10,000	2,514

# Q.15 P Card

		FY2022		
Employee name	Date of purchase	Vendor name (do not list "Pay Pal;" name the ultimate vendor)	Dollar amount	Purpose of expenditure
HEMRAJ,HEMCHAND	12/2/2021	METRO FARE AUTOLOAD	200.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/10/2021	STANDARD OFFICE SUPPLY	203.60	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/13/2021	STANDARD OFFICE SUPPLY	754.30	Maintenance Repair Operation
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	2,205.99	Professional Services
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	1,071.15	Professional Services
HEMRAJ,HEMCHAND	01/07/2022	NEAL R. GROSS & CO., I	492.15	Professional Services
HEMRAJ,HEMCHAND	01/13/2022	NEAL R. GROSS & CO., I	1,129.05	Professional Services
HEMRAJ,HEMCHAND	01/13/2022	NEAL R. GROSS & CO., I	272.13	Professional Services
HEMRAJ,HEMCHAND	02/08/2022	CDW GOVT #R911735	358.55	Computer, Hardware, Software and Peripherals
HEMRAJ,HEMCHAND	02/02/2022	DC BAR	360.00	OEA Training session (Marijuana_Law update) AJ, GC and DO (participants)
HEMRAJ,HEMCHAND	02/08/2022	FEDERAL EMPLOYMENT LAW	585.00	OEA Training session (Vaccine mandate_Policy update) AJ, GC and DO (participants)
HEMRAJ,HEMCHAND	02/11/2022	NEAL R. GROSS & CO., I	1,499.61	Professional Services
HEMRAJ,HEMCHAND	02/07/2022	STANDARD OFFICE SUPPLY	112.15	Maintenance Repair Operation
HEMRAJ,HEMCHAND	3/7/2022	SENODA INC	770.00	Print and Duplicating Services
HEMRAJ,HEMCHAND	3/23/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	3/23/2022	NEAL R. GROSS & CO., I	370.56	Professional Services
HEMRAJ,HEMCHAND	4/25/2022	STANDARD OFFICE SUPPLY	49.34	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/3/2022	STANDARD OFFICE SUPPLY	402.67	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/5/2022	NEAL R. GROSS & CO., I	758.49	Professional Services
HEMRAJ,HEMCHAND	5/18/2022	STANDARD OFFICE SUPPLY	536.89	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/18/2022	STANDARD OFFICE SUPPLY	1,192.17	Maintenance Repair Operation

# Q.15 P Card

HEMRAJ,HEMCHAND	5/19/2022	STANDARD OFFICE SUPPLY	67.62	Maintenance Repair Operation
HEMRAJ,HEMCHAND	5/26/2022	STANDARD OFFICE SUPPLY	171.35	Maintenance Repair Operation
HEMRAJ,HEMCHAND	6/1/2022	STANDARD OFFICE SUPPLY	88.98	Maintenance Repair Operation
HEMRAJ,HEMCHAND	6/10/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	7/6/2022	NEAL R. GROSS & CO., I	250.00	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	1,800.69	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	4,226.70	Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I		Professional Services
HEMRAJ,HEMCHAND	7/8/2022	NEAL R. GROSS & CO., I	2,321.79	Professional Services
HEMRAJ,HEMCHAND	7/12/2022	ADOBE ACROPRO SUBS	2,242.68	Computer, Hardware, Software and Peripherals
HEMRAJ,HEMCHAND	7/18/2022	STANDARD OFFICE SUPPLY	117.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	8/2/2022	NEAL R. GROSS & CO., I	3,097.65	Professional Services
HEMRAJ,HEMCHAND	8/8/2022	NEAL R. GROSS & CO., I	347.40	Professional Services
HEMRAJ,HEMCHAND	8/19/2022	STANDARD OFFICE SUPPLY	82.54	Maintenance Repair Operation
HEMRAJ,HEMCHAND	8/24/2022	STANDARD OFFICE SUPPLY	486.40	Maintenance Repair Operation
HEMRAJ,HEMCHAND	8/31/2022	NEAL R. GROSS & CO., I	1,250.64	Professional Services
HEMRAJ,HEMCHAND	9/14/2022	NEAL R. GROSS & CO., I	1,667.52	Professional Services
HEMRAJ,HEMCHAND	9/19/2022	NEAL R. GROSS & CO., I	185.28	Professional Services
HEMRAJ,HEMCHAND	9/20/2022	STANDARD OFFICE SUPPLY	101.24	Maintenance Repair Operation
		FY2023		
Employee name	Date of purchase	Vendor name (do not list "Pay Pal;" name the ultimate vendor)	Dollar amount	Purpose of expenditure
HEMRAJ,HEMCHAND	11/1/2022	STANDARD OFFICE SUPPLY	464.00	Maintenance Repair Operation
HEMRAJ,HEMCHAND	11/7/2022	STANDARD OFFICE SUPPLY	35.25	Maintenance Repair Operation
HEMRAJ,HEMCHAND	11/9/2022	FEDERAL EMPLOYMENT LAW	325.00	Government
HEMRAJ,HEMCHAND	11/21/2022	STANDARD OFFICE SUPPLY	1,892.62	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/5/2022	STANDARD OFFICE SUPPLY	343.36	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/6/2022	PITNEY BOWES	186.98	Professional Services
HEMRAJ,HEMCHAND	12/12/2022	STANDARD OFFICE SUPPLY	394.08	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/14/2022	STANDARD OFFICE SUPPLY	100.36	Maintenance Repair Operation

# Q.15 P Card

HEMRAJ,HEMCHAND	12/15/2022	CDW GOVT #FQ88231	430.25	Maintenance Repair Operation
HEMRAJ,HEMCHAND	12/22/2022	USPS PO 1049480240	11.74	Government

# Q.18 Org Chart



# Office of Employee Appeals (OEA) Organizational Chart

## **Board Members**

Clarence Labor, Jr., Chairman Jelani Freeman, Board Member Peter Rosenstein, Board Member Dionna Lewis, Board Member

**Executive Director Sheila G. Barfield, Esq.** 

## General Counsel Office

Lasheka Brown Bassey, General Counsel Sommer Murphy, Deputy General Counsel Wynter Clarke, Paralegal Specialist

## **Administrative Judges Team**

Joseph Lim, Senior Administrative Judge

Eric Robinson, Senior Administrative Judge

Monica Dohnji, Senior Administrative Judge

Michelle Harris, Senior Administrative Judge

Lois Hochhauser, Administrative Judge (WAE)

Vacant - Administrative Judge (WAE)

Vacant - Administrative Judge

# Administrative Support Team

Hemchand Hemraj, Operations Manager

Darrion Beckles, Senior Administraive Assistant

Anthony James, Administrative
Assistant

Katrina Hill, Receptionist

Vacant - Administrative Assistant

#### Q.19 Personnel

number	active R.	Vacancy Status (V/F)	Job title	Program	Cost Center	position is vacant)		Grade level	Step	·		Type of appointment (e.g. career, excepted, MSS)	term, or temporary)		(ves/no)	or veer-	Hire Date	Not-to- Exceed date	date in District government	DC Residency status (Yes/no)
00001974	A	F	HEARING EXAMINER	500198	50281	Hochhauser,Lois C	Barfield,Sheila	14	4	\$ 70,837.50		Attorneys	TERM	P	Y		4/3/1985	9/30/2023		
00006993	A	F	GEN COUNSEL	100151	50281	Bassey,Lasheka Brown	Barfield,Sheila	15	10	\$ 193,382.00	1010001	Attorneys	Reg	F	N		5/15/2005			
00007174	A	F	EXECUTIVE DIRECTOR	100154	50280	Barfield,Sheila	Barfield,Sheila	10		\$ 202,971.97	1010001	Excepted Service	Reg	F	N		10/18/1993			
00010846	A	V	HEARING EXAMINER	500200	50281		VACANT	14	- 4	\$ 141,675.00	1010001	Attorneys	Reg	P	Y					
00014026	A	F	SENIOR HEARING EXAMINER	500198	50281	Lim,Joseph Edward	Barfield,Sheila	15	7	\$ 181,792.00	1010001	Attorneys	Reg	F	N		8/3/1998			
00018547	A	V	Operations Manager	100151	50281		VACANT	14	- 1	\$ 109,999.00	1010001	Career Service (General)	Reg	F	N					
00019834	A	F	SENIOR HEARING EXAMINER	500198	50281	Dohnji, Monica N	Barfield,Sheila	15	6	\$ 176,744.00	1010001	Attorneys	Reg	F	N		5/26/2011			
00026005	A	F	Receptionist	100028	50280	Hill,Katrina	Hemraj, Hemchand	6	10	\$ 53,186.00	1010001	Career Service (General)	Reg	F	N		5/5/1997			
00032406	A	F	Senior Administrative Assistan	100071	50280	Beckles, Darrion James	Hemraj, Hemchand	9	5	\$ 61,110.00	1010001	Career Service (General)	Reg	F	N		3/29/2020			
00036540	A	F	PARALEGAL SPECIALIST	100151	50281	Clarke,Wynter A	Bassey,Lasheka Brown	12	. 6	\$ 93,311.00	1010001	Career Service (General)	Reg	F	N		5/23/2016			
00036642	A	F	SENIOR HEARING EXAMINER	100151	50281	Robinson,Eric Theodore	Barfield,Sheila	15	6	\$ 176,744.11	1010001	Attorneys	Reg	F	N		6/12/2005			
00037517	A	F	Administrative Assistant	100151	50281	James, Anthony Lester	Hemraj, Hemchand	6	10	\$ 53,186.00	1010001	Career Service (General)	Reg	F	N		7/25/2005			
00047295	A	F	Deputy General Counsel	500198	50281	Murphy,Sommer Joy	Bassey,Lasheka Brown	14	. 8	\$ 158,849.00	1010001	Attorneys	Reg	F	N		6/9/2008			
00075085	A	F	Senior Hearing Examiner	500198	50281	Harris, Michelle R	Barfield,Sheila	14	. (	\$ 150,262.00	1010001	Attorneys	Reg	F	N		7/27/2015			
00077069	A	V	HEARING EXAMINER	500198	50281		VACANT	14	. (	\$ 128,795.00	1010001	Attorneys	Reg	F	N					
00088930	A	F	Operations Manager	100154	50280	Hemraj, Hemchand	Barfield,Sheila	12	. 4	\$ 88,300.00	1010001	Career Service (General)	Reg	F	N		9/20/2021			

# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA CIVIL DIVISION

GEORGE RESPER :

:

v. : Case No. 2019 CA 008286 P(MPA)

:

DISTRICT OF COLUMBIA, et al.

## **ORDER**

The Court grants George Resper's petition for review of a decision by the Office of Employee Appeals ("OEA").<sup>1</sup>

## I. BACKGROUND

The D.C. Department of Corrections ("DOC") hired Mr. Resper in 2009 as a painter at the D.C. Jail. In 2016, Mr. Resper, through his doctor Rodney Brooks, requested accommodations due to a permanent medical disability involving his back. *See* R.69-72. In 2017, DOC approved intermittent leave over a period of two years under the Family and Medical Leave Act ("FLMA") because of Mr. Resper's disability. In 2018, Mr. Resper submitted another request for accommodation of his disability based on an evaluation by Dr. Melis Sener, who stated that Mr. Resper "can perform his job in full duty" provided he (1) gets a 5-minute break after standing 30 minutes on a ladder or standing for two hours and (2) avoids lifting objects heavier than 40 pounds at a time. R. 162. Later in 2018, Dr. Karen Singleton performed a fitness for duty ("FFD") examination at DOC's request. Dr. Singleton confirmed that Mr. Resper had a disability and could not perform the essential functions of his position without significant accommodations, and she recommended accommodations more substantial than those recommended by Drs. Brooks and Sener. *See* R.79-84.

<sup>&</sup>lt;sup>1</sup> The undersigned judge assumed responsibility for this case while the calendar judge is on leave.

After the FFD examination, the D.C. Department of Human Resources ("DCHR") instructed DOC to "engage in the interactive process to determine whether these specific accommodations [recommended by Dr. Singleton] or any other subsequently identified accommodations will enable Mr. Resper to perform the essential functions of his position." *See* R. 101. DOC Brief at 4. DOC decided that it could not provide the necessary accommodations, and it decided to remove Mr. Resper because he could not perform the essential functions of his job without assistance from inmates.

Mr. Resper appealed DOC's decision to OEA. In the OEA proceedings, Mr. Resper was represented by his wife, who is an ADA disability specialist with the D.C. Office of Disability Rights. Resper Brief at 5 n.6. On October 29, 2019, a senior administrative judge upheld DOC's decision terminating Mr. Resper's employment ("OEA Decision").

Mr. Resper filed a timely petition for review in this Court. On May 13, 2021, Mr. Resper filed his brief ("Resper Brief"). On June 24, OEA submitted in lieu of a brief a statement attaching its final decision. On July 16, intervenor DOC filed its brief ("DOC Brief"). On September 9, Mr. Resper filed a reply ("Resper Reply").

## II. STANDARD OF REVIEW

"We review an OEA decision to ensure it is not arbitrary, capricious, or an abuse of discretion." *Sium v. Office of the State Superintendent of Education*, 218 A.3d 228, 234 (D.C. 2019). "For an OEA decision to pass muster, the agency must state findings of fact on each material contested factual issue; those findings must be supported by substantial evidence in the agency record; and its conclusions of law must follow rationally from its findings." *Id.* (cleaned up). The court "must accept the OEA ALJ's findings of fact unless they are not supported by substantial evidence." *Id.* (cleaned up). "Substantial evidence is relevant evidence such as a

reasonable mind might accept as adequate to support a conclusion." *Davidson v. Office of Employee Appeals*, 886 A.2d 70, 72 (D.C. 2005) (cleaned up). "As long as agency decisions are supported by substantial evidence in the record, they must be affirmed notwithstanding that there may be contrary evidence in the record (as there usually is)." *Id.* (cleaned up).

## III. DISCUSSION

The Court grants Mr. Resper's petition for review and remands the case to OEA because OEA's legal analysis and findings of fact did not address all of the material legal and factual issues, and some of its findings of fact were not supported by substantial evidence in the agency record. *See Sium*, 218 A.3d at 234. Because the Court sets OEA's decision aside on substantive grounds, it does not reach Mr. Resper's alternative argument OEA erred by failing to conduct a hearing, even though Mr. Resper did not request a hearing. *See id.* (discussing an agency's discretion to conduct a hearing).

DOC's stated ground for termination was that Mr. Resper was unable to perform the essential functions of his job. Mr. Resper's primary argument is that he could perform these essential functions with the reasonable accommodations to which he was legally entitled. *See*, *e.g.*, Resper Brief at 7. For good reason, Mr. Resper "does not dispute that OEA does not have jurisdiction to adjudicate claims consisting *solely* of ADA violations." Resper Reply at 2 (emphasis added). OEA does not have jurisdiction to review claims of disability-based discrimination under the D.C. Human Rights Act ("DCHRA") or the federal Americans with Disabilities Act ("ADA"). *Davidson*, 886 A.2d at 74 (OEA does not have jurisdiction to consider petitioner's claim that his removal violated his rights under the ADA); *El-Amin v. D.C. Department of Public Works*, 730 A.2d 164, 165 (D.C. 1999). Accordingly, OEA correctly ruled that Mr. Resper's "claims of human rights violations by Agency due to his disability status and

request for workplace accommodations/restrictions are outside the scope of OEA's jurisdiction." OEA Decision at 5 (R. 428).

However, the OEA did have jurisdiction to decide whether DOC lawfully removed Mr. Resper under 6B DCMR § 1607.2(n). Section 1607.2(n) permits removal based on "[a]ny circumstance that prevents an employee from performing the essential functions of his or her position, and for which no reasonable accommodation has been requested or can be made, unless eligible for leave protected under the D.C. Family Medical Leave Act." DOC therefore correctly acknowledges that because OEA determined that circumstances prevented Mr. Resper from carrying out his assigned duties, it had the function to determine "whether any reasonable accommodation could enable him to perform those functions." DOC Brief at 11.

Tension may exist between (1) OEA's duty to decide whether a reasonable accommodation by DOC would have enabled Mr. Resper to perform the essential functions of his position and (2) OEA's lack of jurisdiction to decide whether DOC violated the DCHRA or the ADA. One way to reconcile these two principles is the way chosen by OEA in the decision on which DOC relies: Falls v. D.C. Department of General Services, OEA Matter No. 1601-0044-12, Opinion and Order on Interlocutory Appeal (Oct. 29, 2013) (available at https://oea.dc.gov/sites/default/files/dc/sites/oea/publication/attachments/Karen%20Falls%20v% 20%20DGS.pdf); see DOC Brief at 7. In Falls, the agency contended that it terminated Ms. Falls for neglect of duty and other causes, and Ms. Falls contended that the agency terminated her in retaliation for complaints about sexual harassment and race discrimination. As OEA explained in Falls, the case therefore presented two separate, albeit related, issues: (1) whether OEA has jurisdiction over discrimination claims; and (2) whether it has jurisdiction to review a claim of unlawful termination without cause. OEA concluded that it did have jurisdiction to

determine whether the agency had cause to remove the employee, even though it did not have jurisdiction to determine whether the removal violated the DCHRA.

Here, OEA had jurisdiction to determine whether DOC had cause to remove Mr. Resper because no reasonable accommodation would permit him to perform the essential duties of his job, even though it did not have jurisdiction to determine whether his removal violated the DCHRA. OEA could resolve the issue concerning cause for termination without also deciding whether any failure by DOC to provide reasonable accommodations violated the DCHRA or the ADA. The issue that OEA had the jurisdiction and the obligation to decide was intertwined with issues involving the DCHRA and the ADA, but this intertwinement did not eliminate OEA's jurisdiction or relieve it of the obligation to decide whether DOC had cause for removal under 6B DCMR § 1607.2(n).

That is true even if the term "reasonable accommodation" for a disabled employee means the same thing both in § 1607.2(n) and in disability law. In its brief, DOC argues (counterintuitively) that OEA should determine whether an accommodation is "reasonable" without reference to the DCHRA or the ADA. DOC Brief at 11-12. However, OEA did not adopt that argument in its decision, and "it is the rationale of the agency that we review, not the *post hoc* rationalizations of counsel" – and certainly not the *post hoc* rationalizations of counsel for a party and not the agency itself. *See Durant v. D.C. Zoning Commission*, 99 A.3d 253, 260-61 (D.C. 2014) (cleaned up); *Motor Vehicle Manufacturers Ass'n v. State Farm Mutual Automobile Ins. Co.*, 463 U.S. 29, 43 (1983) (a reviewing court "may not supply a reasoned basis for the agency's action that the agency itself has not given").

Despite disclaiming any jurisdiction relating to compliance with the DCHRA and the ADA, OEA discussed the reasonableness of some accommodations for Mr. Resper's disability,

but it did not adequately explain its conclusions. OEA criticized Mr. Resper's "insistence that Agency allow him to work at a much slower and limited pace with assistance from others."

OEA Decision at 5 (R.428). However, but OEA did not cite any record evidence that Mr. Resper made such a non-negotiable demand, and this does not appear to be an accurate characterization of the accommodations recommended by Drs. Brooks and Sener. OEA at least implicitly accepted Dr. Singleton's assessment of what accommodations were necessary for Mr. Resper, but it did not explain why the more limited accommodations that he requested through Drs. Brooks and Sener would not have been sufficient. OEA's ultimate finding was, "Since Employee could not return to full duty with no restriction, I find that Agency established the requisite cause to take adverse action against Employee." OEA Decision at 5 (emphasis added) (R.428). But this finding seems tantamount to a finding that the agency is justified in removing any employee whose disability required any accommodations at all – a finding inconstant with the explicit recognition in § 1607.2(n) that reasonable accommodations are required.

Moreover, like the ADA, the DCHRA requires employers to engage in an "interactive process" to identify potential accommodations that could overcome a disabled employee's limitations. *See Hunt v. District of Columbia*, 66 A.3d 987, 992 (D.C. 2013). This interactive process is mandated because an employer that does not engage in an interactive process "risks not discovering a means by which an employee's disability could have been accommodated." *Id.* (cleaned up). It appears undisputed that despite DCHR's directive (R.101), DOC did not engage in an interactive process with Mr. Resper. *See* R.150 (Mr. Resper's prehearing statement complaining about the lack of an interactive process). OEA did not explain how it or DOC could

<sup>&</sup>lt;sup>2</sup> The Court need not and does not decide (1) whether DOC had a sufficient basis to require a FFD examination by Dr. Singleton, (2) whether DOC provided Mr. Resper with the required notice for the examination, or (3) whether any failure to provide written notice affected Mr. Resper's substantial rights. *See* Resper Brief at 22-23.

be confident that Mr. Resper's disability could not be accommodated even though DOC did not complete or even start this interactive process.

The Court does not agree with Mr. Resper that that DOC could not lawfully terminate him for failing to perform his duties because he in fact continued to perform his duties despite the lack of any accommodation: "Most importantly, an Agency cannot terminate an employee for failing to perform his duties, if he never failed to do so." Resper Brief at 7-8. The whole premise of Mr. Resper's request for accommodations was that he could not continue to perform his duties without them. Each of his treating physicians agreed that he needed accommodations to perform essential job duties, and the necessary implication is that he could not – at least indefinitely – perform these duties without these accommodations. Mr. Resper stresses that he experienced "pain and hardship" when he continued to perform his duties without the accommodations to which the ADA entitled him. See, e.g., Resper Brief at 14. Indeed, he characterizes the pain as "excruciating." Id. at 18; see Resper Reply at 7 (Mr. Resper performed his duties in "extreme pain" because of DOC's failure to provide reasonable accommodations). The basic problem with OEA's analysis is not that it concluded Mr. Resper could not perform essential job functions without reasonable accommodation, but instead that it did not provide a complete and reasoned explanation of its conclusion that no reasonable accommodations would have enabled Mr. Resper to do his job.

## IV. CONCLUSION

For these reasons, the Court orders that:

1. The petition for review is granted.

2. The case is remanded to OEA for further proceedings consistent with this Order.

Anthony C. Epstein Judge

Anthony C Epstein

Dated: February 23, 2022

Copies via CaseFileXpress to all counsel of record

# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA CIVIL DIVISION

GINA VAUGHN :

:

v. case No. 2020 CA 002891 P(MPA)

:

METROPOLITAN POLICE :

DEPARTMENT, et al.

## **ORDER**

The Court grants Gina Vaughn's petition for review of a decision by the Office of Employee Appeals ("OEA").<sup>1</sup>

## I. BACKGROUND

Ms. Vaughn began working for the D.C. government in August 1985. In 2011, she was working for the Metropolitan Police Department ("MPD") as a Computer Specialist, Grade CS-12.

In 2011, MPD implemented a Reduction in Force ("RIF") that abolished 14 positions, including Ms. Vaughn's. Second Opinion and Order on Remand ("OEA Decision") at 6 (R.766). MPD did not give Ms. Vaughn an opportunity to compete for another position, and she lost her job on October 14, 2011. *Id.* at 1 (R.761).

Ms. Vaughn petitioned OEA to review her separation. In 2014, an Administrative Judge ruled in her favor based on a finding that her separation was based on inaccurate RIF documents. OEA Decision at 1 (R.761). In 2016, OEA's Board remanded the case. On remand in 2016, the Administrative Judge reversed his ruling and upheld the RIF. *Id.* at 2. In 2017, the Board denied Ms. Vaughn's petition for review on procedural grounds. *Id*.

<sup>&</sup>lt;sup>1</sup> The undersigned judge assumed responsibility for this case while the calendar judge is on leave.

In 2018, Ms. Vaughn filed a timely petition for review by this Court. The Court remanded the case back to OEA for consideration of the merits of her challenges to her removal. OEA Decision at 3-4 (R.763-64). On remand in 2020, the Board issued its Second Opinion and Order on Remand upholding the RIF.

Ms. Vaughn filed a timely petition for review in this Court. On May 21, 2021, Ms. Vaughn filed her brief ("Vaughn Brief"). On October 4, 2021, MPD filed its brief ("MPD Brief"). On October 22, 2021, OEA submitted in lieu of a brief a statement attaching its final decision.

## II. STANDARD OF REVIEW

"We review an OEA decision to ensure it is not arbitrary, capricious, or an abuse of discretion." Sium v. Office of the State Superintendent of Education, 218 A.3d 228, 234 (D.C. 2019). "For an OEA decision to pass muster, the agency must state findings of fact on each material contested factual issue; those findings must be supported by substantial evidence in the agency record; and its conclusions of law must follow rationally from its findings." Id. (cleaned up). "When an administrative body fails to make findings on material, contested issues of fact, a reviewing court cannot fill in the gap and make its own findings, and the court must remand the case to the agency for it to make the necessary factual determinations." Walker v. Office of the Chief Information Technology Officer, 127 A.3d 524, 536 (D.C. 2015) (cleaned up).

The court "must accept the OEA ALJ's findings of fact unless they are not supported by substantial evidence." *Sium*, 218 A.3d at 234 (cleaned up). "Substantial evidence is relevant evidence such as a reasonable mind might accept as adequate to support a conclusion." *Davidson v. Office of Employee Appeals*, 886 A.2d 70, 72 (D.C. 2005) (cleaned up). "As long as agency decisions are supported by substantial evidence in the record, they must be affirmed

notwithstanding that there may be contrary evidence in the record (as there usually is)." *Id*. (cleaned up). "We will reverse only if the OEA's decision was arbitrary, capricious, or an abuse of discretion." *Walker*, 127 A.3d at 529. "On questions of law, however, our review is de novo." *Id*.

## III. DISCUSSION

Ms. Vaughn argues that OEA should have ruled that her removal was unlawful for three reasons: (a) the RIF was a sham intended to remove her and not her position; (b) flawed documents made her separation illegal; and (c) MPD denied her an opportunity to compete for a remaining position at the same competitive level. The Court disagrees with the first two arguments, but agrees with the third.

## A. The challenge to the RIF as a sham

Ms. Vaughn argues that the RIF was a sham because MPD hired several new IT specialists for vacant positions and created several new IT positions after the RIF, and she cites federal cases stating that an agency cannot use a RIF to disguise an adverse action aimed at a particular employee. Vaughn Brief at 5-7, 11-12. OEA has narrow authority to determine whether a RIF is a sham because the agency had sufficient funds for the positions. *See Levitt v. D.C. Office of Employee Appeals*, 869 A.2d 364, 366 (D.C. 2005); *Anjuwan v. D.C. Department of Public Works*, 729 A.2d 883, 885 (D.C. 1998). OEA must conduct a hearing if the employee makes a "non-frivolous" contention that the position was not abolished for lack of funds. *See Levitt*, 869 A.2d at 366; *Thompson v. District of Columbia*, 530 F.3d 914, 918 (D.C. Cir. 2008). However, the Court need not decide whether Ms. Vaughn has a non-frivolous contention that her position was abolished for pretextual reasons, because she did not make this argument to OEA. "In the absence of exceptional circumstances, a reviewing court will refuse to consider

contentions not presented before the administrative agency at the appropriate time." *Goodman v. D.C. Rental Housing Commission*, 573 A.2d 1293, 1301 (D.C. 1990). Ms. Vaughn does not demonstrate that the circumstances of this case are sufficiently exceptional to warrant the Court's consideration of a fact-based issue that she did not give OEA an opportunity to address.

## **B.** Inconsistencies in RIF documents

MPD acknowledged that its notice of separation to Ms. Vaughn identified her Competitive Level Code ("CLC") as DS-0334-12-07-N and that her actual CLC was DS-0334-12-10-N. OEA concluded that the error was not harmful because the notice correctly identified the competitive level, which involves the first three of the five elements in the CLC. *See* OEA Decision at 11-12 (R.771-72). Ms. Vaughn does not demonstrate that this conclusion was unsupported by substantial evidence or that it was arbitrary or capricious. Ms. Vaughn does not dispute that MPD intended all along to eliminate her position; indeed, as discussed in Section III.A above, she contends that MPD specifically targeted her for removal.

Ms. Vaughn also argues that the Administrative Order governing the RIF does not identify her position. Here again, she does not demonstrate that OEA's analysis of this issue was arbitrary, capricious, or unsupported by substantial evidence. *See* OEA Decision at 12-13 (R.772-73).

## C. Competitive level

MPD agrees that Ms. Vaughn had the right to compete for another position in the same competitive level, which means jobs in the same classification series and grade. However, MPD contends that her position was in classification "334" and the only available positions with the

same grade were in classification "2210," so she had no right to compete for these positions.

OEA agreed with this contention, but its decision to do so was error.<sup>2</sup>

Before 2001, Ms. Vaughn's job was classified in the 334 series for computer specialists.

OEA Decision at 7-8 (R.767-68). In its discovery responses, MPD stated that the District follows the personnel policies of the federal Office of Personnel Management ("OPM"), and "'[i]n 2001, OPM cancelled the 334 series and replaced it with the 2210 occupational series."

Id. at 8 (quoting MPD's discovery responses) (R.768). Because of administrative convenience or inertia, MPD did not take action "to reclassify the 334 series position to the existing 2210 series" unless the agency promoted the employee or took other affirmative action concerning the employee. Id. Because MPD did not take an affirmative action concerning Ms. Vaughn between 2001 and 2011 when it RIF'd Ms. Vaughn, MPD never got around to updating Ms. Vaughn's paperwork to reflect that her position was now in the 2210 series.

OEA agreed with MPD that because MPD adopted a passive policy and did not update Ms. Vaughn's paperwork to reflect replacement of the cancelled 334 series with the 2210 series, Ms. Vaughn still in the 334 series a decade after it was cancelled. This position elevates form over substance. MPD's failure to formalize the reclassification of Ms. Vaughn's position after cancellation of the 334 series does not change the fact that the reclassification in 2001 changed the classification of Ms. Vaughn's position. The 334 position simply did not exist in 2011, no matter what vestigial paperwork said.

Ms. Vaughn therefore had the right to compete for any position at the same competitive level in the 2210 series.

<sup>&</sup>lt;sup>2</sup> MPD argues that Ms. Vaughn waived this argument because she did not make it to OEA. MPD Brief at 9-10. The fact that OEA addressed the argument indicates that Ms. Vaughn preserved it.

# IV. CONCLUSION

For these reasons, the Court orders that:

- 1. The petition for review is granted.
- 2. The case is remanded to OEA for further proceedings consistent with this Order.

Anthony C. Epstein Judge

Anthony C Epstein

Dated: February 23, 2022

Copies via CaseFileXpress to all counsel of record

## SUPERIOR COURT OF THE DISTRICT OF COLUMBIA

## **CIVIL DIVISION**

ROXANNE CROMWELL, :

:

Petitioner, Case No. 2021 CA 002345 P(MPA)

Judge Todd E. Edelman

v.

OFFICE OF EMPLOYEE

APPEALS,

Respondent.

## **ORDER**

This matter comes before the Court upon Petitioner's Petition for Review of Agency Order or Decision ("Petitioner's Motion"), filed July 9, 2021. For the reasons set forth *infra*, Petitioner's Motion is granted.

## I. Factual and Procedural History

Roxanne Cromwell ("Petitioner") had a career permanent civil service position with the District of Columbia Office of Human Resources ("DCHR") when she accepted a term appointment as an Administrative Officer with Intervenor, the District of Columbia Department of Small and Local Business Development ("Agency"). R. 1-2. On September 11, 2017, Petitioner received notice from the Agency that she was terminated effective October 9, 2017. R. 2, 5-6. On October 17, 2017, Petitioner, proceeding pro se, filed a Petition for Appeal with the District of Columbia Office of Employee Appeals ("OEA") contesting her removal. R. 1-4. The Agency sought dismissal of the Petition on the grounds that Petitioner was terminated while serving a required year-long probation period, during which her termination was not appealable

to OEA under the District Personnel Manual ("DPM") § 814.3. R. 20-22. On January 29, 2018, an OEA Senior Administrative Judge ("AJ") issued an Initial Decision agreeing with the Agency's position and dismissing Ms. Cromwell's Petition for lack of jurisdiction. R. 85-91. The AJ found that Petitioner was serving a second probationary period under DPM § 813.9(c)<sup>2</sup> because she was hired through open competition, and thus was not entitled to appeal the termination to OEA. R. 88-89.

On July 26, 2019, Petitioner, still proceeding pro se, filed a Petition for Review of the AJ's Initial Decision with the Board of the OEA ("Board"), arguing that she was not serving a probationary period when she was terminated; instead, she contended she was entitled to appeal any adverse action to OEA because she was promoted non-competitively, and therefore continued to serve in Career Permanent status. R. 92-107. On May 19, 2020, the Board issued an Order and Opinion ("O&O") finding that there was not "substantial evidence in the record to support the AJ's ruling regarding open competition" (and thus whether Petitioner was completing a second probationary term at the time of her termination), R. 147, and remanded the matter to the AJ for consideration of the case on the merits, R. 148.

The AJ issued an Initial Decision on Remand ("IDR") on May 29, 2020, finding that "as a career service permanent employee, [Petitioner] could only be terminated for cause" and retained the "right to appeal any adverse action that leads to termination." R. 153-54. After finding that the Agency's termination of Petitioner without conducting any *Douglas* factor

<sup>&</sup>lt;sup>1</sup> "A termination during a probationary period is not appealable or grievable. However, a probationer alleging that his or her termination resulted from a violation of public policy, the whistleblower protection law, or District of Columbia or federal anti-discrimination laws, may file action under any such laws, as appropriate." DPM § 814.3.

<sup>&</sup>lt;sup>2</sup> "An employee who once satisfactorily completed a probationary period in Career Service shall be required to serve another probationary period when the employee . . . [i]s appointed as a result of open competition to a position in a different line of work, as determined by the appropriate personnel authority based on the employee's actual duties and responsibilities." DPM § 813.9(c).

analysis constituted an abuse of discretion, the IDR reversed Petitioner's termination and ordered the Agency to "restore [Petitioner] to her previous position of record" and "reimburse her all back-pay[] and benefits lost as a result of her removal." R. 154-55. The IDR reached no conclusions as to which position (i.e., a career permanent position or her term appointment with the Agency) represented Petitioner's "previous position of record" or as to the amount of back-pay and benefits she had lost. R. 152-57. The IDR did, however, appear to accept Petitioner's characterization of her employment status as being that of "a career service permanent employee." *See* R. 153 ("I further agree with [Petitioner's] assertion that as a career service permanent employee, she could only be terminated for cause."); R. 154 ("As a permanent Career Service employee, [Petitioner] may only be subject to adverse action for cause . . . ."). Neither party appealed the IDR, which became final 35 days after issuance. OEA Rules 632.1-632.2.

On September 21, 2020, Petitioner (now represented by counsel) filed a Petition for Enforcement alleging that the Agency had not reinstated her or reimbursed her back-pay and benefits despite the clear mandate of the IDR. R. 164-68. The Agency filed a Response on October 26, 2020 contending that it "ha[d] complied with the [IDR] to the extent possible." R. 174. Specifically, the Agency's Response argued that Petitioner was a term employee at the time of her termination; as the term was not to exceed May 27, 2018, 3 the Agency maintained that, even though the IDR required it to reinstate Petitioner, it was not required to reinstate Petitioner beyond the expiration of her term. 4 R. 175-76. The Agency's Response concluded that "it is not

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<sup>&</sup>lt;sup>3</sup> There is discrepancy as to whether the expiration date was May 27 or June 27, 2018; this discrepancy does not affect the outcome of this case. *See* R. 204 n.17.

<sup>&</sup>lt;sup>4</sup> The Agency also argued that back-pay and benefits had not been reimbursed as Petitioner had not completed the paperwork required to do so. R. 176-77.

required by law, Mayor's Order, regulation or agency policy to reinstate [Petitioner] to an expired term appointment." R. 178.

Before ruling on the Petition for Enforcement, the AJ required the parties to submit briefs on a question not directly addressed in the IDR: "the issue of whether [Petitioner] had reversion rights back to her prior career service permanent position that she held in a different District agency prior to accepting the career service term position with Agency." R. at 202. In her brief, Petitioner argued that the only issue before the AJ was whether the Agency complied with the IDR as Petitioner noted that the issue of reversion "was not litigated in the initial proceeding, before the OEA Board, or on remand." R. 184. Petitioner also argued that a Petition for Enforcement was not the appropriate vehicle in which to litigate the question of reversion rights. R. 184. The Agency responded that the DPM offered no method through which to convert a term employee hired non-competitively to a career permanent employee and thus, a term employee could not be automatically converted to a permanent appointment. R. 196-97. The Agency asserted that not only did Petitioner not possess a reversion right, but also that it would be impossible for a conversion to occur under DPM regulations. R. 198. The Agency thus took the position that the IDR

merely ordered Agency to constructively reinstate [Petitioner] solely for the calculation of back[-]pay and benefits between the time of her termination and the NTE ["not to exceed"] date of her term (since her term had long since expired). This is the only permissible remedy. At no point in time did Agency believe it was ordered to reinstate a term appointee to a CS permanent position.

R. 195.

On February 17, 2021, the AJ issued an Addendum Decision on Compliance ("ADC'), finding that the Agency was not required to reinstate Petitioner because her term appointment

had expired.<sup>5</sup> R. 209. The AJ agreed that the issue of whether Petitioner reverted to a permanent career services position was "not proper[ly] before OEA at this time" as the issue was not "raised prior to the issuance of the [Initial Decision], O&O or IDR." R. 205. The AJ noted that

[T]he final Order . . . was to reinstate [Petitioner] to her previous position of record within *Agency*, and not to reopen the record to include other parties . . . to the claim. Because the record is clear with regards to Employee's appointment status (Career Term appointment) at the time of her termination, and without any information to contradict this assertion, I conclude that the undersigned cannot go any further into this issue.

R. 205. The AJ acknowledged that she had made an "error in the IDR which referenced the rights afforded to permanent career service appointment within an agency" and that this "might have been confusing," but asserted that the AJ "did not in any way intend to imply in the IDR that [Petitioner's] position of record changed from a Term appointment to a permanent appointment." R. 206. On the contrary, the AJ asserted that Petitioner was "being disingenuous in arguing that the IDR afforded her a permanent career service appointment" as Petitioner was "fully aware that her previous position of record with Agency was a Term NTE ["not to exceed"] appointment." R. 206.

The AJ also held that Petitioner's position did not automatically convert into a permanent position. The AJ found that Petitioner forfeited her career permanent position for a term appointment and that it was fully within the Agency's discretion whether to convert Petitioner's term appointment to a career permanent position under DPM § 823.3, as evidence in the record showed that the term appointment was supported by grant funds. R. 205-07; DPM § 823.3 ("If an employee is serving in a term appointment supported by grant funds, the conversion of his or her position shall be determined by the personnel authority."). The AJ also pointed out that

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<sup>&</sup>lt;sup>5</sup> The AJ also required Agency to reimburse the back-pay and benefits for the period between Petitioner's termination and the expiration of her term appointment. R. 209.

under DPM § 823.8, a term employee cannot be converted to a regular career service appointment unless the employee was appointed through open competition and completed a probationary period. R. 208. Given that the O&O had found that Petitioner was appointed non-competitively, the AJ held that Petitioner's term appointment was not eligible for conversion into a permanent appointment. R. 209. The AJ thus concluded that the Agency did not have to reinstate Petitioner as her "term appointment has expired and Agency has decided not to extend the term appointment." R. 209. As such, the Agency was, according to the AJ, in partial compliance with the IDR. R. 209

On March 23, 2021, Petitioner filed a Petition for Review of the Administrative Judge's Initial Decision. R. 212-24. Despite its caption, this Petition did not seek reversal of the IDR, but instead asked the Board to "review and reverse the [AJ]'s Addendum Decision on Compliance," R. 212, arguing that Petitioner retained her permanent career appointment after her promotion because her promotion to the Agency was an internal placement and because she did not relinquish her rights in writing, R. 215-23. The Agency argued that the Board lacked jurisdiction to review an ADC and thus that the Petition must be denied. R. 240. In response, Petitioner argued that the ADC's conclusions about the nature of Petitioner's employment status made that decision, in substance, "actually an Addendum Initial Decision, or Second Initial Decision [and therefore] NOT an Addendum Decision on Compliance." R. 231. Given the substance of the ADC and its ruling on a central factual and legal issue not addressed in the IDR, Petitioner asserted that "[i]t is intellectually dishonest to contend that this order was substantively an order on compliance." R. 232. Specifically, Petitioner argued that "the AJ upended the case by" making detailed findings of fact and conclusions of law of the type that usually comprise an Initial Decision. R. 234. She also noted that the ADC had an attached

Notice of Appeal Rights that referred to the decision as an Initial Decision and that directed Petitioner as to how to appeal. R. 235.

The Board issued a Second Opinion and Order on Petition for Review ("Second O&O") on June 17, 2021 finding that the OEA rules "provide[] no procedural avenue for an employee to appeal an Addendum Decision on Compliance to the OEA Board." R. 250. The Board further ruled that, given that the IDR was not appealed within 35 days, any appeal of the IDR was untimely. R. 249. Accordingly, the Board denied the Petition for Review. R. 251.

Petitioner filed this Petition for Review of Agency Order or Decision with the D.C. Superior Court on July 9, 2021, seeking a reversal of the Board's June 17, 2021 Second O&O and a remand of the matter to OEA. The Agency filed a Notice of Intent to Intervene on August 9, 2021. Petitioner filed her Opening Brief on December 28, 2021, and OEA filed a Statement in Lieu of Brief on January 28, 2022. The Agency filed an Opposition Brief on February 4, 2022, to which Plaintiff filed a Reply on April 29, 2022.

## II. Standard of Review

District of Columbia courts review the decisions of administrative agencies on the limited grounds set forth in D.C. Code § 2-510(a)(3). "An agency decision must not be disturbed unless it is arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with the law." *Orius Telecomms., Inc. v. District of Columbia Dep't of Emp. Servs.*, 857 A.2d 1061, 1065 (D.C. 2004). The court "must review the administrative record alone," *Kegley v. District of Columbia*, 440 A.2d 1013, 1018 (D.C. 1982), and will generally give "deference to an agency's interpretation of the statute under which it acts' unless 'inconsistent with the plain language of

the statute itself," *D.C. Fire & Med. Servs. Dep't v. D.C. Off. of Emp. Appeals*, 986 A.2d 419, 424 (D.C. 2010) (quoting *D.C. Metro. Police Dep't v. Pinkard*, 801 A.2d 86, 90 (D.C. 2002)).

## III. Analysis

Resolution of this case requires explication of the details of the OEA process. A District employee may appeal a final agency decision to the OEA within 30 days of the effective date of the action. 6-B DCMR §§ 604.1-604.2. After appropriate briefing, an Administrative Judge ("AJ") will issue an Initial Decision which contains "[f]indings of fact and conclusions of law, as well as the reasons or bases therefore, upon all the material issues of fact and law presented on the record" as well as "[a]n order as to the final disposition of the case" and "[a] statement of the right to seek further administrative remedy." § 631.2(a)-(c). An Initial Decision becomes final after 35 days; however, either party may file a Petition for Review with the Board within that 35-day period. §§ 632.1-.2. On a Petition for Review, the Board may "affirm, reverse, remand, modify, or vacate the [I]nitial [D]ecision, in whole or in part." § 633.10. An agency has thirty days to comply with a final decision. § 635.1.

When an agency fails to timely comply, "the employee may file a motion [with the AJ who decided the appeal] to enforce the final decision," § 635.2; the AJ "shall take all necessary action to determine whether the final decision is being complied with" and issue a written Decision on Compliance, § 635.7. Decisions on Compliance are typically not appealable. *See* OEA Rules §§ 640.11-.12 *see also Delores Junious v. D.C. Child and Fam. Servs.*, OEA Matter No. 1601-0057-01C07, *Opinion and Order on Petition for Review* (January 25, 2010) at 4 ("OEA's rules do not contain a specific provision for filing a petition for review in response to an addendum decision on compliance. If a party wishes to contest the findings of a decision

regarding compliance, the matter must first be certified to this Office's General Counsel for enforcement."); Willie Porter v. D.C. Dep't of Behav. Health, OEA Matter No. 1601-0046-12C16, Opinion and Order on Compliance (December 3, 2019) at 14 ("If an [AJ] has determined that an agency adhered with an order on compliance, then the procedural remedies are exhausted because the terms of the AJ's order have been satisfied.").

The procedural history of this case and the manner in which the AJ considered the issue regarding the position to which Petitioner should be reinstated demonstrate that the ADC was, in part, a decision that should properly have been designated as a modified or supplemental Initial Decision—and thus been subject to appeal to the OEA Board. In this case, Petitioner appealed her termination to the OEA and prevailed in the IDR, with the AJ issuing a decision that awarded her reinstatement to her position with back-pay and benefits. The IDR did not, however, address the question as to *which* position Petitioner should be reinstated to as a result of the AJ's ruling. The AJ did not address this question—central to the resolution of Petitioner's claim—until she issued the ADC. *See* R. 207-09. In the ADC, the AJ acknowledged that the IDR was, at best, ambiguous as to the nature of the position to which Petitioner was being restored. R. 206. Indeed, to the extent the IDR spoke to this issue, it twice referred to Petitioner as having a career *permanent* civil service position. R. 153-54. As noted *supra*, the ADC admitted "the error in the IDR . . . might have been confusing." R. 206.

In reaching this aspect of her decision, the AJ undertook a process similar to that involved in reaching an Initial Decision<sup>6</sup>: requiring the parties to submit briefs addressing the unresolved factual and legal question, i.e., "the issue of whether [Petitioner] had reversion rights

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<sup>&</sup>lt;sup>6</sup> Indeed, OEA appeared to treat the ADC as an Initial Decision in some formal respects. OEA attached a "Notice of Appeals Rights" to the ADC describing the ruling as an Initial Decision ("This is an Initial Decision . . . .") and explaining the means by which such a decision could be appealed. R. 210. Moreover, the Certificate of Service appended to the ADC again referred to it as the "attached INITIAL DECISION." R. 211.

back to her prior career service permanent position that she held in a different District agency prior to accepting the career service term position with Agency." R. 202. After considering those briefs, the AJ made factual findings and reached legal conclusions as to the issue, finding that Petitioner "did not retain her career service permanent appointment status when she accepted the Term position with Agency" and that Petitioner "did not have any reversion/retreat rights to her previous career service permanent status upon her acceptance of the career service term position with Agency." R. 208. These conclusions modified, or at least clarified, the conclusions previously reached in the IDR. In the end, the IDR—which should have addressed "all the material issues of fact and law," 6-B DCMR § 634.2(a)—was essentially not completed until the AJ made these additional findings in the ADC.

The OEA Board's conclusions in the Second O&O thus appear to be beside the point.

These conclusions combine to place Petitioner in a particularly unfair catch-22: according to the Second O&O, Petitioner is too late to appeal the IDR and the ADC is not appealable, thus shielding one of the most essential factual and legal findings of the AJ from any review. Of course, Petitioner had no reason to seek review of the IDR—the findings to which she objects were not made in that decision—and has attempted to obtain review of the ADC only to be told that, regardless of the nature of its findings, it is beyond review. Such a situation strikes the undersigned as unfair and impossible to uphold given the procedural history of this case and the manner in which the AJ made her decision. The findings made in the ADC regarding the position to which Petitioner was entitled to reinstatement represent a modification, clarification, or amendment of the IDR. Given that the ADC—and the aspect of it which the Court deems to be a supplemental or amended Initial Decision—was issued on February 17, 2021 and that

Petitioner timely sought review on March 23, 2021, the Court remands this matter to OEA for consideration of the merits of that review petition.

For the foregoing reasons, it is this 8th day of September, 2022 hereby

ORDERED that Petitioner's Petition for Review is GRANTED; and it is

FURTHER ORDERED that the Office of Employee Appeals' Second Opinion and

Order on Petition for Review, issued June 17, 2021, is VACATED; and it is

FURTHER ORDERED that the case is REMANDED to the District of Columbia Office of Employee Appeals for further proceedings consistent with this decision; and it is

FURTHER ORDERED that the Status Hearing scheduled for September 9, 2022 is VACATED.

Todd E. Edelman
Associate Judge
(Signed in Chambers)

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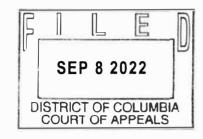
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# District of Columbia Court of Appeals

No. 19-CV-1223

ABRAHAM EVANS,

Appellant,



CAP4909-18

٧.

DISTRICT OF COLUMBIA
OFFICE OF EMPLOYEE APPEALS, et al.,
Appellees.

BEFORE:

Easterly and Deahl, Associate Judges, and Long, Senior Judge of the

Superior Court of the District of Columbia.\*

### ORDER

On consideration of appellee's petition for rehearing, appellant's response to appellee's petition for rehearing, appellee's motion for leave to file the lodged reply in support of its petition, and appellant's opposition thereto, it is

ORDERED that appellee's motion for leave to file the lodged reply in support of its petition is granted, and the Clerk shall file appellee's reply in support of its petition. It is

FURTHER ORDERED that appellee's petition for rehearing is denied.

### PER CURIAM

\*Sitting by designation pursuant to D.C. Code § 11-707 (a)(2012 Repl.)

# No. 19-CV-1223

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# SUPERIOR COURT OF THE DISTRICT OF COLUMBIA CIVIL DIVISION

DISTRICT OF COLUMBIA :

DEPARTMENT OF YOUTH

REHABILITATION SERVICES : Case Number: 2022 CA 1505 P(MPA)

v. : Judge: Shana Frost Matini

:

DISTRICT OF COLUMBIA OFFICE OF

EMPLOYEE APPEALS

### **ORDER**

This matter comes before the Court upon consideration of the District of Columbia Department of Youth Rehabilitation Services' ("Agency" or "Petitioner") Petition for Review of Agency Order, filed April 5, 2022. On May 17, 2022, the Office of Employee Appeals ("OEA") filed the agency record ("Record") with the Court. On June 27, 2022, employee Samuel Murray filed a Notice of Intention to Intervene. Petitioner filed its opening Brief on August 29, 2022 (Pet'r's Br.") and Mr. Murray filed his Opposition ("Murray Opp.") on October 11, 2022. OEA filed its Statement in Lieu of Brief on October 13, 2022 ("OEA Stmt."), and the Agency filed its Reply on November 3, 2022. The Court has reviewed the filings and relevant law and for the reasons contained herein, the Court reverses OEA's Addendum Decision on Compliance as to the interest on back pay.

### **Factual and Procedural Background**

On July 30, 2010, Mr. Murray's left shoulder was injured while working as a motor vehicle driver for the Agency. Pet'r's Br. at 2. Mr. Murray was unable to work following the injury, and, with the exception of a brief return to work from November 5, 2012 through

<sup>&</sup>lt;sup>1</sup> The Court notes that, while it received a hard copy of the Record to chambers, the Record still does not appear on the electronic docket.

December 17, 2012, Mr. Murray's absence from work continued until his November 29, 2013 removal for an inability to perform his duties. *Id*.

On December 17, 2013, Mr. Murray filed an appeal with OEA challenging his removal. Pet'r's Br. at 2. After three appeals to the OEA Board and two remands, OEA ultimately found that Mr. Murray was entitled to a two-year grace period to return to his job following his work injury under D.C. Code § 1-623.45(b)(1). *Id.* Mr. Murray's return to work from November 5, 2012 to December 17, 2012 was found to have restarted the two-year clock, and thus OEA reversed Mr. Murray's removal pursuant to D.C. Code § 1-623.45(b)(1). *Id.* at 2-3. In its Second Initial Decision on Remand dated October 31, 2018, OEA found that Mr. Murray should be reimbursed with "all backpay and benefits lost as a result of his removal[.]" *Id.* at 3; R. at 569.

The Agency appealed the Second Initial Decision on Remand to the OEA Board; the Board affirmed its decision on October 23, 2019. Pet'r's Br. at 3. The Superior Court of the District of Columbia denied the Agency's Petition for Review on September 21, 2020 and the remedies became final on October 21, 2020. *Id.*; *see D.C. Dep't of Youth Rehab. Servs. v. D.C. Office of Emp. Appeals*, Case No. 2019 CA 007692 P(MPA) (D.C. Super. Ct. Sept. 21, 2020).

On February 10, 2021, Mr. Murray filed a Motion to Reopen, asserting that he had not yet received back pay or benefits from the Agency; OEA treated the motion as a motion for enforcement/compliance. Pet'r's Br. at 3; R. at 625-629. The parties engaged in six status conferences on the issue of compliance, during which the issue of interest was raised. Pet'r's Br. at 3-4. The Agency submitted a brief at the request of OEA to argue that an assessment of interest would be untimely because the Second Initial Decision on Remand and remedies had become final, and thus an award of interest would constitute an improper amendment of a final judgment. *Id.* at 4.

On March 22, 2022, OEA issued the Addendum Decision finding no outstanding compliance issues by the Agency and ordering the Agency to pay four percent per annum simple interest on the back pay amount, from December 1, 2013 through March 31, 2021. *Id.* at 4. OEA found that Mr. Murray had "endured a long and procedurally complicated ordeal" such that "an assessment of interest on the back pay here is appropriate to provide [Mr. Murray] the full value of his benefits lost as a result of his unlawful termination." R. at 871. On April 5, 2022, the Agency filed its Petition for Review to appeal the award of interest in the Addendum Decision.

### **Standard of Review**

"An agency's decision is presumed to be correct, so that the burden of demonstrating error is on the appellant or petitioner who challenges the decision." *Union Market Neighbors v. D.C. Zoning Commission*, 204 A.3d 1267, 1270 (D.C. 2019) (quotations omitted). An agency's legal conclusions "must be sustained unless they are arbitrary, capricious, an abuse of discretion, or otherwise not in accordance with law." *Smallwood v. D.C. Metro Police Dep't*, 956 A.2d 705, 707 (D.C. 2008) (internal citations and quotations omitted). The Court will generally give weight to the "reasonable construction of a regulatory statute by the agency charged with its administration so long as it is not plainly wrong or inconsistent with the legislature's intent." *Jones v. D.C. Dep't of Empl. Servs.*, 158 A.3d 906, 909 (D.C. 2017) (internal quotation marks and citations omitted). The Court will also "review mixed questions of law and fact under [the] usual deferential standard of review for factual findings . . . and apply *de novo* review to the ultimate legal conclusions based on those facts." *Office of Tax & Revenue v. BAE Systems Enterprise Systems*, 56 A.3d 477, 480 (D.C. 2012).

## **Analysis**

The Agency seeks review of OEA's award of back pay interest to Mr. Murray. Pet'r's Br. at 1. The Agency argues that OEA lacked jurisdiction to subsequently add interest to a final judgment, as the District of Columbia Circuit Court of Appeals found in *Winslow v. Federal Energy Regulatory Commission*, 587 F.3d 1133, 1135 (D.C. Cir. 2009) following the Supreme Court's holding in *Osterneck v. Ernst & Whinney*, 489 U.S. 169 (1989). Pet'r's Br. at 8-10. The Agency asserts that *Osterneck* and *Winslow* stand for the assertion that interest cannot be awarded to a final decision. Pet'r's Br. at 10. Additionally, the Agency argues that OEA cannot award interest on back pay because it exceeds its statutory authority. *Id.* at 11-14.

In his Opposition to the Petition for Review, Mr. Murray reiterates OEA's rationale in its Addendum on Compliance to assert that *Osterneck* is distinguishable from the instant matter, Murray Opp. at 2, and argues that the District of Columbia Court of Appeals has previously addressed the assessment of interest on back pay and has found, while not available in every case, interest was appropriate to compensate a claimant for the lost time-value of their recovery, particularly in lengthy and complicated proceedings. Murray Opp. at 2; *see D.C. Office of Human Rights v. D.C. Dep't of Corrections*, 40 A.3d 917 (D.C. 2012) ("*Office of Human Rights*") (finding that the agency had authority to award interest in an order awarding back pay). Mr. Murray argues that OEA indicated in its March 2, 2022 Order that the issue of whether OEA has the authority to address pre- or post-judgment interest under the CMPA is a matter of first impression. Murray Opp. at 3. Mr. Murray then makes an alternative argument that 5 U.S.C. § 5596(a)(5) provides for back pay due to unjustified personnel actions and is applicable to the District of Columbia government. *Id.* at 4.

In the Reply, the Agency asserts that *Osterneck*'s holding applies broadly to post-judgment requests for interest, and likewise was applied by the District of Columbia Circuit Court of Appeals in *Winslow*. Reply at 2.

With respect to the jurisdictional issue, the Agency argues that under *Osterneck*, the OEA did not have the authority to order interest, as the Second Initial Decision on Remand was a final decision that was not timely amended. Pet'r's Br. at 8-10. Mr. Murray and OEA reiterate the rationale from the Addendum Decision on Compliance, wherein OEA found that *Osterneck* was distinguishable from the instant matter as it involved violations of federal securities and compensatory damages awarded by a jury, whereas Mr. Murray's matter involves an appropriate issuance of interest on back pay. R. at 870-871; Murray Opp. at 2-3; OEA Stmt. Ex. 1.

Pursuant to Title 6B of the District of Columbia Municipal Regulations, initial decisions issued for appeals under Section 604.1 for government employees become final thirty-five days after issuance unless a party files a petition for review. 6B DCMR § 635.1-635.3. If the Board grants a petition for review, the subsequent decision becomes the final decision. *Id.* § 635.5. For appeals under Section 604.1, the agency must comply within thirty days unless the decision is appealed to the Superior Court of the District of Columbia. *Id.* § 640.1. If the agency fails to comply within that time, the employee may file a motion to enforce the final decision. *Id.* § 640.3.

"After issuing the initial decision, the Hearing Examiner shall retain jurisdiction over the case *only* to the extent necessary to correct the record, rule on a motion for attorney fees, or process any petition for enforcement filed under the authority of the Office." D.C. Code § 1-606.03(c) (emphasis added). If the OEA determines that the agency has not complied with an

order within thirty days of service, OEA shall certify the matter to the General Counsel. *Id.* § 1-606.09.

In the instant matter, Mr. Murray filed his motion to enforce his award of back pay on February 10, 2021, arguing that the Agency failed to comply with the decision that reinstated Mr. Murray on December 20, 2020. The parties acknowledged at a subsequent status conference that the back pay was awarded with a check dated March 31, 2021, and therefore, the issue of enforcement of back pay became moot. R. at 870. OEA then addressed the question of interest on back pay, which had also been raised by Mr. Murray in his motion. *Id.* The Administrative Judge reasoned that, as in *Office of Human Rights*, there was no good reason to withhold an award of interest on Mr. Murray's back pay, as Mr. Murray had been wrongfully terminated over seven years prior to the issuance of the Addendum Order. *Id.* at 871. The Administrative Judge found that the "assessment of interest here considers the purpose of fully compensating [Mr. Murray] for the lost value of his recovery due to the significant passage of time." *Id.* 

As stated, an administrative judge retains jurisdiction over a case "only to the extent necessary to correct the record, rule on a motion for attorney fees, or process any petition for enforcement filed under the authority of the Office." D.C. Code § 1-606.03(c). Here, the Administrative Judge's Second Initial Decision on Remand became a final order. While Mr. Murray properly sought enforcement of this order when the Agency had not yet given him his back pay after thirty days, that issue became moot with the payment of the March 31, 2021 check.

While the Administrative Judge may have found it appropriate here, given the lengthy litigation, to award Mr. Murray interest on the back pay, the Court finds that the Administrative

Judge did not have the jurisdiction to do so.<sup>2</sup> Mr. Murray's request for an award of interest on the back pay award does not fall within the Administrative Judge's jurisdiction: to correct ministerial errors in the record, to rule on attorney fees, or to process a petition for enforcement. *See* D.C. Code § 1-606.03(c). Here, the Administrative Judge did process Mr. Murray's Motion to Reopen, treating it as a motion to enforce compliance with the order to award Mr. Murray back pay; however, the jurisdiction ended there, particularly when the issue of compliance became moot.

In *Osterneck*, the Supreme Court found that a post-judgment motion for discretionary prejudgment interest involved the type of reconsideration that falls within Federal Rule of Civil Procedure 59(e). *Osterneck*, 489 U.S. at 176. Similarly, the Court in *Winslow* found that a motion seeking discretionary or mandatory pre- and post-judgment interest constituted a motion to amend or alter a final judgment, such that Rule 59(e) applied and the moving party was required to file the motion within ten days of the final order. *Winslow*, 587 F.3d at 1135. The moving party in *Winslow* waited two and a half years to file his motion, and thus the Court affirmed the District Court's finding that the motion was untimely. *Id*.

Similarly, in the instant matter, the Administrative Judge's order became final in October of 2020, and Mr. Murray did not file his motion requesting, *inter alia*, that the Administrative Judge amend the final judgment to add interest on the back pay award, until February 10, 2021.

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<sup>&</sup>lt;sup>2</sup> In this regard, the authority relied upon by the Administrative Judge, *Office of Human Rights*, R. at 871, is inapplicable to the issue of jurisdiction. In *Office of Human Rights*, a case with a particularly tortured procedural history, the Superior Court remanded the matter back to OHR in June 1998 with the express direction "to reexamine the award of retroactive promotion and back pay under the correct legal standard, and charged OHR with making a factual determination on the amount of damages." *Office of Human Rights*, 40 A.3d at 921. During that remand, the employee requested interest on her back pay award, and that request was rejected in the OHR decision issued in June 2007, as OHR determined it did not have the legal authority to order interest on the back pay award. *Id.* at 921-22. On appeal, the Superior Court determined that OHR did in fact have the authority, where appropriate, to award such interest, and the Court of Appeals agreed. Thus, unlike in the instant case, the issue of interest was raised by the employee and considered as part of the Superior Court's remand to the agency, before the damages award was final, and thus while the agency still had jurisdiction to consider the issue.

As the Administrative Judge's decision had become final and the request for interest on back pay falls outside the scope of the Administrative Judge's jurisdiction, *see* D.C. Code § 1-606.03(c), the Court reverses the award of interest.<sup>3</sup>

### **Conclusion**

Accordingly, it is this 5<sup>th</sup> day of January 2023 hereby:

**ORDERED** that the District of Columbia Department of Youth Rehabilitation Services' Petition for Review of Agency Order is **GRANTED**; and it is further

**ORDERED** that the portion of the Office of Employee Appeals' Addendum Decision on Compliance that awards prejudgment simple interest on the back pay amount owed to Mr. Murray is **REVERSED**.

SO ORDERED.

Judge Shana Frost Matini Superior Court of the District of Columbia

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Copies electronically served on counsel and parties of record

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<sup>&</sup>lt;sup>3</sup> The Agency then argues that, even if OEA had jurisdiction to award interest on back pay ordered in the Second Initial Order on Remand, OEA lacked the statutory authority to award interest in the first place. Pet'r's Br. at 11. Because the Court finds that OEA did not have jurisdiction to amend a final order to award interest on Mr. Murray's back pay, the Court need not address the Agency's alternative argument.

# **Q.43 FOIA FY21**

# **Agency Name**

Office of Employee Appeals (OEA)

# Annual Freedom of Information Act Report for Fiscal Year 2021 October 1, 2020 through September 30, 2021

FOIA Officer Reporting Sheila G. Barfield

	PROCESSING OF FOIA REQUESTS
1.	Number of FOIA requests received during reporting period0.
2.	Number of FOIA requests pending on October 1,20200.
3.	Number of FOIA requests pending on September 30, 20210.
4.	The average number of days unfilled requests have been pending before each public body as of September 30, 2021 $\dots N/A$
	DISPOSITION OF FOIA REQUESTS
5.	Number of requests granted, in whole
6.	Number of requests granted, in part, denied, in part
7.	Number of requests denied, in whole
8.	Number of requests withdrawn
9.	Number of requests referred or forwarded to other public bodiesN/A
10.	Other disposition
	NUMBER OF REQUESTS THAT RELIED UPON EACH FOIA EXEMPTION
11	Exemption 1 - D.C. Official Code § 2-534(a)(1)
	Exemption 2 - D.C. Official Code § 2-534(a)(2)
	Exemption 3 - D.C. Official Code § 2-534(a)(3)
	Subcategory (A) N/A
	Subcategory (B) N/A
	Subcategory (C) N/A
	Subcategory (D) N/A
	Subcategory (E) N/A
	Subcategory (F) N/A
14.	Exemption 4 - D.C. Official Code § 2-534(a)(4) N/A
15.	Exemption 5 - D.C. Official Code § 2-534(a)(5) N/A

# **Q.43 FOIA FY21**

16. Exemption 6 - D.C. Official Code § 2-534(a)(6)
Subcategory (A) N/A
Subcategory (B) N/A
17. Exemption 7 - D.C. Official Code § 2-534(a)(7)N/A
18. Exemption 8 - D.C. Official Code § 2-534(a)(8)N/A
19. Exemption 9 - D.C. Official Code § 2-534(a)(9)N/A
20. Exemption 10 - D.C. Official Code § 2-534(a)(10)N/A
21. Exemption 11 - D.C. Official Code § 2-534(a)(11)N/A
22. Exemption 12 - D.C. Official Code § 2-534(a)(12)N/A
TIME-FRAMES FOR PROCESSING FOIA REQUESTS
23. Number of FOIA requests processed within 15 days
24. Number of FOIA requests processed between 16 and 25 daysN/A
25. Number of FOIA requests processed in 26 days or more
26. Median number of days to process FOIA RequestsN/A
RESOURCES ALLOCATED TO PROCESSING FOIA REQUESTS
27. Number of staff hours devoted to processing FOIA requestsN/A
28. Total dollar amount expended by public body for processing FOIA requestsN/A
FEES FOR PROCESSING FOIA REQUESTS
29. Total amount of fees collected by public body
PROSECUTIONS PURSUANT TO SECTION 207(d) OF THE D.C. FOIA
30. Number of employees found guilty of a misdemeanor for arbitrarily or capriciously violating any provision of the District of Columbia Freedom of Information ActN/A

# QUALITATIVE DESCRIPTION OR SUMMARY STATEMENT

Pursuant to section 208(a)(9) of the D.C. FOIA, provide in the space below or as an attachment, "[a] qualitative description or summary statement, and conclusions drawn from the data regarding compliance [with the provisions of the Act]."

No FOIA requests were submitted to OEA during Fiscal Year 2021

# **Q.44 FOIA FY22**

# **Agency Name**

Office of Employee Appeals (OEA)

# Annual Freedom of Information Act Report for Fiscal Year 2022 October 1, 2022 through September 30, 2022

FOIA Officer Reporting Sheila G. Barfield, Executive Director

	PROCESSING OF FOIA REQUESTS
1.	Number of FOIA requests received during reporting period0.
2.	Number of FOIA requests pending on October 1,20210
3.	Number of FOIA requests pending on September 30, 20220.
4.	The average number of days unfilled requests have been pending before each public body as of September 30,  2022
	2022
	DISPOSITION OF FOIA REQUESTS
5.	Number of requests granted, in whole
6.	Number of requests granted, in part, denied, in part
7.	Number of requests denied, in whole
8.	Number of requests withdrawn
9.	Number of requests referred or forwarded to other public bodiesN/A
10.	Other disposition
	NUMBER OF REQUESTS THAT RELIED UPON EACH FOIA EXEMPTION
11	Exemption 1 - D.C. Official Code § 2-534(a)(1)
	Exemption 2 - D.C. Official Code § 2-534(a)(2)
	Exemption 3 - D.C. Official Code § 2-534(a)(3)
	Subcategory(A)
	Subcategory (B)N/A
	Subcategory (C) N/A
	Subcategory (D) N/A
	Subcategory (E) N/A
	Subcategory (F) N/A
14.	Exemption 4 - D.C. Official Code § 2-534(a)(4) N/A
15.	Exemption 5 - D.C. Official Code § 2-534(a)(5) N/A

# **Q.44 FOIA FY22**

16. Exemption 6 - D.C. Official Code § 2-534(a)(6)		
Subcategory (A)N/A		
Subcategory (B)N/A		
17. Exemption 7 - D.C. Official Code § 2-534(a)(7)		
18. Exemption 8 - D.C. Official Code § 2-534(a)(8)		
19. Exemption 9 - D.C. Official Code § 2-534(a)(9)		
20. Exemption 10 - D.C. Official Code § 2-534(a)(10)N/A		
21. Exemption 11 - D.C. Official Code § 2-534(a)(11)		
22. Exemption 12 - D.C. Official Code § 2-534(a)(12)N/A		
TIME-FRAMES FOR PROCESSING FOIA REQUESTS		
23. Number of FOIA requests processed within 15 days0		
24. Number of FOIA requests processed between 16 and 25 days0.		
25. Number of FOIA requests processed in 26 days or more		
26. Median number of days to process FOIA Requests		
RESOURCES ALLOCATED TO PROCESSING FOIA REQUESTS		
27. Number of staff hours devoted to processing FOIA requests0		
28. Total dollar amount expended by public body for processing FOIA requests0		
FEES FOR PROCESSING FOIA REQUESTS		
29. Total amount of fees collected by public body0		
PROSECUTIONS PURSUANT TO SECTION 207(d) OF THE D.C. FOIA		
30. Number of employees found guilty of a misdemeanor for arbitrarily or capriciously violating		
any provision of the District of Columbia Freedom of Information Act0		
and provident of the District of Columbia (rection of Information Activity)		

# QUALITATIVE DESCRIPTION OR SUMMARY STATEMENT

Pursuant to section 208(a)(9) of the D.C. FOIA, provide in the space below or as an attachment, "[a] qualitative description or summary statement, and conclusions drawn from the data regarding compliance [with the provisions of the Act]."

OEA did not receive any FOIA requests in FY 2022.